EA-87-02



ENVIRONMENTAL ASSESSMENT BOARD

VOLUME:

315

DATE:

Tuesday, May 28, 1991

BEFORE:

A. KOVEN

Chairman

E. MARTEL

Member

FOR HEARING UPDATES CALL (COLLECT CALLS ACCEPTED) (416)963-1249



(416) 482-3277

2300 Yonge St., Suite 709, Toronto, Canada M4P 1E4



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HEARING ON THE PROPOSAL BY THE MINISTRY OF NATURAL RESOURCES FOR A CLASS ENVIRONMENTAL ASSESSMENT FOR TIMBER MANAGEMENT ON CROWN LANDS IN ONTARIO

IN THE MATTER of the Environmental Assessment Act, R.S.O. 1980, c.140;

- and -

IN THE MATTER of the Class Environmental Assessment for Timber Management on Crown Lands in Ontario;

- and -

IN THE MATTER of a Notice by The Honourable Jim Bradley, Minister of the Environment, requiring the Environmental Assessment Board to hold a hearing with respect to a Class Environmental Assessment (No. NR-AA-30) of an undertaking by the Ministry of Natural Resources for the activity of Timber Management on Crown Lands in Ontario.

Hearing held at the Inn of the Woods Hotel, 470 First Avnue South, Kenora, Ontario, on Tuesday, May 28th, 1991, commencing at 9:00 a.m.

VOLUME 315

BEFORE:

MRS. ANNE KOVEN
MR. ELIE MARTEL

Chairman Member Digitized by the Internet Archive in 2023 with funding from University of Toronto

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(iv)

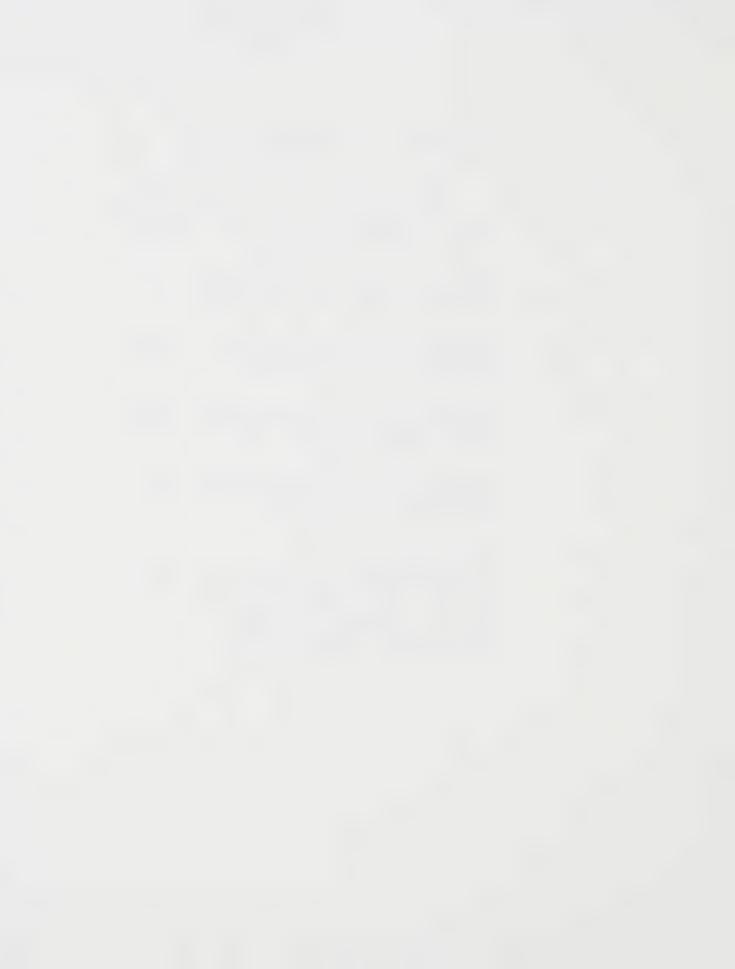
INDEX OF PROCEEDINGS

<pre>Witness:</pre>	Page No.
PAUL WATTS, RON SIMMONS, ROY CARPENTER, CHIEF WILLIE WILSON, FRANCIS KAVANAUGH,	
ROCKY SEYMOUR, Resumed	55583
Continued Direct Examination by Mr. Colborne Cross-Examination by Ms. Gillespie Cross-Examination by Mr. Freidin	55583 55660 55670
SCOPING SESSION	55760
PROCEDURAL SESSION	55780



INDEX OF EXHIBITS

Exhibit No.	Description	Page No.
1859 .	Panel 3 witness statement of Grand Council Treaty No. 3.	55622
1860	MOE interrogatories and answers thereto. (Panel 2)	55667
1861	Document entitled The Indian Forestry Development Program Proposal to Indian Affairs.	55668
1862	Document entitled Opportunities in Forestry by Harry M. Bombay, dated October 6, 1990.	55668
1863	Document entitled Indian Forestry Development Strategic Plan, consisting of 27 pages.	55669
1864	Forest Management Plan for Islington, Swan Lake and One Man Lake for the period May 1988 to May 1993, authored by Edward Volpe of the Indian Forestry Development Program in Kenora.	55706



1	Upon commencing at 9:05 a.m.
2	MADAM CHAIR: Good morning, Mr. Colborne.
3	MR. COLBORNE: Thank you, Madam Chairman.
4	Paul Watts, one of our witnesses, has
5	been delayed. I am expecting that he won't be too
6	long. He is communicating from Wabigoon and I guess a
7	lot of things can happen between here and there.
8	Continuing with the questions.
9	I believe that at the break my last
.0	question had concerned the topic of jobs and it had
.1	been addressed to Chief Willie Wilson and I believe
. 2	that Chief Wilson had perhaps not completed the answer,
.3	but if I am wrong on that I am sure he will tell me
. 4	now.
.5	PAUL WATTS, RON SIMMONS,
.6	ROY CARPENTER, CHIEF WILLIE WILSON,
.7	FRANCIS KAVANAUGH, ROCKY SEYMOUR, Previously Sworn
.8	ROCKI BEIROOK, Treviously Sworn
.9	CONTINUED DIRECT EXAMINATION BY MR. COLBORNE:
20	Q. The question had to do with the
21	availability of good jobs in the Manitou Reserve area,
2	who had them and what barriers, if any, there were to
!3	the members of the Rainy River Band at that reserve
4	gaining access to such jobs.
:5	Had you finished dealing with that topic,

1	Chief Wilson?
2	CHIEF WILSON: You hadn't got to me yet.
3	MADAM CHAIR: Excuse me, Mr. Colborne.
4	Before we begin, could I ask the gentlemen on the
5	witness panel when they speak maybe if they could take
6	one of those microphones and put it in front of them.
7	The court reporters are having just a little bit of
8	trouble picking up everything we are saying.
9	MR. COLBORNE: Certainly.
10	MADAM CHAIR: Thank you.
11	CHIEF WILSON: When you don't know the
12	answer you mumble.
13	MADAM CHAIR: Thank you, Chief Wilson.
14	CHIEF WILSON: I believe the question is
15	what are the good jobs or what other jobs are in the
16	community?
17	MR. COLBORNE: Q. Yes. What barriers,
18	if any, are there to the members of your community
19	getting those jobs and focus on the forest industry if
20	you being?
21	CHIEF WILSON: A. Okay. First of all, I
22	live in an area where there is no forest, there is no
23	resources there. So we have to be a little bit
24	innovative. But even if they are there, we do have
25	accessibility to Boise Cascade which is in the forest

5	5	5	8	5
5	5	5	8	5

1	industry, to MNR which is in the wide wide world of
2	forest management and there are other opportunities as
3	well, particularly with Ontario Hydro and as well as
4	with Bell telephone.
5	I believe in our situation of 1990 and
6	'91, our stats in our reserves we had 87 per cent
7	employment. The problems we have and we are not in the
8	sectors. We have a sawmill which employs 17 Indian
9	people at peak times, we have totally on reserve 12
10	non-Indian people living, we work on on-reserve
11	services, off-reserve social services, self-employment,
12	wild rice and accounting services.
13	There are times that we do have more than
14	one hundred per cent employment of our people on our
15	reserve, particularly during tree planting and other
16	kinds of work like that.
17	As I said before, some of the problems we
18	have in dealing with the various accessible areas that
19	we don't have people working in, particularly with
20	union I mean with Boise. Those problems exist from

So, consequently, when Boise wants to let out contracts they will look at independents first and

unions, they are unions, and the independent logging

operations which take up the priority of their work

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force.

- one of the reasons that we are able to obtain sawlog
 material is from those independents.
- There have been no communications

 whatsoever to try and develop a system that allows us

 to get into those services or allows us to get into the

 work force or labour force of Boise Cascade. I think

 as well that applies to MNR. Management policies and

 being able to communicate those jobs to the Indian

 country has not been very good.

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I guess the primary example, at one time we had a very proud, lucrative fire fighting crew there which traveled all over and has competed with Whitefish Bay in the competitions of fire fighting and I think if Whitefish Bay lost they won or vice versa.

Now, the firefighters at that time was called CCIs, card carrying Indians, which means that we can fight fire internationally in the States or any place in Ontario or Canada. Unlike the way the firefighters are equipped now, if we were to bring firefighters from Manitoba or from other provinces or from the U.S., we have to have some special agreements or whatever. The fortunate thing about Indian firefighters is that they can go into any province or go in the U.S. without restrictions.

I think as of now some of these things

1	have been brought to the attention of this hearing and
2	I'm sure that MNR is listening and there is an attempt
3	now in Fort Frances and I believe there is one here in
4	Kenora too. I think Rocky will probably speak to that
5	after.
6	Now, there are other areas which I
7	believe are equally important and could have some
8	involvement with and that's with Ontario Hydro in being
9	able to maintain some of their right-of-ways. I think
10	Indian people can fit into that very well, as well as
11	the Bell Telephone systems.
12	The service industry in Fort Frances, if
13	you were to look at it, I think we did a survey not too
L 4	long ago and we .34, I think is what it amounts to, I
15	don't know what the real fractions are, but that's what
16	our labour force is working in in the service industry
L7	in Fort Frances.
18	So we have a long ways to go. If we can
19	reach one per cent that's certainly 300 per cent of
20	what we've got right now.
21	I'd like to share a story with you. Just
22	recently I have hired a band manager for my community
23	who used to be the President of Northern Ontario's
24	Tourist Association, was very much on the other side of

the fence of Indian people and understanding or trying

to understand where Indian country is coming from and the value systems.

3 Now he is able -- now that he is working 4 for us, I'm sure he is very pro-Indian now. I have 5 listened to him at various conferences, meetings that 6 we have had and is starting to understand where Indian 7 country is coming from. I think the best phrase I've heard from him, the illustration that he uses, that 8 9 sometimes when you are looking at a balance sheet, it's not how you get to the bottom line and still make it 10 look positive, it's how you get there and the value 11 12 that you put into it.

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So I have been using that, stealing that line from him and I think that applies in many of the cases here. When I talked about the tree planters. I have a friend of mine who some of these restrictions, labour restrictions, or other kinds of restrictions and laws and et cetera. It's not how you get there, it's what the bottom line is.

We have in our community now, I'm proud to say, we have educated some of our people to the point of being a lawyer, a pharmacist and other senior management employees of governments, not so much in the private sector but practically in the -- mostly in the government sector.

1	So, again, when we look at the efforts we
2	are putting into education, we educate our people to
3	move off the reserve rather than bringing back that
4	information or that back to the reserve so that it
5	can assist the community. We're exporting rather than
6	importing it back. So, again, leaving us with trying
7	to deal with what we have with the limited knowledge
8	that we have and the benefactors are being outside of
9	the reserve communities.
10	If I didn't cover anything maybe somebody
11	else can ask me some more questions.
12	Q. Thank you. Francis Kavanaugh, the
13	question is the same one as you have heard before; that
L 4	is, what are the good jobs in the Whitefish Bay area,
15	who has them, are there barriers to the members of the
L6	Whitefish Bay community getting them and, once again,
L7	focus on the forest industry, please.
18	MR. KAVANAUGH: A. Okay. With respect
19	to good jobs and their availability. On reserve we

to good jobs and their availability. On reserve we
have our own school in the community that takes on

Junior K to grade 12. So we have people working there
in maintenance, taking care of the school itself and
the grounds, teachers, then we have sports staff,

teachers' aids and people with counselling skills and
some teachers from the reserve.

7 We have that and I would think they 2 number in the area of -- I'm not guite sure, but between 10 and 15 people from the community work at the 3 school. We have -- okay. There is some in the 4 administrative areas, you know, that run the education 5 program itself. There is some people working there. 6 7 So in fact there may be about 20 people working for the 8 school. Then we have... 9 ---Discussion off the record 10 MR. KAVANAUGH: We have a fish plant Α. 11 located in Dryden which is a commercial fishing outlet. We have 14 lakes in and around Dryden, Ignace, Sioux 12 13 Lookout, Ear Falls and Red Lake. It's not like 14 something we can look at as long-term employment 15 because the way the licences are structured are that with some licences we can fish in odd years and some on 16 17 even years only, and then the dates those licences can be utilized are staggered, meaning that you can only 18 fish a lake at certain periods of time, say, maybe June 19 10th to 28th or something like that. I am just using 20 those figures. There may be a period in there where 21 22 there is no activity at all until another licence opens 23 up in maybe September or October. 24 So we are looking at -- the dates are staggered, there is no continuity in the people being 25

1	able to fish the lake from break up to freeze up. So
2	there is a problem there and we have a problem with, I
3	guess, keeping the people working really. We have a
4	high turnover because there is no real opportunity for
5	people to have gainful employment for, you know, even
6	seasonal jobs. So we have that.
7	Then there is some ennertunities for

Then there is some opportunities for employment in MNR, but our people aren't just getting them.

There is also presently, highway construction just began a few weeks ago going on in Sioux Narrows and I know for a fact that one of my brothers has applied for employment on that construction. He is a qualified heavy equipment operator and he can drive trucks and frontend loaders and whatnot and he keeps getting the same message, the same answer: We will give you a call if we need you, if we need anybody we will get ahold of you. Presently he's guiding. He's a responsible man. He has a family to feed and, you know, he will take anything that's available. At the present moment there is nobody from the community on that construction, even the labourers or whatever.

Then we have people that commute from Whitefish Bay to Kenora. I would think there is about

- 1 10 to 15 people working in Kenora at various jobs, 2 office jobs and whatnot. 3 Then we have -- I guess the tourist industry is another area where there is opportunities 4 for employment and as we -- during yesterday's 5 6 testimony we heard there was an exploitation of 7 resources in northwestern Ontario, particularly Treaty 3 area, and that is one area that has been highly 8 9 exploited and I can even say, even the native people 10 have been exploited. 11 I say that because my dad, who passed on just a year and a half ago, was very instrumental in 12 13 building a lot of the lodges, the tourst establishments 14 in Sioux Narrows. He helped build the facilties, the 15 log structures and whatnot, docks, whatever, and he 16 guided, he hunted and he passed on his skills, his knowledge about the area, the safety factors to 17 18 non-Indian people. 19 And then basically what started to transpire was that most of our people started to pass 20 21 on too much of their knowledge and skills to non-Indians, in this particular case university 22 23 students. You know, they basically ended up with no
- jobs.

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I suppose the point here would be like in

the case of some governments like, say, maybe the
Province of Ontario, you know, they jealously guard
some of their - if I may use it just to make a point -
jurisdiction. You know, if we were to if our people
had jealously guarded their knowledge and their skills,
you know, we would still have people employed and a
high number of people employed in the tourist industry,
but if you take a look around now there is hardly
anybody, but we have a lot of people walking the
streets of Whitefish Bay who can be out there guiding
or doing something for the tourist industry.
I guess that's basically it as far as the
tourists I mean, how forestry is involved. As I
said yesterday, there isn't very much activity in the
areas of forestry in Whitefish Bay. So that's
basically my answer.
Q. Rocky Seymour, with regard to Rat
Portage, once again the question is - and focusing on
the forest industry as much as you can - what are the
good job opportunities, who gets them and are there any
barriers in the way of members of your community
getting them?
MR. SEYMOUR: A. I worked with MNR back
in '84, I started working with MNR in fire suppression.

The first year we started was a short-term. In '85, I

Watts, Simmons, Carpenter, 55594 Wilson, Kavanaugh, Seymour dr ex (Colborne)

- went back and started a full year with them. Full year
 means it was from May 15th to August 1st.

 I worked on that program, the Native
- Auxillary Program. I was there for six years. There
 was always two of us. From our community of Rat
 Portage situated so close to town we were quite
 accessible. We had highly trained people in regards to
 being able to live out in the wilderness. Our people
 are quite adapted to being rushed, being called. We
 wanted to work too.
- Like I mentioned yesterday, we had a

 community plan back in '82. Our community has a

 marina. There are a few other things, a lumber yard

 which employs three, the marina employs four and within

 the staff they employ about six.
 - In regards to some of the problems that we had working within MNR. My philosophy was, I was there to work, I didn't care any about the smart remarks I heard from MNR. Like I said, there was two of us that started. So we went through four -- well, six other guys within this time period besides me, along with me.

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My philosophy was, I was there to do a

job and I didn't mind -- or I didn't take the time to

hear what the remarks were about native people. To me,

- 1 I knew who I was and that's all I knew about. 2 If you have to ask questions later go 3 ahead. 4 One of the things about MNR - and I was 5 quoted by Roy yesterday - in regards to taking the work 6 was it was given to the younger non-native people, most 7 of them were students from the university down in east. 8 It always carried on that way and it still did last 9 They had people, young people coming up here, 10 taking the jobs that haven't even been in the bush, 11 that haven't been in a chopper. They have got no -- or 12 just learning, I suppose. The jobs weren't given first to the experienced people. 13 14 Then back in '87 the card system came in 15 play where they -- I suppose it was in '88, sorry, 16 where you were given a card saying you were qualified 17 in fighting fires. One of the best men that I had was a timber man, a native person, couldn't read or write. 18 I had him as a power saw man. This man was very good, 19 worked like two men and he was two men. He was such a 20 21 good guy in the bush. 22
 - Every time I hired out, and I was in charge in '86, I was looking after the Native Auxiliary Program where when there was a big flood of fires automatically they would send me out, being a native

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1 person, and going out and talking to the local native 2 groups and saying -- getting them to come in, otherwise 3 they wouldn't have. 4 MNR has a bad history within the reserve, our community, of being aggressive, scaring tactics. 5 Hopefully -- still some communities are still afraid of 6 7 MNR. 8 As for the jobs, I would say MNR still 9 doesn't hire native people. The only reason why I 1.0 didn't go back is I decided to work closer with the 11 Band this year. 12 MR. FREIDIN: Sorry, what was that 13 comment? The reason you didn't go back was what? 14 MR. SEYMOUR: I work closely with the 15 I work with the Band. 16 MR. FREIDIN: Thank you. 17 MR. MARTEL: A couple of questions I want 18 to follow-up on. You twice said you went to work and 19 you did your thing and you ignored the remarks with 20 respect to your being native. 21 Could you give me a couple of examples? 22 MR. SEYMOUR: Examples were, mostly the people they see on the street - when I say the people, 23 I mean the younger people coming down east looking at 24 native people with a negative attitude of labeling,

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1	stereotyping one native who has a drinking problem and
2	saying across the board they are native, they are all
3	drunks, which is the idea of how they think, which is
4	not in reality true.
5	When somebody were to talk to me, a
6	younger person down east, they would get a different
7	idea and say: Oh, we are all pretty well good, but
8	there is still that stereotype and it's built in by the
9	system, the education system.
L 0	The education system has a history that
11	is pushed on within the school system. We look at the
L2	history of Champlain discovering this side of the
L3	boundary. We weren't discovered, we were here, you
L 4	know.
15	Our philosophy as native is sharing which
16	is stated within the Treaty. We shall share. Our
L7	belief within this is, we are part of that nature and
18	nature is part of us. The white man now make parks,
19	provincial parks, federal parks. Why do they do that?
20	To get a way from a system they developed, which is the
21	city. They want to be part that nature too.
22	Our system is, sure we will share, we
23	will share that, but now we look upon and the European
24	people are saying the native people are taking this

away and are taking that away. We aren't taking

- 1 nothing away. We've been sharing and we are not going 2 to share what was not intended to. 3 Within the Treaty, it was our ceremonies 4 that told us how to write it. We didn't write it. We 5 were told how it was. That's why we have one of the 6 longest treaties to settle it. 7 MR. MARTEL: Can I move to a second thing 8 you said. You said scare tactics were used to get you 9 to work at the time of fire I think. 10 MR. SEYMOUR: I said that wrong. I said the scare tactics were put by MNR so native people 11 12 wouldn't apply. 13 MR. MARTEL: What do you mean by that? 14 MR. SEYMOUR: What I mean by that is the tactics back in the -- well, I would say within the 40s 15 16 and within the 50s has stopped. Possibly about the 40s 17 people left the native nature people alone, MNR left 18 people alone. There wasn't such an influx as before 19 because Europeans were growing, Europeans were 20 non-Indian people and non-Indians wanted more of the 21 jobs that were supposedly MNR which is Lands and... 22 MR. COLBORNE: I think that would be 23 Lands and Forests.
- 24 MR. SEYMOUR: Lands and forest.
- 25 MR. MARTEL: That's not occurring today

1 though, Mr. Seymour? 2 MR. SEYMOUR: A. Well, I look at it as 3 non-Indians getting the jobs not the Native people. As I say, they have two on this year but we should still 4 5 have a crew. 6 So there should be other communities 7 on -- being able and trained and being able to adapt to 8 the same, the better jobs: The conservation officers, 9 buildings roads, rehabilitation of the roads. There's 10 a system there you have to pass before you even get 11 accepted. 12 MR. COLBORNE: Q. I would like to follow 13 that up just a bit. What is this system that you 14 referred to that you have to go through to become a conservation officer? 15 The system is that you have to have a 16 17 Grade 12 education, meet certain requirements from --18 requirements, well, there's some of the safety regulations, know the forest or Conservation Act. 19 20 I always thought you had to know the lake, but now you 21 don't need to, now you've got the maps, so that's okay. 22 Q. Thank you, Mr. Seymour. The next question I have is for Chief Wilson. In the witness 23

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statement it refers to the future in terms of the

possibility of a lot of worthwhile jobs becoming

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	_
2	forest estate.
3	And the reason I'm directing this
4	question to you, Chief Wilson, is that I understand
5	that you have just returned from a trip to Finland and
6	one of the subjects that you were examining in that
7	trip was the Finish manner of forest management.
8	Could you tell us a little bit about that
9	just in terms of what you think might be possible in
10	this region in terms of the future for forest
11	management and jobs for Indian people?
12	CHIEF WILSON: A. Okay. In comparison I
13	guess in to the way that we view or manage the
14	resources, I visited both Germany, which is two years
15	ago, visited the Black Forest and saw their management
16	techniques, looking at their value system and how they
17	look at the resource.
18	I went as well just came back, if you
19	seen red eyes yesterday that was a good reason because
20	I was on the plane for 22 hours before getting here.
21	In comparison again, unlike Ontario,
22	unlike the way we look at our resources, the resource
23	of the forest resource in both those countries seem to
24	be very sacred and the comparisons I believe I try to
25	use is the comparison of our own Indian philosophies

available as there is more intensive stewardship of the

- and principles as compared to theirs.
- Obviously they have used technology to
- 3 meet some of those expectations and values and et
- 4 cetera. In Finland the example is that they are not
- 5 state owned, most of the area is privately owned or
- 6 corporately owned and various regulations apply to
- 7 them.
- 8 The interesting -- in comparison is, the
- 9 utilization of the resource or the tree itself and not
- only that, they're looking at what -- prior to looking
- 11 at the forest they look at what's inside the forest
- including habitat, water and are very environmentally
- conscious of -- in their management planning dealing
- 14 with the forest.
- So, again, it was something of that was
- very close to the philosophy that this Board is made of
- and the philosophy of Treaty 3 and its indigenous
- 18 habitat.
- 19 So if we -- I guess what I'm trying to
- learn from them is, how can we take that technology,
- 21 how can I apply that same kind of technology using
- Indian philosophy, the kinds of principles that we
- share and try and encourage government and industry to
- 24 follow those same patterns.
- 25 I know that in Ontario that we're much

1 larger in size, our population is not as demanding as -- and has not had the human input into the belief 2 3 of saving what you've got and trying to recycle it in a 4 manner that it's going to be sustainable.

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We also looked at -- in conjunction with that, I also looked at the other possibilities of looking at other kinds of resources such as peat as an example as another form of energy. Again, what happens to peat, green extraction, what can happen to it after and the kind of usage it can produce.

I look at these things in terms of the way that the philosophy of this Board and the philosophy of our people and the understanding that we're providing and obviously we have, over the five years, have changed in our principles but not necessarily our philosophies have all have been the same.

And I guess the primary reason is being able to take a look at yourself and how you have been able to manage, we have not done a good job in trying to meet those principles, so we change the principles to accommodate our own failures.

And I think if we look at our failures, what we consider as failures, and if we looked at the Government of Ontario and the industry of Ontario and

1	if we compared those same values, we're doing pretty
2	good, although we have a long ways to go, and obviously
3	the Ontario government in its wisdom in managing the
1	resource and as well as industry has not been very
5	good. We're on a downhill climb and we have not done a
5	very good job.
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That doesn't mean that -- that does not mean that we can't start doing a better job for the future.

I would like to share with you as well, if I may, on the same topic in looking at the various principles, in comparing them with other countries or comparing them with other people who have had to do it, who had to change their method of management or had to look at technology because it does not have the sustainability as we have here in Canada, I think we take our resources for granted, and hopefully it will recover on its own.

We as IFDP under the firm direction of our constituency, which is Treaty 3 and looking at -first of all, looking at the reserve situations that
we're in and start to realize that comparing what our
reserves were in, the devastation our reserves are in
is the same comparison with other countries before they
started their management process.

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1	So when I look at the 55,000 square miles
2	of Treaty 3, then I think that's where we can apply
3	those management ideas, and I think we have got to
4	learn how to walk before we start running with some of
5	these ideas. I think there is a lot of room to do it
6	in because of the vast area.
7	Some of the areas that I think that we
8	have to, in order to evolve, you've heard the panel
9	here and the witnesses here talk about the capacity to
10	be able to meet some of those and or not being able
11	to meet them, or not being able and be given the
12	opportunity to meet some of these demands, and as we
13	import from the cities obviously we have to sit home
14	and draw unemployment or draw welfare.
15	We hope that through our organization
16	that we will be able to access some of these resources
17	to meet those, so that by accessing knowingly that the
18	resources are there, then we can encourage our
19	education system and encourage our communities to start
20	working towards that process.
21	It's not so much educate as to understand
22	the philosophy and to understand the principles that we
23	can build on, so that it will not be only the young
24	student who doesn't know which way it's going from the

time it leaves school to what it wants to be, because

1	the way it is, the way the system is right now
2	students Indian students do not selectively say I
3	want to be an accountant or I want to be a lawyer, it
4	only fits into the boxes of where private industry
5	allows them to, or where governments allows them to
6	either be a social worker or some young fellow with a
7	college degree that handles the tape and measures the
8	distance from A to B.
9	Hopefully that will no longer be there.
10	Hopefully that we can be seen as an integrate part in
11	the management and the management of the resources from
12	the extraction point. As well as from the
13	rehabilitation of it.
14	I think when we talk about the timber
15	allocations, we have seen and heard some of the
16	examples we have given you that we could not access
17	those timber allocations, although there have been
18	occasions where we've been allowed to have some timber

We're hoping that we can equip our people now and the people that surround us as well as to be able share that with the non-Indian community both in

but did not have the resources or the capabilities or

the capacity because of the financial restraints and

because of the modern technology that needs -- to be

able to do it properly.

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- private industry and to governments.
- We also have another two facets that we
- will also be looking at in conjunction with that, and
- 4 that's resource management. We have to respect the
- 5 traditional values of Indian people and try and put the
- 6 plans accordingly.
- 7 As I said to you, that if you're looking
- at a balance sheet, it's not so much what the end
- 9 result is. If the end result is going to be positive,
- it's not how you get there, it's that you remain as a
- ll positive position, and perhaps maybe that sharing of
- that knowledge then could come under a community based
- forest management sector.
- And there are opportunities I believe
- that we can have, I believe that industry today now is
- looking at those possibilities, that we can sit down
- and not be so fearful of sitting down with each other,
- 18 because I think Indian people have been viewed as we
- are the bad apples in the basket because of our
- 20 different colour or something.
- So I think that there are -- I don't know
- 22 if I answered you properly, but I was hoping that I can
- share some of those with you to at least give you an
- idea of where we're coming from.
- Q. Thank you. On a much narrower

1 question, and I don't know if this is too narrow or not, but if you looked ahead 10, 20, 30 years based on 2 3 what you now know and have recently seen in Europe, 4 what kind of jobs do you see Indian as people doing 5 over that time period in the forest industry? A. Well, in comparison, manually I guess 6 7 a lot of the -- if we are going to be manual labourers and if that's what government's intent or private 8 industry's intent is, to keep us there, there's a lot 9 of opportunities even in that area, it would probably 10 increase our labour force and a lot more greater. 11 12 But I do believe that it's -- I think in order for us to be able to plan much more greater in 13 terms of management, in terms of being able to plan 14 long-term planning I think and it's a lot easier for us 15 16 if we are part of the whole cycle, then we know that we 17 are included in that cycle, we know that we are included in that planning, we know that we can be part 18 of it, then obviously jobs are going to come in, 19 obviously we have a responsibility, and when you have a 20 responsibility you will educate yourself to the manner 21 that you can be effective in, rather you want to be the 22 manager of a forest management unit, or you want to be 23

want to go into private industry, you can be any one of

a technician or you want to be a labourer or if you

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those if you're a part of that circle, and if you allow 7 us to be there, I think we can be of benefit to you. 2 3 Thank you. My next question has to do with a different subject from the witness statement: Δ and, that is, the subject of the importance of the 5 business provided by the Ojibway population to the б 7 Euro-Canadian towns. 8 And I think that Francis Kavanaugh, 9 coming from a community that is right adjacent to -excuse me, from an Ojibway community right adjacent to 10 11 a Euro-Canadian community and Rocky Seymour in 12 basically the same situation, have something to say 13 about this. So, Mr. Kavanaugh ... 14 MR. KAVANAUGH: A. I quess yesterday I alluded to the fact that the tourist industry in the 15 16 Sioux Narrows area has been on the decline for some years now and certain establishments, you know, begin 17 18 to feel the impacts of the declining tourists, you know, the clientele that visit establishments such as 19 20 restaurants, hotels and what not. 21 One case in point is a place they call the Mine Shaft just under the bridge in Sioux Narrows, 22 23 site of an old mine, it's an actual mine site in the early years. There is a hotel situated there now, you 24

know. I used to drink, that was some number of years

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- ago, and I used to go in there quite a bit and that
- 2 place used to be packed with tourists, you know,
- 3 fishermen and what not, or people coming off the
- 4 highway.
- Now I walk in there sometimes just to go,
- 6 you know, chitchat with the proprietors of the hotel
- 7 and I see nobody there but Whitefish Bay people. So
- 8 there's an example of Whitefish Bay supporting an
- 9 establishment which otherwise would have probably slid
- into the lake a number of years ago without the support
- 11 from the community.
- 12 Then another thing I would like to maybe
- highlight here is, a number of years ago they started
- 14 talking about a bypass going through the outskirts of
- 15 Kenora and most recently, in the last few years, there
- 16 has been a lot of letters of concern to various editors
- and there has been editorials in the Winnipeg papers,
- 18 Thunder Bay and, you know, it used to bother me, you
- 19 know, when I used to read those articles, you know,
- they're crying they're going to lose this, there's
- 21 going to be a number of businesses going bankrupt,
- 22 you know.
- 23 And I wrote a letter to the editor of the
- 24 Kenora paper, along I attached one of the articles I
- 25 clipped out of the paper and I'm pointing out to him

٦ that I think the people, the business community of 2 Kenora has to open its eyes to another important industry within the area. You know, typically they say 3 4 Kenora, Dryden, Fort Frances are one industry towns, 5 that is Boise paper mills and what not. There's another industry, you know, which 6 I can safely say, you know, and it's the second leading 7 Canadian industry in the area is Indian people. You 8 know, you look at a map, you know, just the general 9 proximity of Kenora there's about 12 -- 10 to 12 Indian 10 11 communities around the Kenora area. 12 And my point is that if you visit most of our communities we don't have no banking facilities, we 13 don't have no laundromats, we don't have any shopping 14 15 malls, we don't have any grocery stores, although we have small, small establishments but nothing to brag 16 17 about. 18 So everybody, you know, on thier pay days comes to Kenora. I come to Kenora. And my point here 19 is the multiplier effect of the dollar. See, if I have 20 a thousand bucks, maybe I will put some into my bank, 21 I'll pay some to my payments and what not, or maybe 22 I'll run to the grocery store, pick up \$300 worth of 23 stuff. That \$300 pays for the staff, some of it goes 24

to staff, some pays for inventory and so on down the

1 line. 2 Or maybe I'll go to the barber shop, maybe pay 15 bucks for a wash and a cut. 3 4 pockets that 15, maybe some of it goes to his utilities, or maybe I'll run down to the beer store and 5 buy a 6six-pack or something. 6 7 So that money, you know, it's the same money, same colour, and what I pointed out in that 8 9 letter was, you know, consider for a moment what would happen, like say, if you paid the 10 communities around 10 11 the area, Indian communities in red \$2 bills you would 12 see how much of that, you know, appears in the tills of 13 Kenora businesses, you know, it would be astronomical, 14 lots of bucks. You hear people on the street laughing at 15 16 people from some of the communities who have had settlements from mercury pollution, look at these crazy 17 people, they're just freely spending their money. 18 Where is that money going. They come in here, they buy 19 snow machines, they buy boat and motors, you know, 20 21 that's supporting the economy of the town. On the other side, you know, I also 22 pointed out, you know, opposite to that, consider for a 23

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communities were to buoycott Kenora for maybe two pay

moment what would happen if the 10 surrounding

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7 periods then people -- the businesses of Kenora would 2 feel the pinch, I'm sure of that. 3 There has been -- I've done, you know, like maybe if you're not qualified, you know, just my 4 5 personal reference is I've compiled datas and stuff like that, you know, just to verify what I'm talking 6 7 about, you know, these are facts, my own facts I draw 8 my own conclusions, and I say we're the second leading 9 industry in the Kenora area, Indian people basically. 10 Q. Did they publish your letter? 11 Α. It was interesting that, you know, I 12 wrote that letter, you know, really I was sending out 13 invitations for comments whether negative pro. 14 You know, I got a lot of good comments, people came, you know, business people came, you know: 15 Francis, you were right and very right, you hit the 16 17 nail right on the head. There's not one negative 18 response I got. Thank you. 19 Q. Rocky Seymour? 20 MR. SEYMOUR: A. Just to clarify on some 21 of the points that Francis has made. We had a study 22 back in '87 in regards to economic development. Francis mentioned that we are the second biggest 23 24 business in this area. We, the Native people, tend

to -- the old phrase, this money is burning a hole in

1 my pocket, is true with Indian people. We have to -- I 2 don't know why we spend it, you know. Our system is we can't take it with us. 3 4 But anyways, I mentioned that the fact in 5 '87 we did a study in economic development and some of 6 the money trend. We came up with a figure of 7 16-million grossly that was -- back then was being 8 spent grossly here. 9 Francis mentioned a haircut, I don't need 10 one. You know, I think the business people have to 11 kind of to change some of their attitudes in regards to 12 Native people. And it's an understanding trend, it's an education trend that will take time. 13 You know, we have been here and we are 14 still going to be here no matter what happens. Through 15 the education process we will work, work into having a 16 better understanding of each other. 17 One of the biggest trends I hear from, 18 especially from the Town of Kenora in regards to the 19 20 policing, Native people are law breakers, Native people 21 are drunks, Native people keep -- one of the biggest issues around here was the cost of the law enforcement, 22 certain statements were said in regards that, you know, 23 24 some of these Native people or Native communities

should input, put money for the law enforcement to help

1	cost their deficit. Well, we are putting in by
2	spending.
3	Q. Thank you. The next topic I wanted
4	to touch on from the witness statement was the
5	reference to Ontario spending large sums of money to
6	litigate concerning Treaty rights, hunting and fishing
7	rights.
8	And, Chief Wilson, I think from your
9	community you can give us at least one example of that
10	and the other witnesses can feel free to give examples
11	if they like.
12	MADAM CHAIR: Mr. Colborne, are you
13	following the witness statement in any respect?
14	MR. COLBORNE: I am proceeding through it
15	in order but I am not attempting to touch on each and
16	every subject, I'm trying to highlight more than deal
17	with each matter, and I just now moved from page 9 to
18	page 10 and I'm asking Chief Wilson about the last
19	sentence in paragraph 23 on page 10.
20	MADAM CHAIR: Thank you.
21	CHIEF WILSON: Sounds like an old Indian
22	trick, eh?
23	Okay. I guess the example I would like
24	to give is that for the last 21 years we've had a fish
25	fry in my community. It sort of celebrates that we do

1 have fishing rights. We share that resource with 2 whomever we deal with and there has been the occasions that we have had up to 600 people attend that fish fry 3 from all walks of life. 4 5 And it's ironic when you come to the fish 6 fry that the most noticeable who have been intoxicated 7 or just having a good time are the non-Indian people 8 because we, the organizers, have to keep working. I 9 think that's the same statement that Kenora makes too. 10 The one example I guess because of an 11 individual who may be a conservation officer felt it 12 was against regulations, it's against the grain of his 13 beliefs or whatever, take it upon himselves to -- and 14 we've had ministers, in fact the fish fry is dedicated 15 to a very important individual I think who has given us 16 the linkage between government and Indian communities 17 and have a better understanding and his name was Cam 18 Currie who used to be with Ministry of Natural 19 Resources, who used to be with Lands & Forests, then 20 Ministry of Natural Resources. That fish fry 21 incidentally is dedicated to him. We've had the occasion where we've had 22 23 ministers, people from the higher echelons of 24 government and private industry attend our fish fry.

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As I said, I think that someone within

- ٦ the conservation authority took it upon himself in Lac 2 la Croix and now it's a good idea, I think I'm going to show the rest of the world how wrong these Indians are 3 about fishing, it's against the law, et cetera, and how 4 5 it was -- and what confounds me is that how it is able 6 to obtain the permission to go to the -- we live on the borders of Minnesota and Ontario, our community is 7 8 situated right on that -- right on the border, in fact you can -- if you're agood golf er and shoot about 150 9 yards you would be able to knock the ball right over to 10 11 the other side.
- 12 As well, I think if one was to look at

 13 it, we do have -- we are one of the few communities in

 14 Treaty 3 who have a fishing station which allows you to

 15 barter and to trade in that given area and it's

 16 provided through our Treaty.

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I'm saying that for a very good reason.

I want to come back to it. The individual officers who did the sting operation, I guess you may want to call it, went to the United States and pictured and filmed the activities of the fish fry prior and dreamed the fish fry and I'm sure that there might be some of those pictures may have ministers or some heavy duty bureaucrats or senior people from private industry, but I would think those pictures have been destroyed and

1 only the pictures where it shows the evidence of fish 2 being taken were shown. 3 We went to court over that and we lost. 4 I think over the recent court cases we may bring that back to the court. 5 Again, not understanding the fishing 6 station that we do have through our Treaty a fishing 7 station there which allows us to barter and trade or 8 9 whatever, and because of your Treaty again we have, do 10 have -- we do have rights and we deliberately have that fish fry the day before fishing season opens. I'm not 11 12 sure how that magic date has ever been arranged when fishing season opens, but I'm sure that there is a good 13 reason behind it. 14 Again, I often wonder what was the -- in 15 preparation of that whole sting operation, in 16 preparation of that -- those near that litigation, I'm 17 sure cost the governments a lot of money, and I think 18 that in due time I think it will certainly be an 19 embarrassment if we take it back to court. 20 I think that there are individuals 21 within -- who have -- who use the law for their own 22 satisfaction and not necessarily for the satisfaction 23

think that, to give you an example, in Ontario or in

or may not understand the activities that happen, and I

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- 1 our government, our previous governments and our 2 previous methods of looking at our resource we have 3 always measured it in terms of saying, okay, and if we have -- if we look at it who really controls our 4 forest, it's either our American friends who bring in 5 their industry here and we as -- and our governments, 6 they allow it without any conditions and give them all 7 8 kinds of money, and in many cases up to 90 per cent 9 have been given to them in forms of tax breaks or grants or whatever, and at the same time have no plan 10 11 of rehabilitation to keep that resource in its natural 12 state. 1.3 But when an Indian does something like: 14 Okay, I have a right, I have a right to fish or I have a right to cut a tree down and it's in my Treaty, it's 15
 - The values change. The laws are used to accomodate one's satisfaction and I think that that's what's wrong. In many cases against Indian people, it happens quite often and I think that you can -- if circle your head around you in any given town, any given situation, society, you will find that and I'm sure that you have been faced with that, you have seen it.

a different story.

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If that's the question that was asked, I

1	hope I've answered it.
2	Q. Yes. Thanks, Chief Wilson. I did
3	want to follow-up on one part of what you have just
4	said and this is with reference to paragraph 26 in the
5	witness statement. There it says that:
6	"Indians are not part of the network that
7	allocates Crown resources"
8	And you have mentioned, for example, our
9	American friends who participate in the industry now
10	and so on.
11	You yourself are a player in the timber
12	industry via Manitou Lumber and your other duties so
13	you would be reasonably well located to observe how
14	what is called here the network that makes the
15	allocation decisions work; is that correct? Would I be
16	assuming too much when I say that?
17	A. No, you're not assuming anything.
18	Q. Tell us how it works and whether
19	Indians have any part in it?
20	A. I guess that's the reality of it. I
21	guess, in my view, when industries like Boise Cascade
22	or Canadian Pacific or Great Lakes Paper or Abitibi or
23	any one of the large companies move into an area, and
24	when we look at northwest Ontario, how large and vast

it is, and the control of those vast tracts of lands

1	and for them to continue to Boise Cascade needs "x"
2	number of units of wood and needs large tracts of land
3	and needs large tracts of lands in doing it, but
4	instead what we do is we allocate the whole doggone
5	country to them. Even though they don't need it for
6	another 75 years, the whole thing it seems to me it
7	has been allocated to them in order to go and take a
8	chunk of that, even though they may be the benefactors.
9	There is no consideration, particularly
10	to the Indian country. We have a sawmill where we have
11	to use political pressure to get what little we need
12	and all we need is about 3,000 cords of sawlog material
13	per year. There is a concern that was brought out by
14	the panel up there in saying: Well, if you had 3,000
15	cords to trade I'm sure that the paper mill would
16	provide you with 3,000 cords of sawlog material.
17	Well, first of all, you have to have an
18	allocation in order to get the 3,000 cords of wood. We
19	don't have that and yet they are in our Treaty area.
20	What I can't understand is here we are a
21	government, an Indian government who does not sit with
22	another government to make those allocations. At the
23	same time, industry itself does not recognize that
24	Indian government and does not include them in the
25	discussions in being able to ask and see how do we

- extract that or how do we use that resource.
- So we have to go to Natural Resources to
- 3 ask for permission to extract some resources from our
- 4 own country, and yet another country can come in here
- 5 and can be allocated that, where it is given to a
- 6 foreign investment who doesn't have no particular
- 7 interest for living here year after year, can walk out
- 8 of here.

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9 Boise Cascade right now is about ready to

10 close this plant down. Ask the people here. When that

11 closes down, ask the people of Kenora what should we

12 have done when that resource has not been rehabilitated

13 to the extent where it is sustainable or at least close

to it. Ask them again of these second industries, such

as Indian people. Ask them again, what could we have

done to keep that growth there or to minimize the

devastation that will happen when the town -- when

Boise Cascade decides to close its doors.

I think those are things that when we

20 look at how the governments have been able to give away

21 everything that we have in our land because every time

you give a tree away you are also giving away the

23 habitat that lives around it, the water that surrounds

24 that and the destruction.

I think if you look at the contamination

- 1 of some of our two communities, nobody was thinking 2 about what Ried paper could do as it build its industry 3 here. Yet we are the losers, we the original people of 4 this country are the losers and every one of those 5 moose. 6 Q. Thank you. I want to move forward 7 now to the portion of the witness statement that begins 8 on page 12. 9 MADAM CHAIR: Excuse me, Mr. Colborne. I 10 don't think we have the witness statement as an 11 exhibit. 12 MR. COLBORNE: You're right. We haven't 13 marked it as an exhibit and I would ask that it be so 14 marked. 15 MADAM CHAIR: The witness statement will 16 become Exhibit 1859. 17 ---EXHIBIT NO. 1859: Panel 3 witness statement of Grand Council Treaty No. 3. 18 19 MR. COLBORNE: Beginning on this page, 20 there are some calculations which I understand were done by Ron Simmons in his capacity as General Manager 21 of IFDP. So I am just going to ask him a few questions 22 23 so he can lead us through it a bit. 24 Q. If I understand paragraph 30, Mr.
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Simmons, you have assumed that 100,000 acres of reserve

1 forest could in a better situation than we have now be 2 used to produce wood for the market. Is that basically 3 right? 4 MR. SIMMONS: A. It is just an 5 assumption. 6 Q. Just an assumption? 7 Α. Yes. My question is, can you help us at 8 Q. all about how many acres are actually producing wood 9 for the market right now from Indian reserves? Just in 10 approximate or ballpark figures. 11 A. I don't think I can. I can't really 12 give an exact figure; it varies from year to year. 13 Virtually all of the 290,000 acres I guess would be 14 involved, but it would change from year to year. 15 16 50,000 maybe. I have no idea. 17 O. Okay. Well, let's just use 50,000 18 recognizing that you are not asserting that that's the correct number. 19 Does that mean then that the amount of 20 utilization on reserve is considerably below what one 21 would expect if one didn't know anything about the 22 history of the forest use? 23 If one just said: Okay, there is 215.9 24

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thousand acres out there and it is somewhere in

1	northwestern Ontario and it is mainly forest land,
2	would one be surprised to find that only 50,000 of it
3	was usable?
4	A. If 50,000, the capability is far more
5	than what exists right now.
6	Q. I think we can see from the
7	information in the witness statement and provided
8	elsewhere that there has been a problem of poor
9	management in the past.
10	What I wanted to ask you has to do with
11	the last sentence at the bottom of page 12 where it
12	says or excuse me, the last two sentences:
13	"Something is being done, but it is not
14	enough."
15	And then the reference is to the table
16	showing the amount of planting, tending and preparing
17	which is on the following page.
18	My question to you is, could you give us
19	any assistance with what would be enough? How much
20	effort would it take to manage these forests in a
21	manner such that they might return to at least the
22	average quality?
23	A. First of all, we would have to get an
24	accurate inventory of what is out there and what the
25	sustainable levels would be. We don't have that

1	inventory yet; we are working on it.
2	Once we would get that, we could
3	determine what allowable cuts would be and what the
4	potential allowable cuts could be and determine what
5	the levels of silviculture would be from that.
6	Q. Okay.
7	A. Right now we are keeping pace with
8	the backlog and what cutting is going on now, but,
9	like, I said before, the potential is far more than
10	what is happening.
11	Q. Do I understand from what you just
12	said that the situation is no longer getting worse?
13	Would that be one way of putting it?
14	A. We are keeping our head above water,
15	I guess.
16	Q. What would I be right in saying that
17	it would take a lot of money to go back in and repair
18	the damage that was done and just left in past years?
19	A. If you could do it at all.
20	Q. If you could do it at all.
21	A. Yes.
22	Q. I wanted now to go forward to page 14
23	and there is a table there. It's actually in the form
24	of a line graph and the description tells us that
25	that's the pattern in those years for all of Ontario;

1 that is, declining production from the reserve land, 2 increasing production from Crown land and that is 3 production of timber by Indians. Δ My question to you is, from the information you have or which is in the files of IFDP 5 would you say that the pattern is similar in the Treaty 6 7 3 territory? 8 A. The pattern is similar. I think if 9 you look at Table 7 on page 17, the shift from reserve lands to provincial lands probably took place in the 10 7.7 60s rather than 70s. 12 If you look at Table 5, in 1968 there was 13 more cords cut off reserve on licences than there was 14 cut on reserve. 15 Q. Going forward to page 15 of the 16 witness statement. 17 MADAM CHAIR: Excuse me, Mr. Colborne. Have you finished that point? Have you finished 18 19 questioning Mr. Simmons? 20 MR. COLBORNE: Yes, I have. 21 MADAM CHAIR: Could I ask him something? 22 MR. COLBORNE: Certainly. 23 MADAM CHAIR: Mr. Simmons, has it been 24 your experience -- are you a forester? 25 MR. SIMMONS: I am not a forester.

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1 MADAM CHAIR: But you are experienced 2 in --MR. SIMMONS: I am a forest technician 3 4 actually. MADAM CHAIR: Fine, thank you. I wanted 5 to ask you with that experience, have you seen any 6 natural regeneration on reserve lands? 7 8 MR. SIMMONS: Occasionally yes, there is some. Nothing substantial, nothing really to talk 9 10 about. MADAM CHAIR: So the only solution to 11 regenerating those lands is through artificial 12 regeneration? 13 MR. SIMMONS: For most of it. In the 14 stands that remain, natural regeneration would be an 15 option depending on the cutting method. Past cutting 16 methods didn't consider natural regeneration. 17 MADAM CHAIR: All right, thank you. 18 MADAM CHAIR: Mr. Colborne, is this a 19 convenient time for a break? 20 MR. COLBORNE: Actually it would be a 21 convenient time. 22 MADAM CHAIR: Let's take our morning 23 24 break now. --- Recess at 10:25 a.m. 25

٦ ---On resuming at 11:00 a.m. 2 MADAM CHAIR: Mr. Colborne? 3 MR. COLBORNE: Thank you. 4 Q. Mr. Simmons, I would like you to look 5 at the top of page 15 of the witness statement where it 6 says that by the early 1980s there was very little timber that was being removed or could be removed from 7 8 the Treaty 3 reserves, very little was left. 9 I believe that you provided that 10 information which ended up in this witness statement. 11 Where did you get that information from? 12 MR. SIMMONS: A. It is just a general 13 impression from the Indian Logging Program files. 14 Q. And you within the Indian Forestry 15 Development Program have inherited the Indian Logging 16 Program files; is that correct? 17 A. I quess so, yes. 18 Q. Have you taken a look -- have you 19 gone through them yourself? 20 Α. On occasion, yes. 21 I want to turn to Chief Wilson again. Paragraph 39 of the witness statement on page 15 has 22 some comments attributed to a John McTavish about the 23 problems with the regulations under the Indian Act 24 which apply to on-reserve forests and I believe, Chief 25

1	Wilson, that there are steps taken right now to amend
2	those regulations.
3	Could you just tell us briefly what those
4	steps are and, if possible, when it is likely that
5	there are going to be new regulations in place?
6	CHIEF WILSON: A. Okay. As a result of
7	John McTavish's study, once it was commissioned by the
8	Department of Indian Affairs, selectively he went to
9	various people across the country. Maybe not
10	necessarily the kind of random sampling that would have
11	been appreciated by Indian country or give a brighter
12	picture to the rest of the country.
13	As a result of that report, it was not
14	accepted very well by Indian country, although Indian
15	country did very well know that the Indian Act
16	certainly was a piece of legislation that prevented us
17	or restricting us of getting involved much more readily
18	in the forest industry. As well, I think that McTavish
19	did not was not very explicit in the fudiciary
20	responsibility of the federal government on Indian
21	lands.
22	As a result, though, I think that we can
23	appreciate the report to the extent it has brought the
24	attention to Indian country and to government the need
25	to change to make some legislative change in order

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to face the year 2,000 and beyond.

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2 At the moment, right now, and it was part 3 of the throne speech, the last federal throne speech, Δ that there will be an organized system and we as the Aboriginal Forest Association will be taking on the 5 6 task of going through the country and visiting each 7 community and try to understand the kinds of problems 8 they have with the Indian Act in regards to forests. 9 Not necessarily forestry, but forests.

Our work -- and I would like to elaborate a lot on that in the future, if I can. I don't have the full details in front of me now. There is some copying being done, but given the opportunity later I may be able to go a little deeper into what it is. It would take us some time to do it.

To give you some of the illustrations of why -- as an example. Recently, the Indian Forestry Associate of B.C. went through lands revenue trust, a consultation process in British Columbia. As a result of that, the findings of that, they certainly have indicated that the legislation under the Indian Act for forests was certainly restrictive and was outdated and does not allow to coincide with provincial regulations and et cetera or does not complement the protection of forests or the extraction of forests.

1 So hopefully with the Sioux NAFA we will 2 be involved in the nine -- the ten provinces and the 3 two territories. We are going to split it up in two areas; one in the east and one in the west, and I 4 believe that the Indian Forestry Program here in 5 Ontario of this group here will be very instrumental in 6 7 taking it on from the Manitoba border and going east from there. The reason for that is because we are 8 quite involved in the forest sector in Ontario. 9 Obviously, I think that we have sort of a coalition 10 11 with the Quebec people and under the James Bay 2 12 agreement it certainly gives us that ammunition to be 13 able to be more extensive in the legislative changes 14 and the movements of it. As well, maybe I can advise you that we 15 have now formalized a coalition between the Latin and 16 the North American *8indiginous people. We are also in 17 the process of preparing the World Confernce of 1992 in 18 19 Brazil. We are developing another type of coalition of indigenous people of the world. Hopefully that we can 20 go beyond 1992 as a result of that coalition. So I

MADAM CHAIR: Excuse me, Chief Wilson. 24

regards to forests.

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On the question of the trust held by Indian affairs for

think you will be hearing a lot from Indian country in

your people with respect to stumpage and perhaps there ٦ are other revenues. I don't know, paid into those 2 trusts accruing to the timber resource, evidence that 3 we heard from the first panel by the ethnohistorians, Δ Mr. Waisberg and Mr. Holzkamm, one piece of evidence we 5 heard was that prior to 1950 Indian Bands had no say 6 whatsoever in dispersing those trusts, the money in 7 trust, and that in fact that money was sometimes spent 8 on things like administration of the Indian Affairs 9 10 Department as opposed to going back and being spent the 17 way the Bands wanted it to be spent. 12 I quess I have two questions. First of 13 all, presumably if you don't have many timber resources 14 left on your lands you are not getting very much money 15 for stumpage, but money -- any of that money that does 16 go into trust, are you able to use it as you see fit? 17 CHIEF WILSON: It is designated for 18 Indian use. To try and obtain it, there is an 19 extensive process through it. There are two types of 20 revenues held by Indian Affairs under the trusteeship

If it is under trust revenue, then you have to have referendums in your community to access that money which is yours. I have a similar case in my family; I have to have a referendum with my wife.

and one is trust money, the other is revenue, okay.

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1	I think that in many cases, particularly
2	with the northern communities who are not familiar with
3	the administration of Indian Affairs and their own
4	administration and their own rights to their own
5	resources, they are not still not being utilized to
6	that effect. I think there are court cases now that is
7	questioning how Indian Affairs has spent that money and
8	some of it has been spent and taken out and there is no
9	accountability to those monies.
10	Now, when we some of the communities
11	now, they may use the money from stumpage after it gets
12	to Ottawa and it takes about 90 days to make that cycle
13	from the time it leaves the purchaser to the time it
14	arrives into your trust fund.
15	I think I would like to as well provide
16	another example. Now, in the responsibility that
17	Indian Affairs looks upon will only use the stumpage
18	monies to as an example. If you are only paying
19	stumpage of \$5.00, I am using this is as an example,
20	then how do you rehabilitate that tree for \$5.00.
21	Now, in your provincial systems the
22	stumpage certainly does not pay for that. It is from
23	other forms of taxation that supplements the
24	rehabilitation of the forest, of that tree.
25	So unlike on reserves, consequently

1	that's why the devastation. So it has only been
2	recently that we have able to access resources through
3	the COFRDA which was sunsetted last year and hopefully
4	under another FRDA agreement will include a good
5	portion or at least a portion for Indian country.
6	The FRDA agreement had been signed
7	recently in B.C., New Brunswick signed it a year ago
8	which is only a three-year program, but I think as well
9	we had NAFA working towards administering that total
. 0	FRDA program, Indian FRDA program right across the
.1	country and hopefully we can demonstrate that we can
. 2	provide that service.
.3	MR. MARTEL: Have you attempted to enter
4	into any type of agreement with the province for
. 5	funding for regeneration?
.6	CHIEF WILSON: The province up to now
.7	have not looked at access the resources on federal
.8	lands with Indian reserves.
.9	Now, there are examples right now in
20	Ontario which has been just recent in Ontario, people
21	are the benefactors of federal timber. Is there a
22	difference in colour, federal timber, provincial timber
23	and Indian timber? I don't think so.
24	MR. MARTEL: The thing that I'm concerned

about, there's only one consolidated revenue fund in

Watts, Simmons, Carpenters, 55635 Wilson, Kavanaugh, Seymour dr ex (Colborne)

1 Ontario and whether the funds for regeneration come 2 from the same consolidated revenue fund and I was just 3 wondering why you haven't been able to tap into that, and you're saying it's simply because you're on what's 4 5 considered federal lands? 6 CHIEF WILSON: Exactly. 7 MADAM CHAIR: Mr. Colborne? 8 MR. COLBORNE: Maybe just to follow up on 9 that a bit, this is for Mr. Simmons. 10 I had intended to really skip this point because it will be dealt with by the economists who 11 12 will be here as Panel 4, but Mr. Simmons I know also 13 had a contribution on this point when the evidence was being assembled and I'm referring to paragraph 37 on 14 15 page 15; and, that is, the idea or the proposition that 16 because Indians get only stumpage, that the revenues 17 that are generated in the further processing and so on and taxation that goes with that of the wood accrues to 18 the provincial government. 19 20 Q. Now, Mr. Simmons I think you're the 21 first one who brought that to my attention. How did that become evident to you in your position with IFDP, 22 how did that observation occur to you, because to me 23 24 and I think to some others it was a bit of a revelation to see that -- well, as it's expressed here: 25

Т	"The Indians with their wood have been
2	subsidizing the Government of Ontario."
3	And, of course, the pot we're talking
4	about there is the consolidated revenue fund of the
5	province that Mr. Martel referred to.
6	So how did it come to your attention this
7	very surprising fact?
8	MR. SIMMONS: A. Well, I don't remember
9	exactly. Probably because even if the stumpage from
10	Indian lands did go back into forest management it
11	wouldn't even be close to what was needed or the amount
12	that was needed, and looking at the province I think
13	stumpage subsidizes forest management to about 40 per
14	cent, and that remainder comes from taxes from income
15	taxes, value added.
16	Q. So does it make logical sense to you
17	that if the consolidated revenue fund of the province
18	is receiving funds from wood taken from Indian lands
19	that that same pot should be the source for funds to
20	pay for regeneration or at least some?
21	A. I would think that the province has a
22	stake in it, yes. The more wood from Indian lands the
23	more taxes and revenue the Province would get.
24	Q. I'm going to go now to paragraph 38.
25	I was going to skip this one as well, but it seems to

1 fit this point that has now entered the discussion. Mr. Simmons, I think you're the one who 2 is the source of the observation that: 3 "In the past...", although probably not 4 5 at the present time: "In the past the province did not take 6 into account wood supply from Indian 7 reserves in calculating wood supply." 8 How did that information come to your 9 10 attention and from where did that information come? Well, assuming that the province uses 11 their forest resource inventory as a database to 12 establish wood supply, up until 1982 most reserves in 13 Treaty 3 weren't included in that forest resource 14 inventory, except for the Fort Frances District, they 15 were. We would get the maps with the forest typing on 16 them and the reserves would be blank with nothing on 17 them. 18 Do you have any idea of why that was 0. 19 20 the case? I don't know, maybe they just weren't 21 Α. asked. We asked in 1982 and they did it then. 22 probably has to do with jurisdiction of federal lands 23 24 and provincial lands. O. Another question for you, Mr. 25

1	Simmons. At the top of page 16 the paragraph there
2	refers to:
3	"The Department of Indian Affairs not
4	getting into forward-looking attitudes
5	with respect to silviculture in the same
6	era that the province did."
7	And I'm not sure, but maybe this witness
8	statement is saying that the Department of Indian
9	Affairs never did, or at least up until now.
10	And I think you were the person who
11	secured the information that wound up in this witness
12	statement in this paragraph. So my question to you is:
13	Where did that information come from?
14	A. Well, from the fact that we have no
15	records or very few record of plantations in the 50s
16	and 60s. There's records of cutting but not too many
17	records of restocking, regeneration. It did pick up in
18	the 70s late 70s.
19	Q. And in the 50s and 60s was there
20	regeneration being done on provincial Crown land?
21	A. I believe so, yes.
22	Q. Paragraph 41 talks about the heavy
23	logging activity on the Treaty 3 reserves in the 60s
24	and 70s. What is the source of that? What's the
25	source of that information?

1	A. That would be Indian logging program
2	files as well. Heavy logging is probably relative.
3	I'm sure in the 40s and 50s it was far heavier, we just
4	don't have any record of it.
5	Q. Paragraph 41 refers to sorry, the
6	latter part of paragraph 41, to the fact that:
7	"Today there is almost no on-reserve
8	logging and that most Indian logging
9	takes place on provincial Crown lands."
. 0	And the last words are:
.1	"Only a few are able to operate with any
. 2	degree of ongoing success."
L3	I believe that your office, Mr. Simmons,
4	was the basis for this comment as well. So could you
L 5	expand on that. What would be the factors that have
16	led to this change from the 60s and 70s when there was
17	a fair amount of logging and the present day when there
L8	is very little?
19	A. Well, most of the accessible stands
20	have been logged and the species have shifted from
21	spruce and pine to poplar and other hardwoods.
22	I should point out there is more logging
23	today for poplar and other hardwoods, that's because of
24	that change in the market situation.
25	With regards to operating without any

7 degree of ongoing success, most operations on Crown 2 fairly small, 1,500 cords, and it's difficult to 3 finance such an operation, to buy the equipment and what not and make money at the same time for more than, 4 5 you know, one or two years in a row, it's -- the size 6 of the licences aren't large enough for ongoing Success. 8 Q. Do you know if there are non-Indian 9 licences of similar size, similar small size which are the basis for successful long-term operations, or do 10 וו you have that information? 12 A. I don't know. Possibly because the 13 non-Indian are owner-operated with only, say, two 14 people; where the Indian operations try to employ more 15 people, it's more labour intensive. 16 In paragraph 42 there's a reference 17 to the shift in the species of trees following logging. 18 Could you just give us a typical 19 description. It says here: 20 "...from the valuable softwood to low 21 value hardwood." 22 But perhaps just a little more detail. If there is such a thing as a typical section of a 23 typical reserve, what was it like in the past and what 24 25 is it like now in terms of species?

1	A. Animal species, I'm not really sure.
2	Q. Oh no, I'm sorry, the trees first.
3	A. Tree species. Well, spruce and
4	pine mature spruce and pine I presume if you cut
5	that down it grows back into poplar or birch.
6	Q. And have you seen a lot of these
7	stands yourself?
8	A. Yes.
9	Q. And part of your job is to actually
10	go out and observe the wood that is actually available
11	on the reserves?
12	A. Yes.
13	Q. Go ahead.
14	A. There is a natural shift in animal
15	species as well, different types of forests support
16	different types of species.
17	Q. Okay. What have you seen there in
18	terms of change in animal species?
19	A. Like I say, I haven't been around
20	that long, but I'm sure there's a lot more deer around
21	but, then again, there's probably fewer porcupine or
22	fisher or marten and animals of that nature.
23	Q. I am turning now to page 17 of the
24	witness statement and there we have the table which
25	sets out data from the late 60s and early 70s

1	concerning Indian woods employment.
2	And I did my own little additions of the
3	men employed lines for each of those years, and it
4	seems to me that it was up as high as 499 men in
5	1970-71; that is, when one totals men working
6	on-reserve, men working off-reserve under Indian
7	licences and men working off-reserve under non-Indian
8	licences 499 was the highest, but in other years it was
9	also high.
10	Would I be correct though in assuming
11	that those would mostly be seasonal jobs, if not all?
12	Would that be your understanding, any of the witnesses?
13	A. I would think so, yes.
14	Q. Okay. Now, if one goes on to the
15	next page at the top of page 18 it says that:
16	"The present exhibits a drastic reduction
17	from these figures."
18	And what I would like to do is, in the
19	case of each of the members of an Ojibway community on
20	the witness panel, if you could just quickly give me an
21	idea of how many of your members works in the forest
22	industry either on-reserve cutting, off-reserve
23	cutting, under Indian licence or off-reserve working
24	for a non-Indian licensee, and it doesn't have to be

just cutting, of course, yarding, driving truck and so

on would be included in this. 1 2 Mr. Watts, can you give us a rough number from your community? 3 MR. WATTS: A. That are involved in wood 4 5 cutting? 6 0. Yes. Peak periods, which is winter time, 7 there would be around 10, 12 people working. 8 Q. Mr. Carpenter? 9 MR. CARPENTER: A. Up until recently I 10 think there's only - I'm just trying to think here - I 11 think there's only one active worker in the forest 12 13 industry at the present day in the woods for Great Lakes. 14 Q. Mr. Wilson? 15 CHIEF WILSON: A. Well, it's ironic that 16 we are in the sawmill business but we only have about 17 one and a half person years wood cutting or cutting of 18 pulp wood and on-reserve, we don't have any 19 off-reserve. 20 Q. Mr. Kavanaugh. 21 MR. KAVANAUGH: A. There's none. 22 Q. Mr. Seymour? 23 MR. SEYMOUR: A. We have -- it's family 24 Within the band there's basically probably 25 operated.

four, that varies from year to year, it's not a yearly 1 2 thing. I would say basically about every three years 3 they will give the family permission to go and cut and sell wood to one of the local contractors. 5 O. Mr. Simmons, I think once again your office was the source of the statement that appears at 6 7 the top of page 18; that is, that: 8 "The present exhibits a drastic 9 reduction." 10 I've asked the individual witnesses for 11 the situation on their home reserves. Of course, that 12 doesn't cover all the Treaty 3 area. So what is the 13 basis for this generalization that it's been a drastic 14 reduction up to the present time? 15 MR. SIMMONS: A. Well, our observations 16 from the field that the cutting that does take place on-reserve usually is 100, 150 cords here and there. 17 18 There has been a couple of situations where it's a up 19 over a thousand or two thousand, but that happens every 20 couple of years or so. 21 Q. I want to move forward to page 20, 22 paragraph 54. This has to do with IFDP, so I'll direct 23 this question to any one of the witnesses. 24 It says there that:

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"Since 1985 the work of IFDP has been

1	concentrating mainly on forest
2	management on-reserve."
3	I take it that prior to that there was
4	work done with respect to Indian participation in the
5	forest industry off-reserve. What's the reason for the
6	shift to sort of a narrower focus in 1985 and
7	thereafter?
8	A. Well, prior to 1985 the IFDP was
9	called the Indian Logging Program and it was
10	essentially an MNR program and it was directed at MNR
11	the priorities which were in the operations off-reserve
12	on Crown lands.
13	Q. And since 1985, I take it it's no
14	longer essentially an MNR program?
15	A. No, it was funded through Indian
16	Affairs for several years.
17	Q. And the reserves being federal land,
18	this is what you're saying, that the focus naturally
19	shifted to that area of jurisdiction?
20	A. (nodding affirmatively)
21	CHIEF WILSON: A. Maybe I could add to
22	that. Again, since 1985 the IFDP has been struggling,
23	we have spent a good deal of time lobbying for
24	resources from one year to year and, of course, 1990
25	and 91 was no exception, we spent a great deal of time

Watts, Simmons, Carpenters, 55646 Wilson, Kavanaugh, Seymour dr ex (Colborne)

- and energy in trying to lobby for resources so that we can continue the activities of IFDP.
- Up until just a few -- up to the 11th 3 hour I guess of this year where the federal government Δ 5 has limited itself to what we could receive, and 6 obviously we could not achieve, we were prepared to close the doors of IFDP this year because of the 7 anti-recession dollars which does not give us any 8 9 future, but it has provided us with the resources to be 1.0 able to be active for 91-92, but we still don't see any future ahead of us, there's no light at the end of the 11 12 tunnel.

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We're hoping that because of the mandate we have been able to receive from Treaty 3 where we will be looking at the 55,000 square miles instead of just the federal lands, that we will encourage and at least give enough evidence that we can, taken our experience and et cetera, and taken the attitude of the new government, that we will be active off the reserve within the Treaty 3 territory.

MADAM CHAIR: Excuse me, could I have a clarification, Chief Wilson. The 55,000 square miles you're talking about includes land both on-reserve and off-reserve to which you feel you're entitled?

CHIEF WILSON: Yes, it's the Treaty area

Watts, Simmons, Carpenters, 55647 Wilson, Kavanaugh, Seymour dr ex (Colborne)

1	of Treaty 3, the Treaty territory of Treaty 3.
2	MADAM CHAIR: Right. And could I also
3	ask another question. What you've told the Board is
4	that on the present reserve land you have now,
5	excluding any lands which you claim, just the lands
6	that you have now within your borders, those lands have
7	been logged out, for many years to come you expect
8	no very little logging to take place on those lands
9	and the emphasis is on regeneration?
10	CHIEF WILSON: That's correct.
11	MADAM CHAIR: Are there any significant
12	wood supplies on those lands that might be commercial
13	if you could afford access to them, or
14	CHIEF WILSON: I guess the Lac Seul Band
15	is one instant that could happen, yes. We are
16	preparing the management plans now for that band. It
17	does have it does show signs of potential there.
18	MADAM CHAIR: Okay. But that is not a
19	common situation in a reserve?
20	CHIEF WILSON: No, it certainly isn't.
21	MADAM CHAIR: So you're saying if your
22	bands are going to have any participation in forest
23	economics, you're going to have to go off the currently
24	designated reserve lands?
25	CHIEF WILSON: Yes.

1	MADAM CHAIR: Thank you.
2	MR. MARTEL: Tell me, you were supposed
3	to get agricultural land, I think it was said,
4	certainly it was part of people believed with the
5	Treaty they were going to get good arable land.
6	How much of the land that is now held by
7	the Indian people in fact could be termed good arable
8	land?
9	CHIEF WILSON: Okay. The Rainy River
. 0	Band where I come from is probably the only band that
.1	has tried agricultural activities and because it's such
. 2	a small land base of agricultural land it wasn't
. 3	feasible.
4	All you have to do is look at our
. 5	financial statements and it will give you our reasons
. 6	behind that. There might be two reasons; one is not
.7	being a good farmer, and the other one was that even
. 8	though you pour the money into the land it does not
.9	become an asset because it's federal lands.
20	We have poured a lot of money into the
21	land, in rehabilitation of agricultural land, but it
22	does not become an asset on your balance sheet because
23	it is under the trusteeship of federal government.
2.4	Unlike your own private lands, if you
25	have worked the land to the extent of where you can

Watts, Simmons, Carpenters, 55649 Wilson, Kavanaugh, Seymour dr ex (Colborne)

1 grow or produce something out of it, then it becomes an 2 asset and has an asset life of 20 years or 25 years to 3 it. 4 MR. MARTEL: That's for accounting 5 purposes, I think. But how much of it is --6 CHIEF WILSON: Well, what I'm --7 MR. MARTEL: I guess what I'm trying to get at, Chief Wilson, is: Is there any land that you 8 have where in fact Indian people could make a decent 9 10 form of living from agriculture? 11 CHIEF WILSON: Well, no. 12 MR. COLBORNE: Q. Maybe I should ask 13 Chief Wilson to speak of the reserves along the Rainy 14 River that were taken for agricultural purposes. 15 CHIEF WILSON: A. Okay. We are now 16 going through the land claim process where we have had 17 seven communities who have been forced to amalgamate to 18 one community and that's to the Manitou Reserve and 19 that's all along the Rainy River from Fort Frances to 20 the mouth of Lake of the Woods. 21 Because of demand at that time from the 22 settlers of agricultural land which we had access to 23 and which we were living on that was considered as good 24 agricultural land, we were forced off of those lands 25 into one community called the Manitou Reserve.

1	Yes, at one time that was our whole life
2	cycle was, part of it was in agriculture, a lot of it
3	was in fishing and working in the forest.
4	There are examples by historians and
5	through the archives to illustrate the forceable
6	removal of people. In one case there was a person that
7	was tied up and brought to Manitou from the Long Sault
8	Reserve and was told if you ever go back we'll shoot
9	you.
10	
11	MR. COLBORNE: Mr. Martel, there's a
12	witness who I hope will be before us tomorrow, his name
L 3	is Don Jones, he's also a member of the Board of
L 4	Directors of IFDP. He couldn't be here because he is
15	attending a meeting of the forestry ministers.
16	CHIEF WILSON: He's representing me
17	there. I am part of the Canadian Council of Forest
18	Ministers and we are having strategy meetings across
19	the country, and the second one is now happening in
20	Toronto with all the interest groups.
21	MR. COLBORNE: And Mr. Jones is also a
22	person who has a lot of information about matters of
23	the type that are the subject of your question because
24	he has been a director of a Treaty research program for
25	several years.

Watts, Simmons, Carpenters, 55651 Wilson, Kavanaugh, Seymour dr ex (Colborne)

1	So if he's here tomorrow, and I believe
2	he will be, I will try to remember to ask that question
3	of him, and I think he can give you quite a lot of
4	information in a general way; whereas these witnesses
5	could pretty well only tell you about their own
6	communities.
7	MR. KAVANAUGH: Could I maybe add a
8	little bit to it?
9	MR. COLBORNE: Q. Certainly.
10	MR. KAVANAUGH: A. I used to work in
11	Treaty research on Treaty 3 and that question about
12	agriculture on Indian reserves, in particular the case
13	at Manitou, the Rainy River land claim, one of the
14	conditions set out by Ontario in 1915 was that - it's
15	dealing with recognition of Indian reserves in the
16	province - one of the conditions was that these Indians
17	living along the Rainy River give up their lands, their
18	land base, that was one of the conditions before
19	Ontario would officially recognize Indian reserves.
20	That was back in 1915.
21	And my Dad, uncles, great grandfathers
22	were part of those reserves. What took place when they
23	finally gave in was people were herded like cows and
24	sort of forced into living at Manitou, much like
25	herding cattle into a corral.

So what took place was some people didn't
like that arrangement. Like, my father, my uncles
ended up in the Dryden area because they didn't like
the idea of being put into a real small community about
a couple of miles square or three miles square, and
basically why they were forced to vacate their land was
to make room for the Euro-Canadians that were
emigrating into Canada.

That's the extent. Thanks.

MR. SEYMOUR: A. In regards to our agricultural, Lake of the Woods, strictly Rat Portage, we were quite self-sufficient and we had a lot of gardens within the islands out here. One of the main ones is Sultana, we had a big garden over there and when they built the dams everything was all flooded out, our traditional areas were under water. The dams came up and then all of a sudden we became islands, the Sultana island being one of them, the richest gold mine in the northwestern Ontario in early 1900s. We had gardens up there and then as soon as gold was found, everything has changed.

Q. There was a reference to the tenuous situation of IFDP by Chief Wilson. Paragraph 59 of the witness statement refers to the term band-aid in connection with the availability of funds in regard to

forestry.
Is anyone here able to tell us, does
paragraph 59 still apply in 1991? Is it still a
situation that whether or not there's funds available
for forestry depends on - what does it say here - when
funds become available or a particular band applies
political pressure?
MR. SIMMONS: A. That statement applies
more or less to when the actual operations are being
funded by Indian Affairs, the tree planting, the
tending and all that. Now funds for that comes through
the Canadian Ontario Forest Resources Development
Agreement and in that respect the funds are more
stable.
The agreements are five-year agreements
and we have utilized COFDRA in the last five years and
that funds for the operations are more stable. Funds
for the IFDP are probably less stable than they have
ever been right now.
Q. Turning to page 21, and here we have
a list of six points which are identified in the
witness statement as being forestry issues facing
Indians.
I was going to direct this question to

Chief Wilson, but -- well, I will direct this question

٦ to Chief Wilson and I would ask that the other 2 witnesses, though, feel free to add their own contribution. 3 4 The guestion in regard to the points on 5 page 21 is, what is the status of these points or 6 identified issues in terms of policy, let's say, of 7 IFDP? Do these have any formal status or how would you 8 describe them? 9 CHIEF WILSON: A. Can I refer to our 10 manual? 11 Q. Certainly. Recently the Board had 12 been going through workshops to have it clear what our 13 philosophy is and what our principles are and start 14 developing the strategies to it. We are going through 15 sort of a reorganization of IFDP. 16 One is that we will be incorporated: two 17 is that we will be operating within the Treaty 3 18 territory. 19 The four points that I have pointed out 20 before in us dealing with access to resources, 21 allocation of timber, resource management and the 22 possibility of community forest management. Those are 23 the four areas. 24 The points that you see there was sort of

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the wish list, I guess, but we have now changed it

1 around to sort of get a strategic plan out of it. We 2 are still going through that process of the 3 understanding where and how do we achieve that. 4 One is that we have to have a sustainable 5 operation. One is that we will continue doing the kind 6 of work we are going on reserves, and that's the 7 rehabilitation of the communities to silviculture planning and forest management planning, as well as 8 9 timber management planning. 10 We have extended our services now to do 11 extensive service such as going to schools, talking to 12 communities, having community meetings and trying to 13 get a handle and understand where Indian country is at 14 in those areas so that we can apply that now to the 15 whole Treaty 3 territory. 16 If I may, I can probably give you some of 17 sort of the A, B, Cs, 1, 2, 3s of where we are hoping 18 we are going to be, if that's okay. 19 Q. Certainly. 20 Okay. The purpose is very simple and we try and keep it to the kid's attitude toward it, 21 22 keep it simple and stupid, whichever comes first. One is to assist First Nations in 23 corporations or individuals acquiring access to 24

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off-reserve forest resources; two, is assist First

1	Nations development and implementation on-reserve
2	forest management, particularly harvesting regulations
3	on reserve.
4	Develop and implement a long range forest
5	strategy for the reserves in the Treaty 3 area; four,
6	assist Indian First Nations in improving quality of
7	their reserve forest resource through development and
8	implementing appropriate forest management practices,
9	procedures and policies that are consistent with proper
10	forest management and Band philosophies and goals.
11	Five, actively promote forest education
12	opportunities to Bands, tribal council schools and
13	individuals; six, assist forest training needs and
14	implement appropriate mechanism to develop and train
15	Indian forest management professionals; seven,
16	establish training programs in support of Band field
17	crew direction in the technical aspects of silviculture

Eight, develop and implement public relations plan in which IFDP activity is regularly reported to First Nations and tribe councils. This could include the preparation of newsletters, brochures, video presentations and news releases.

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procedures.

Nine, provide assistance to First Nations
Indian corporations or individuals in developing,

1	establishing and maintaining forest and forestry
2	related businesses; ten, the structure of IFDP must
3	continue to effect First Nation representation at the
4	decision making level.
5	Eleven, directly establish and maintain
6	forest businesses for the primary purpose of generating
7	revenue; twelve, establish information network with
8	other Indian forest groups on a provincial, national
9	scale and particularly the provincial and federal
10	governments and industry forest initiatives.
11	Those are sort of the wish list and we
12	are preparing now the strategies to accommodate that
13	and to accomplish that.
14	Obviously, we will need to talk to
15	government officials at both federal and provincial
16	levels. We will be talking to industry, we will be
17	talking to IWIA, we will be talking to whomever can
18	assist or understand where we are going and where we
19	are coming from.
20	We are in the process next week on
21	signing an agreement with the federal government. It
22	is a national human resource strategy which will allow
23	provincial participation. We have now submitted a
24	proposal to the Ontario government where that can

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happen.

1	We have I guess through IFDP we have
2	submitted oodles and oodles and piles and piles of
3	paper. I think we are a contributor now to the
4	mountains of paper that we are not accustomed to, but
5	at least I think there are numerous ideas in how to do
6	it and I think that we are learning from you and how
7	you do business with paper. We use paper for a
8	different reason, but we can flush that.
9	Q. Chief, you have used the term wish
. 0	list a couple of times both in reference to the items
.1	here in paragraph 61 and to the objectives that you
. 2	read to us.
.3	Do I take it from that that these are in
. 4	the process of evolution right now, that you are
.5	working on them practically on a day-to-day basis?
.6	A. Yes, there are three things that has
.7	to happen. One is there has to be a legislation change
.8	to be able to activate many of those things, but many
.9	things don't need legislation change. The other thing
0	is policy changes that has to happen within government
1	and there has been to be a relationship created between
12	industry, the public sector itself and the governments.
13	Q. Thank you.
4	MR. COLBORNE: That concludes my
!5	questions for this panel.

1	Madam Chairman, I undertook to provide
2	more copies of Exhibit 1857 and I will provide those
3	now.
4	MADAM CHAIR: Thank you, Mr. Colborne.
5	Mr. Colborne, we will break for lunch I
6	think before we begin Mr. Freidin's cross-examination.
7	MS. GILLESPIE: I am going to have some
8	questions, but it may go quicker if you break for lunch
9	first, Madam Chair.
10	MADAM CHAIR: Mr. Freidin, how long are
11	you going to be in cross-examination?
12	MR. FREIDIN: Let me just say I think we
13	will finish this afternoon. I am still thinking around
14	the two-hour mark.
15	MADAM CHAIR: All right, thank you.
16	Mr. Colborne, do you have an idea what
17	the schedule will be tomorrow with respect to the
18	witnesses?
19	MR. COLBORNE: I am going to be busily on
20	the phone during our lunch break, but I expect I will
21	be beginning Panel 3. In fact, I know I will be
22	beginning Panel 3. The only thing I don't know is
23	whether I will have available a full day of evidence or
24	not simply because we have been moving along a little
25	faster than I had anticipated.

MADAM CHAIR: All right. Thank you, Mr. 1 Colborne. We will be back at 1:30 then. 2 ---Recess at 11:50 a.m. 3 ---On resuming at 12:40 p.m. Δ 5 MADAM CHAIR: Are we ready to begin, Ms. 6 Gillespie? Go ahead. MS. GILLESPIE: Yes, Madam Chair. First 7 I would like to file with the Board the Ministry of the 8 9 Environment interrogatories and the Grand Council 10 Treaty No. 3 replies to this panel. 17 MADAM CHAIR: Thank you. 12 MS. GILLESPIE: My name is Nora Gillespie 13 and I am a lawyer for the Ministry of the ENVIRONMENT 14 at this hearing. I just have a few questions for you 15 with respect to your experience with reserve forests 16 and the Indian Forestry Development Program. 17 CROSS-EXAMINATION BY MS. GILLESPIE: 18 Q. I understood from your evidence this morning, Chief Wilson, you and the other members of the 19 20 panel have told us that the Treaty 3 reserve forests 21 have been badly damaged by poor forestry practices in 22 the past. Is that correct, that understanding? 23 CHIEF WILSON: A. Yes. 24 Q. When you refer to poor practices or 25 mismanagement of the forest resource, are you referring

- to unrestricted harvesting?
- A. No. Part of it is to the trust
- 3 responsibility of the federal government which in this
- 4 case is under Indian Affairs.
- 5 As a trustee and we, the Indian people
- 6 living on federal lands, have no real control on those
- 7 lands. So, consequently, policies or legislation,
- 8 Indian legislation on reserves has not been something
- 9 that's been practised widely, although it is something
- that we are working towards. I mentioned to you some
- ll legislative change and what was mentioned in the throne
- 12 speech.
- Q. When you talk about poor practices in
- the past that led to the damage that's been discussed
- this morning, you are talking about really a lack of
- 16 planning and rehabilitation activity in the forest on
- 17 the reserves at a time when it was beyond the
- 18 community's control?
- 19 A. That's correct. As well, it was -- I
- 20 guess it's a matter of survival to some of the
- 21 community members which needed the wood to survive and
- there was really no policies or any method of being
- able to plan or any resources to rehabilitation in the
- 24 event of extraction.
- Q. Is it fair to say that the Indian

1	Forestry Development Program is really a response to a
2	recognition of the need for operational planning, long
3	term and short term?
4	A. It is the instrument.
5	Q. One of the purposes of the Indian
6	Forestry Development Program is to develop resource
7	management plans?
8	A. Yes.
9	Q. And I understand that you have some
10	experience developing forest resource management plans
11	for Treaty 3 communities?
12	A. Yes.
13	Q. I would like to explore a few of the
14	basic elements of the plans that you have been
15	developing with you.
16	Can you well, to go back one step. I
17	understand that the Indian Forestry Development
18	Programs' involvement begins with a request from the
19	community?
20	A. Yes.
21	Q. Do you begin the process with
22	consultation with the community?
23	A. Yes. It is upon the demand of the
24	community. Let me just take you back to 1985 when we
25	had changed our mandate from the Indian Logging Program

1	to the Indian Forestry Development Program.
2	At that point, only the reserves who had
3	strong recognition that there was a need to
4	rehabilitate their communities because of the
5	devastation of the logging that took place, as well
6	there was a need to mobilize, I guess, forest
7	management plans on reserves.
8	Many of the communities who have not
9	has not been instrument to that or privy to do it
10	because I think there was an understanding where the
11	province is and looking at what the province was
12	doing with their own management plans and their own
13	management of the forests, it was a little hard for us
14	in the sense that we have officed in the MNR offices
15	here in Kenora. Some communities did not recognize us
16	as a good instrument because of the kind of practices
17	that MNR has been seeing to do.
18	Q. So initially you would go in after
19	you receive a request and have a discussion with the
20	community and try and identify their concerns and their
21	goals?
22	A. Yes.
23	Q. And when you develop a plan, does it
24	include a survey process of the existing forest

25

situation?

cr ex (Gillespie)

2	Q. And does the plan include setting
3	objectives and planning strategies to achieve them for
4	the forest?
5	A. The initial stage was to do
6	silviculture. Not necessarily forest management plans
7	to that full extent or to do timber management, okay.
8	There are various stages and it is dependent on what
9	the community wants.
10	If it sees that there was a need of
11	silviculture planning because of tree planting and
12	many of the communities, too, have seen this as an
13	opportunity in saying: Okay, we are going to have some
14	silviculture work being done. It was an opportunity to
15	say: Well, we are going to have some tree planting, it
16	will create jobs; we are going to have some hand
17	tending done, it will create jobs. That was the
18	measurement.
19	It wasn't a measurement that was going to
20	rehabilitate the community to that degree because then
21	we are looking at a 75-year plan.
22	Q. So the objectives that are set by
23	your plan or the strategies are reflective of the
24	objectives of the community?
25	A. Yes.

A. Yes.

1

1	Q. And your plans do include harvesting,
2	regeneration and maintenance activities?
3	A. Yes.
4	Q. Do your plans include an inspection
5	component to see whether the plans are fulfilling the
6	objectives?
7	A. Yes. Under the agreements we have
8	with COFRDA, in obtaining the resources from COFRDA we
9	have certain guidelines that we have to follow.
10	Q. They recognize the importance of
11	monitoring the effects of the plan?
12	A. Yes.
13	Q. And that monitoring and inspection
14	enables you to make adjustments to your plans if they
15	are warranted?
16	A. Yes. In many cases through FORCAN or
17	through COFRDA where through the FRDA agreements, we
18	did the inspections through our technical arm, did the
19	inspections on behalf of COFRDA and has accepted them
20	and later I will let Ron to speak to that and the
21	success ratios of that.
22	Q. And will you agree that the elements
23	of your plan that we have just mentioned are important
24	for the practice of good forest management?
25	A. Yes, we do.

1		Q. And that those elements are important
2	whether the fo	prests or on or off reserves?
3		A. Definitely.
4		MS. GILLESPIE: Those are all my
5	questions.	
6		MADAM CHAIR: Thank you, Ms. Gillespie.
7		Mr. Freidin?
8		MR. FREIDIN: My name is Vic Freidin and
9	I am counsel f	for the Ministry of Natural Resources.
10		I gave Mr. Colborne some documents last
11	evening and I	am just wondering, do you have copies of
12	those three do	ocuments up there with you?
13		CHIEF WILSON: One is the opportunity
14		MR. FREIDIN: Let me go through them one
15	at a time and	perhaps we can mark them as exhibits.
16		The first document that you have,
17	gentlemen, is	a document entitled The Indian Forestry
18	Development Pr	ogram Proposal to Indian Affairs.
19		Do you have that document there?
20		CHIEF WILSON: Proposal to Indian
21	Affairs.	
22		MR. FREIDIN: I was told by Mr
23		CHIEF WILSON: Is that the strategic
24	plan?	
25		MR. FREIDIN: Well, I have four documents

1 and apparently this is the one you didn't get. 2 MADAM CHAIR: Excuse me, Mr. Freidin. 3 Before we go to your documents we will make an exhibit 4 of the Minister of the environment interrogatories and 5 and that will be 1860. 6 --- EXHIBIT NO. 1860: MOE interrogatories and answers thereto. (Panel 2) 7 8 MADAM CHAIR: Do we have copies of those, 9 Mr. Freidin? 10 MR. FREIDIN: No, I have to hand them out 11 to you. Can we mark as the next exhibit a document 12 entitled The Indian Forestry Development Program 13 Proposal to Indian Affairs. 14 MADAM CHAIR: Is there a date on this document, Mr. Freidin? 15 16 MR. FREIDIN: There is not but it will be 17 the subject matter of my questions to pinpoint the date. 18 19 MADAM CHAIR: How many pages is this? MR. FREIDIN: Eighteen according to the 20 21 numbers. 22 MADAM CHAIR: I am to 26. MR. FREIDIN: All right. Hold on. 23 MADAM CHAIR: I guess those are 24

25

appendices.

1	MR. FREIDIN: It has a cover page, a
2	two-page executive summary and then it is a covering
3	page, two pages of executive summary, 17 pages of text
4	and I guess what you have got attached are some
5	appendices.
6	MADAM CHAIR: All right. That will be
7	Exhibit 1861.
8	EXHIBIT NO. 1861: Document entitled The Indian Forestry Development Program Proposal to Indian Affairs.
10	MR. FREIDIN: The next document which I
11	believe you have, gentlemen, is a document entitled
12	Opportunity in Forestry: A Report Prepared by Harry
13	Bombay.
14	Have you got that one?
15	CHIEF WILSON: (nodding affirmatively)
16	MR. FREIDIN: Can we mark that as the
17	next exhibit, Madam Chair?
18	MADAM CHAIR: This will be Exhibit 1862.
19	This is dated October 6, 1990 and prepared for the
20	Indian Forestry Development Program.
21	EXHIBIT NO. 1862: Document entitled Opportunities
22	in Forestry by Harry M. Bombay, dated October 6, 1990.
23	MR. FREIDIN: The next document that I
24	would like to mark as an exhibit is a document entitled
25	the Indian Forestry Development Program Strategic Plan.

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1	This is a 27-page document which has attached some
2	excerpts from Appendix A and Appendix D, with
3	appendices in total being four pages.
4	MADAM CHAIR: Thank you, Mr. Freidin.
5	Do we have a date on this document?
6	MR. FREIDIN: No. We will have to deal
7	with that with the witnesses.
8	MADAM CHAIR: That will be Exhibit 1863.
9	MADAM CHAIR: Are these two separate
10	exhibits, Mr. Freidin?
11	MR. FREIDIN: No, it should all be one.
12	EXHIBIT NO. 1863: Document entitled Indian Forestry Development Strategic Plan,
13	consisting of 27 pages.
14	MR. FREIDIN: I think I am going to
15	direct my questions in relation to the three documents
16	to you, Chief Wilson, and if somebody else feels that
17	they want to add something or you want to pass the
18	question on to somebody else feel free to do so.
19	CHIEF WILSON: In the event that I'm not
20	too sure of the answer, can I consult with my group?
21	MR. FREIDIN: Sure. So do you have the
22	three documents that I am referring to?
23	CHIEF WILSON: Yes.
24	MR. FREIDIN: Do you have extra copies
25	there? Do some of the other panels members have copies

2 Let me see if I can put together a couple 3 of other packages. 4 MR. COLBORNE: I think there are multiple 5 copies, although maybe not enough -- all except for the 6 Bombay paper. I think the panel has about three of 7 each of the others to share. 8 MR. FREIDIN: Which ones don't you have 9 then? 10 MR. COLBORNE: I think the Bombay paper. 11 MR. FREIDIN: Do you need some extra 12 copies of that one? 13 MR. COLBORNE: If you have them. 14 Opportunity in Forestry. 15 MR. FREIDIN: Okay. 16 CROSS-EXAMINATION BY MR. FREIDIN: 17 Q. Chief Wilson, can you advise me who prepared Exhibit 1861 which is the proposal to Indian 18 19 Affairs? Was it by the Indian Forestry Development 20 Program as it suggests? 21 CHIEF WILSON: A. Yes, it is. 22 Q. And were you involved in its 23 preparation? 24 Α. Yes, the Board was involved. 25 Q. All right. Was Mr. Simmons involved

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of those three documents?

1	in this preparation?
2	A. Yes.
3	Q. When I look at the document at page
4	7, in the first full paragraph it says:
5	"Presently (September 1990), the IFDP has
6	twelve 5 year draft silviculture
7	proposals"
8	So I take it this document was prepared
9	in approximately September of 1990?
10	A. Actually, yes. It was in August
,11	actually.
12	Q. All right. Has this document been
13	submitted to Indian Affairs?
14	A. Yes.
15	Q. Could you turn to the very first
16	page of the document, please. In the second full
17	paragraph it indicates that:
18	"The Indian reserve lands located
19	throughout the Treaty #3 area make up
20	less than one per cent of the total land
21	base; however, the forested lands located
22	on those reserves make up over 5 per cent
23	of the accessible productive forest land
24	base in the Treaty #3 area."
25	Is this information which you believe is

1	accurate base	d on your research?
2		A. Yes.
3		Q. If you turn to page No. 3 of the
4	actual report	and go into the second full paragraph,
5	again it says	:
6		"Although reserve lands make up less than
7		six per cent of the accessible productive
8		forest land in the Treaty #3 territory,
9		the potential value of these lands is
. 0		considerable. In terms of site quality
.1		and favourable location, reserve lands
. 2		are no different than the surrounding
.3		provincial crown lands and in several
. 4		cases, reserves have the advantage of
.5		being located extremely close to wood
. 6		processing centres."
.7		I take it, again, that you agree with the
. 8	accuracy of th	nat statement based on the research that
.9	the logging	- pardon me, the development corporation
20	carried out.	
1		A. Yes. In fact, the figure I think
2	that we have -	six per cent is rounding it off. I
13	think it is 5	.8 per cent.
4		Q. Okay. Could you turn to page 5 of
:5	this report.	It indicates in the fourth line it

1	makes the comment:
2	"Since 1985, the goals and objectives of
3	the program have concentrated mainly on
4	forest management on reserve lands."
5	You have given evidence about that just a
6	moment ago in answer to a question from Ms. Gillespie.
7	You then on the next page, on page 6,
8	after item No. 11, refer to significant progress made
9	by the Indian Forest Development Program since 1985 and
10	you give some details.
11	Now, you make reference to ten management
12	plans having been prepared. Could you tell me, once
13	you get a resolution from the Board pardon me, from
14	the community that they want a forest management plan
15	prepared, could you just describe to me the process
16	that's followed in preparation of that plan?
17	Who gets involved? Who prepares the
18	plan, that sort of the thing, in a very general way?
19	A. Okay. Perhaps I can turn that over
20	to our technician, Ron Simmons. After the stage of a
21	request from the community we have a fairly good idea
22	of what the 25 communities or 62 reserves want, so we
23	have a fairly general idea in the sense of what is out
24	there and what they may be able to do.

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All right. Before you go into that,

1 Mr. Simmons, when it makes reference here to 10 2 management plans having been prepared, are we talking about 10 forest management plans which deal with 3 Δ harvest, renewal and maintenance, or are we talking 5 about those and something different as well? MR. SIMMONS: A. We are talking about 6 7 forest management plans, ves. 8 O. Okav. So could you just explain to 9 me generally what happens once you get resolution from 10 the communities that they would like a forest management plan prepared? 11 12 Once we get resolution we will 13 schedule the plan for preparation as soon as possible. 14 probably next year or the year after. 15 0. Right. 16 We will do the inventory usually with people from the band as surveyors. We will then draft 17 18 a management plan, present it to the band, more 19 discussion, and make any revisions, et cetera, that may 20 be necessary, draft the final plan, and once that is 21 done we will prepare a proposal which we will again go 22 over with the band and then submit the proposal to 23 Forestry Canada. 24 0. When you submit the plan to Forestry 25 Canada, are you seeking some sort of approval by them?

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- 1 A. Forestry Canada gets a copy of the
- 2 plan but we don't submit it for approval, no. We
- 3 submit it to the band for approval.
- 4 Q. All right. Do you need any
- permission from the federal government to implement 5
- 6 that plan?
- 7 A. Not to my knowledge, I don't think
- 8 so.
- 9 CHIEF WILSON: A. We haven't. No, we
- 10 haven't but up to this point --
- 11 Q. You haven't needed it or you haven't
- 12 obtained it?
- 13 A. No, okay, and the reason we haven't
- 14 been asked, okay, every year because we have been
- 15 funded from 1985 on partially from Indian Affairs, so
- 16 we make an annual report that gives them an indication
- 17 of what we're going to be doing the next year of our
- 18 five-year plan.
- 19 And we have oodles and oodles of
- 20 proposals which we would like to undertake and these
- 21 are just one of them. Incidentally, the proposal that
- 22 you have there for Indian Affairs, Indian Affairs has
- 23 not responded to it and it has been submitted to them
- 24 August of 1990.
- 25 Okay. The plans that you do

Simmons, Carpenter,	55676	
,Kavanaugh,Seymour		
(Freidin)		

1 prepare - and I will be asking you some more detailed 2 questions about the plans later, Mr. Simmons - they are 3 five-year management plans? 4 MR. SIMMONS: A. It varies. The 5 operational part is usually five years. The plan 6 itself can be anywhere from 10 to 20 years depending on 7 the circumstances. You quite often can't do a 20-year plan because we can't see 20 years in the future. 8 9 Q. I understand that your offices are 10 located in the Ministry of Natural Resources offices? 11 Α. Yes. 12 0. Or the same building? 13 Α. Same building. 14 0. Right. And am I correct that you 15 have access and, in fact, make use of much of the 16 equipment and back-up material that the Ministry of 17 Natural Resources has on hand such as FRI maps? 18 Α. Yes. 19 0. Computers and that sort of thing?

20 We don't use the computers, no. Α. 21

22

23

0. Can you give me an idea of the sort of working relationship that you have with the MNR people?

24 Our staff has a good relationship 25 with them generally.

1 Q. And can you sort of explain to me the 2 sorts of things that your staff cooperate with, what 3 sort of information exchanges or what sort of 4 assistance do they provide to you in carrying out your 5 job? 6 Α. We lend and borrow equipment quite 7 often. 8 Q. Such as...? 9 Α. Snowmobiles, shovels, all-terrain 10 vehicles. 11 CHIEF WILSON: A. Pencil sharpeners. 12 O. Yes. 13 MR. SIMMONS: A. Any time we can be of 14 assistance, if the Ministry has a question they do come 15 up and ask us and consult us. 16 Did you ever consult the Ministry and 0. 17 ask them for information to assist you? 18 A. I'm sure we do, but nothing springs 19 to mind at the moment. 20 Do you remember having discussions 21 with their foresters about your plans and what some of 22 your ideas are? 23 I don't recall. I can't think of any 24 specific instances. 25 CHIEF WILSON: A. I believe there seems

to be an attitude, here's an Indian forestry group over 7 2 here, here's us over here, okay, we will do our thing; 3 let them do their thing. 4 O. Okav. Could you turn to the next 5 page, page 7. If you go down to the second full 6 paragraph and go down to the last four lines it makes 7 reference to -- it says: 8 "More recently the Board has hired a 9 consultant to carry out investigation of 10 off-reserve commercial opportunities in 11 the forestry sector. Phase I of this 12 study is complete and Phase II will begin 13 shortly." 14 Is that a reference to the Bombay Report? 15 CHIEF WILSON: A. Yes. 16 Q. And the copy of the Bombay Report 17 that we have and we have marked Exhibit 1862, can you 18 tell me is that the Phase I of the study or is this the 19 Phase II? 20 Α. The Phase I. 21 0. Has Phase II been completed vet? 22 Α. It hasn't even started, we haven't 23 been funded for it. 24 Q. Okay, thank you. And could you turn 25 to page 13 of this report. If you go to the first full

1	paragraph which begins:
2	"While it's difficult to estimate
3	precise numerical returns from the forest
4	resource, perhaps an example from the
5	Province of Ontario can illustrate the
6	capability and importance of forest
7	resources to both residents and
8	governments."
9	And you go on and talk about taxes and
10	fees and you talk about a return of 7.5 to 1.
11	We had some debate in the hearing well
12	before your evidence started about how you actually go
13	about valuing timber, figuring out, you know, how
14	important is it to the economy and that sort of thing.
15	Some people have suggested that the way
16	to do that is just to look at the stumpage value; other
17	people have said: Well, you should look at all the
18	spinoff values that are created, the jobs, the taxes,
19	et cetera.
20	It seems to me that the Indian Forestry
21	Development Program goes along with the latter way of
22	valuing timber, that you should look at the kinds of
23	jobs, the kinds of taxes that get generated. Is that a
24	fair conclusion to come to?
25	A. I think the statement sort of

reflects that. 2 O. All right, thank you. Could you turn 3 to Exhibit 1862 which is the Bombay Report and could 4 you turn please to -- first of all, who is Mr. Bombay: 5 does he have any particular qualifications that we 6 should be aware of? 7 A. Mr. Bombay at the moment now is the 8 Director of the National Aboriginal Forestry Association, that was after he had done the study. 9 10 He's been in senior management with the 11 Renewable Resources of the Indian Affairs, who had a 12 budget of \$62-million nationally at one time, and he worked with CIC for some time in the human resource 13 14 sector, he also worked with for CESO for a period of 15 time. 16 0. What's that group? 17 CESO, Canadian Executive Services Α. 18 Overseas. 19 Q. Okay. 20 Α. And he's also worked with -- he's 21 worked with -- he's a private consultant, he's married. 22 0. I think --23 Α. And he's an original Indian from 24 Manitou Reserve. 25 Q. Okay. Can you turn to page 13 then

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of Mr. Bombay's Report. On this page entitled: 1 2 Opportunities in Forest Management Services, and 3 specifically in relation to silvicultural contracting, 4 Mr. Bombay states -- starting about eight or nine lines 5 up from the bottom, he says: 6 "It is suggested that on-reserve work is 7 a starting point and training ground 8 leading to the optimum situation whereby 9 the aboriginal enterprises would become 10 more highly skilled, competitive in the 11 marketplace and able to win contracts 12 through tendering with MNR and 13 licensees." 14 When I read that it appeared to me that 15 Mr. Bombay was saying that increased skills and some 16 sort of training was required to allow the Indian 17 communities to compete in the normal sorts of processes 18 that may be involved in obtaining silvicultural 19 contracts. 20 Now, is that the view of Mr. Bombay as 21 you understand it, and is that the view of your 22 organization? 23 Okay. If we're looking at the 24 scenario, we believe that we have the talents and the 25 competitiveness to compete in the labour side.

1	To compete from the management side of it
2	and be able to have the equipment, the assets required
3	to carry out a total program, no, we don't have the
4	capitalization to do that, nor do we have the expertise
5	or the lobbying force that we need, and I think if you
6	read on through the line, we need the political
7	development as well to make it happen, or the political
8	will.
9	Q. I take it that those sorts of needs
10	are probably - if we looked at the proposals of Indian
11	Affairs - are the sorts of things that you're probably
12	suggesting in that document?
13	A. And, as I said to you, that we have
14	all kinds of documentation trying to encourage or
15	entice discussions so that we can move on.
16	We have 92 pounds of paper back in the
17	office over there that I could give you that indicates.
18	One of the things that we're going through right now is
19	a human resource strategy. Again, it's a follow up
20	from Mr. Bombay's recommendations.
21	Q. Okay. And this is being done through
22	the Indian Forestry Development Program or other Treaty
23	No. 3 organizations?
24	A. Through NAFA
25	Q. Through?

1	A.	NAFA.
2	Q.	Which is?
3	Α.	National Aboriginal Forestry
4	Association.	
5	Q.	Of which Treaty No. 3 is a member?
6	Α.	IFDP is a member.
7	Q.	All right. Could you turn to page
8	24, it's entitle	d: Implications for Strategic
9	Planning.	
10	Ar	d in the first full paragraph, third
11	last line there'	s reference to:
12	н <u>н</u>	conomic development needs to be
13	aŗ	proached within the context of regional
14	ec	onomies, therefore, aboriginal
15	or	ganizational structures must be
16	re	flective of this."
17	An	d in the next paragraph the comment is
18	made in the seco	nd sentence:
19	""	evelopment projects beyond the scope of
20	a	single band might well be within the
21	re	ach of several bands in a collective
22	ar	rangement."
23	An	d then it goes on and makes reference
24	to there being t	hree Tribal Councils and a number of
25	independent band	s in the Treaty No. 3 area.

1	The reason I've drawn your attention to
2	this, Chief Wilson, is that in some of the documents
3	that we have or I have looked at in relation to
4	Treaty 3's case I get the impression that a lot of
5	things in terms of, particularly in relation to
6	economic plans are individual to each community, you
7	have to really look at each band, band by band.
8	And then when I read this it seems to
9	suggest, at least Mr. Bombay is suggesting, that to
10	really get involved in the kind of economic
11	developments that he's talking about, there has to be
12	a, I guess, a coming together of a number of bands to
13	run a particular project.
14	And I was somewhat confused as to whether
15	it's one way or the other, or maybe it's not just black
16	and white at all?
17	A. Or brown and white. Let me you're
18	absolutely right. Each community has the option of
19	trying to develop their own community or economic
20	development.
21	IFDP could be an instrument. It will not
22	compete in the same business, we are not in the
23	business of competing with another community. We can
24	be an instrument in advising those communities to be
25	active in those areas.

1	Now, there are obviously Mr. Bombay
2	has identified certain areas where it can happen. Yes,
3	we can be an instrument to those communities, either on
4	a collective basis or on an individual basis.
5	Q. So if something was to be done on a
6	collective basis would it be the result of a number of
7	communities getting together and coming to you
8	collectively and saying we would like to do something
9	collective, or do you try to act as a catalyst?
10	A. We can act as a catalyst as well.
11	The mandate that we have just requested through Treaty
12	3 hopefully will give us that mandate so that we can be
13	both from both sides, one as a catalyst and the other
14	one is an advisory.
15	Q. Did you make a reference to a request
16	that has been made of Treaty No. 3?
17	A. Yes.
18	Q. What's that all about?
19	A. That we don't only act on the
20	reserves, we're looking at the whole Treaty 3
21	territory.
22	Q. Okay. Now, this may be an
23	appropriate question for you, but it also may be
24	appropriate for Mr. Kavanaugh.
25	Let's think about, for the moment, timber

1	management plans which are prepared by the Ministry of
2	Natural Resources off the reserve on forest management
3	units that we have, whether they're Crown you know,
4	on Crown units.
5	Does the Indian Forestry Development
6	Program get involved in those in any way?
7	A. Are you asking Mr. Kavanaugh?
8	Q. I can ask you. If you can answer the
9	question, go ahead.
10	A. I think since you made reference to
11	me, okay. Understanding the process that communities,
12	bands, tribal councils or even Treaty 3 is going
13	through; one is that we are going through a
14	self-government process and try to understand what
15	self-government means to us, what it means to an
16	individual, or what it means to a community, or some
17	other collective arrangements.
18	In understanding that then we can react
19	to whomever comes, rather it be an individual or rather
20	it be a community or a Tribal Council or a collective
21	arrangement of communities or Treaty 3 itself.
22	Q. We have heard evidence of situations
23	where during the preparation of a timber management
24	plan on one of the forest management units there will

be discussions between, say, the forester on the unit

1 and a particular Indian band or community, and there will be a meeting of the minds, some sort of agreement 2 3 that things will be done in a certain way. 4 Does that band have to get any sort of 5 approval from the Treaty organization before they can 6 come to that separate agreement? 7 Α. No, no. A community under its own 8 auspices and authority can deal with these things on an 9 individual basis, and remembering at the moment right 10 now, IFDP can work only within the realms of the 11 reserve. 12 The communities -- some communities have 13 now got into negotiating traditional areas or a 14 geographic area adjacent to their reserve and are negotiating various kind of resource arrangements. 15 16 IFDP at the moment -- cannot at the 17 moment right now previous to any full mandate could not 18 get involved. 19 Q. All right. Mr. Kavanaugh? 20 MR. MARTEL: It's called flexibility, Mr. 21 Freidin. 22 MR. FREIDIN: One of my favorite words. 23 MR. MARTEL: I thought so. 24 MR. KAVANAUGH: Your question relative to

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wildlife management and timber?

1	MR. FREIDIN: Q. Well, all right.
2	MR. KAVANAUGH: A. I have been involved
3	in the Aulneau Peninsula to some extent and that is
4	because of one of our reserves is situated on the
5	Aulneau itself, so whatever goes on, whatever
6	activities go on there, you know, we feel we should be
7	involved.
8	As well I've met with Mr. Wildman, you
9	know, on an informal basis, you know, just chitchat at
10	a meeting and I have suggested that Treaty 3 and
11	organizations like IFDP be also informed of what is
12	going on and as well be invited to that forum.
13	Because there's one reserve in that
14	particular sector that is collectively owned by many
15	bands of Treaty 3, so that becomes a Treaty-wide
16	Treaty 3 wide issue.
17	So in that regard I have been involved?
18	Q. Would Treaty No. 3 communities - and
19	you might not be able to speak for all your
20	communities - but would they be interested in serving
21	on similar advisory bodies or the preparation of each
22	timber management plans on Crown lands now?
23	A. I suggested Mr. Wildman that he get
24	in contact with the organization itself through its
25	executive director.

1 Q. This would be Treaty No. 3? 2 Α. Yes. I don't know what has 3 transpired since that. It's been about three weeks ago 4 I talked to him. 5 MR. COLBORNE: Just for the information of the Board and Mr. Freidin, this will be the type of 6 7 topic that Panel 6 will address. 8 MR. FREIDIN: All right. 9 MR. COLBORNE: And it wasn't intended 10 that these witnesses be conversant with this particular 11 area. 12 MR. FREIDIN: That's fine, I'll reserve 13 those questions to Panel 6. Thank you. 14 Those are all my questions in relation to 15 Exhibit 1862. 16 Q. Can we look to Exhibit 1863, please. 17 CHIEF WILSON: A. And what is that? 18 Now, this is the Indian Forestry 19 Development Program Strategic Plan. Have you got that, 20 Chief Wilson? 21 Α. Yes. You mentioned appendix... 22 Yes. You didn't get copies of. 23 Yes, I have Appendix D and I have Α. 24 Appendix A. 25 Q. Yes. I think you have part of it.

7 You have two pages of Appendix A and two pages of 2 Appendix D? 3 A. Yes. 4 0. You've got everything. 5 Α. Everything I need. 6 0. Everything you need. 7 That means I'm not quilty. Α. 8 0. Now, again, we can assume that this 9 document was prepared by the Indian Forestry 1.0 Development Program? 11 A. No, you don't have to assume that, it 12 is something we prepared. 13 Q. Okay. What's its relationship to 14 Exhibit 1861, 1861 was the proposal to Indian Affairs 15 prepared in August of 1990. 16 Where does this Exhibit 1863, the 17 Strategic Plan, fit into things. Is it an earlier 18 document, an later document? 19 A. Okay. The document that's gone to 20 Indian Affairs was adopted by IFDP in August of 1990, 21 the Indian Forestry Development Program Strategic Plan 22 was adopted --23 MR. SIMMONS: A. The proposal grew out 24 of the Strategic Plan. 25 Q. I see. Okay.

-	CHIEF WILSON: A. 1es.
2	Q. That is helpful. Thank you. And if
3	you turn to page 15 of Exhibit 1863 you talk about the
4	commercial activity sorry, when you talk about the
5	commercial activity, I take it you're talking about the
6	commercial activity of the IFDP being split into two
7	separate initiatives, forestry development and business
8	establishment.
9	First of all, am I correct you are
10	talking about the commercial activity of the IFDP?
11	MR. SIMMONS: A. Yes.
12	Q. And has this actually happened or is
13	this still something which is only a proposal to Indian
14	Affairs to which you have not received a response?
15	A. It hasn't happened and I assume that
16	the strategic plan has basically been scrapped and been
17	replaced by the proposal.
18	Q. Okay. Well, that may
19	CHIEF WILSON: A. Well, nothing has been
20	replaced yet because we haven't had no we don't have
21	an agreement.
22	The documents that you have are ideas
23	that we have created to try and stimulate some
24	discussion.
25	Q. Now, would you turn to Appendix A,

1	the portion f	rom Appendix A. Page 28, the first page
2	that I've cop	ied for you has a heading on it called
3	Cost Effective	eness of IFDP Administration, and on page
4	29 in the fir	st full paragraph it states, the third
5	line:	
6		"Undertaking forest renewal in a reserve
7		setting is not the same as is the case on
8		Provincial Crown land. Traditions and
9		experience will have to be developed.
1.0		Meanwhile project delivery effectiveness
11		may not be comparable to that
L 2		off-reserve."
13		Maybe we should just read the next
L 4	paragraph, it	says:
15		"These observations may be pertinent in
16		considering the relative cost
17		effectiveness of IFDP verus forest
18		renewal programs conducted on non-reserve
19		lands.
20		IFDP may appear somewhat costly
21		per unit of forest renewal delivered; on
22		the other hand, IFDP continues to be a
23		trasitional mode, a situation which
2.4		that be past in perhaps two more years.
25		As well, the products and services

_	delivered by IFDP are not strictly
2	comparable to the equivalent products and
3	services delivered, for example, by
4	provincial resource agencies."
5	What I would like you to do, if you
6	could, is just explain to me or expand on what's meant
7	by really the last sentence the last two sentences
8	in that first paragraph, and this last sentence about
9	there not being a comparison between what's being
10	produced on reserve as opposed to through provincial
11	resource agencies?
12	A. Okay. Let me give you some examples
13	or try to give you some examples.
14	In terms of the life cycle of IFDP in a
15	given year, we spend a great deal of time just lobbying
16	for the various kinds of resources that's needed for
17	the communities. In doing so, we spend a great deal of
18	time spending our time on communities preparing the
19	kinds of proposals and, after that, being catalyst in
20	being able to present the proposals to the various
21	agencies.
22	And as well as, if you look at the
23	geographic area of 55,000 square miles where we require
24	a great deal more of travel; and, as well as, if you

compare a large-scale operation of MNR's forest

7 silviculture planning or tree planting or whatever, 2 then compare that to the communities where we have, in 3 some cases, 50 hectares or even less, and we still have Δ to travel from Kenora to monitor that as well as to 5 activate it and some of our people would have to 6 travel. Say from here to Seine River would probably 7 take a three-hour drive or more. 8 Okay. So cost effectiveness in terms of 9 that, in terms of planting the tree is no different 10 because we follow the realsm of COFRDA, COFRDA has a 11 standard, we follow that standard. 12 Q. I think you were saying - maybe it 13 was you, Mr. Simmons - there's about a hundred thousand 14 acres of reserve land. 15 MR. SIMMONS: A. That was just an 16 example. 17 O. Right. But that hundred thousand 18 acres, using that example just as a ballpark, is spread 19 all over--20 Α. Yes. 21 Q. -- the Treaty 3 area in very small or 22 in much smaller groups. 23 A. Yes. 24 Q. I would take it that that makes

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management of those areas from a timber management

point of view much more difficult, if not impractical, 1 to do it sort of all as one unit; you can't simply say 2 3 there's a hundred thousand acre unit out there in 4 Treaty 3 reserve land. 5 A. It would be much easier if it was altogether, much easier and much cheaper. 6 7 Q. Now, if we could go back, Chief 8 Wilson, to page 29 where it says: 9 "Traditions and experience will have to 10 be developed." 11 What traditions and experience are you 12 referring to; that is -- all right. 13 CHIEF WILSON: A. Okay, let me see 14 where -- okay. That second paragraph someplace you 15 said. 16 Q. Yes. The second paragraph, third 17 line: "Undertaking forest renewal in a reserve 18 19 setting is not the same as is the case on 20 provincial Crown land." 21 I think what you just told me a minute 22 ago sort of goes to that. Then you go on and say 23 "Traditions and experience will have to 24 be developed." 25 What does that refer to?

1	A. Okay. If we look at okay. When
2	we use words, traditions for an example, that does not
3	only look at the rehabilitation of the tree, you also
4	have to look at the other factors, the habitat, the
5	thing that lives around the tree.
6	So in understanding that, and we're
7	hoping that we are, as well as learning from the
8	communities, we as a unit are or the staff at IFDP
9	have, under the traditions that they have been taught,
10	again we try and incorporate that with the beliefs and
11	the traditions of the communities that they're dealing
12	with and that can vary from community to community.
13	Q. So the traditions can vary from
14	community to community?
15	A. From community to community.
16	Q. Can you give me an example of some
17	traditions that might vary from community to community?
18	A. Okay. At the moment right now
19	Q. That would have to be taken into
20	account in timber management.
21	A. Okay. If it's in timber management
22	then, if it's in timber management, f we're just
23	looking at extraction of that tree in 75 years from now
24	that's one value; if we're looking at that tree for
25	other values such as oxygen or such as habitat or just

- scenic view, then we have to take those things into consideration too.
- Q. All right.

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- A. So again that determines the kind of tree that we should be planting.
- Q. Are you saying then that the

 tradition, or if I can use another word, that the value

 that that tree or group of trees might have could vary

 from one community to another?
 - A. Could vary from one community to another. For example, if a community has lost its trapping and because of marten population, if there was a marten population mooted because of adjacent clearcutting, okay, obviously the community wants to try and rehabilitate their community back so they can hopefully gain back that population.
 - Q. Okay. Now, you've also used the word experience here. You say the experience will have to be developed. What do you mean by that, experience in what?
- 21 A. In being able to monitor and manage 22 that -- in using -- possibly using modern technology, 23 introduce it with the traditions as well.
- Q. Now, if the traditions or the
 values the word I use can vary from community to

7 community in terms of timber management, it seems to me 2 that you would agree with the proposition that it would 3 not be a good idea to have a rule, black and white or Δ brown and white as you put it, that would apply to 5 every community, every Indian community and how you had 6 to in fact conduct timber management in relation to it? 7 A. Yes. If we look at the 8 philosophies -- first of all, that's rule No. 1, we 9 look at the philosophy first of all, then we try to 10 develop the principles to it. 11 Yes. 0. 12 And then we start developing the 13 kinds of rules which are flexible enough to meet the 14 needs in the value system of each community. 15 Q. Okay. So you're saying once you've 16 got those philosophies and principles in place you 17 would want flexibility in relation to what you actually do on the ground to make sure you could accommodate the 18 19 desires of individual communities or the differences 20 between individual communities? 21 A. That's right. And doing that, that 22 would give us then a value system, what is the return 23 of investment, what is the future return of investment. 24 If the return -- if the future return of investment is extracting that tree for pulp and paper 25

1	or if it's from for sawmilling, then we can use the	iose
2	as indicators in how we develop those value system	ns.
3	Q. The last paragraph on this page,	,
4	Chief Wilson, it says:	
5	"The products and services delivered	l by
6	IFDP are not strictly comparable to	the
7	equivalent products and services	
8	delivered, for example, by provincia	ıl
9	resource agencies."	
10	Have you described to me already the	<u> </u>
11	products and services that you are referring to or	is
12	there something else that I should	
13	A. Well, in looking through your FM	iAs,
14	for example, I mean you have one vision, boom, and	i
15	that's the extraction and rehabilitation of that t	ree
16	for its same purpose.	
17	Q. Right. So that would be the pro	ducts
18	and services you say are being delivered by provin	cial
19	resource agencies?	
20	A. Yes.	
21	Q. You are saying that those wouldn	't be
22	necessarily the same products and services that wo	uld
23	be delivered through IFDP management of reserve la	nds?
24	A. We would be hoping that we would	
25	answer the other values as well.	

1		Q.	Okay. Could you turn to the excerpt
2	of Appendix D	that	t I have provided you with. I think I
3	just gave you	one	page. It is the silvicultural
4	summary.		
5		At t	the bottom it has a summary of the
6	employment cre	eated	d and I take it the total there are
7	dollars?		
8		MR.	SIMMONS: A. Yes.
9		Q.	When you refer to 'core staffing',
10	what's meant b	by th	nat?
11		Α.	Core funds are the funds that the
12	IFDP acquires	for	its operation.
13		Q.	And for 'its operations', that would
14	include your s	salar	·y?
15		Α.	Yes.
16		Q.	The salary of your staff here in
17	Kenora?		
18		Α.	Yes.
19		Q.	So it is your administrative staff?
20		Α.	Yes.
21		Q.	Does it include anything outside the
22	office?		
23		Α.	I believe it would the
24	administrative	sta	ff is actually in Fort Frances.
25		CHIE	F WILSON: A. It would also include

Board participation, proposal writing that we may have 1 to hire. Pay off politicians -- no, I'm just kidding. 2 3 Q. Chief Wilson, you made a comment 4 during your evidence about IFDP almost went bankrupt or 5 they ran out of money recently? 6 Α. Yes. 7 Q. Was that last year? 8 Yes. The last fiscal year. Α. 9 Q. All right. And how far over the 10 budget did you go? 11 A. Oh, we were on budget. It was just 12 that we didn't have any money to carry us out. 13 Let me just take that one step back. In 14 order for us to look at our fiscal year budget, to 15 accommodate the staffing of which -- for example, are 16 staff -- in Ron's case, you have been with us for how 17 long? 18 MR. SIMMONS: A. Over 10 years. 19 CHIEF WILSON: A. Over 10 years. So we 20 have some labour requirements of giving him some 21 severance pay, a handshake or a golden watch or 22 something. 23 So in order to accommodate that we would 24

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have to look at an operating year of approximately a

10-month operating year rather than a 12 full month

1	operating year, and if we don't have no indication of
2	where monies may be coming, then we have to seriously
3	think on the 9th month and say: Either we have close
4	the doors within the next month or the next 14 days or
5	the next hour.
6	Q. Let me just try to shorten this up a
7	little bit.
8	Can confirm for me, sir, as a result of a
9	shortfall in the IFDP funding last year that that
10	amounted to \$90,000 and that Forestry Canada picked up
11	50,000 of that and the Ministry of Natural Resources
12	picked up the balance, \$45,000?
13	A. Yes; i.e., 45, incidentally, there
14	was under the anti-recession dollar, there was a
15	commitment of \$436,000 or something to that effect, but
16	they did deduct the amount that they have provided us
17	from the year before.
18	Q. All right. My figures are correct?
19	A. Pretty close.
20	Q. Can you confirm for me that, in fact,
21	for the 1991/92 year, IFDP, that the Ministry of
22	Natural Resources has in fact contributed \$400,000 for
23	core funding in addition core funding; is that
24	correct, Mr. Simmons?

MR. SIMMONS: A. Maybe you should ask

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- l Willie.
- CHIEF WILSON: A. It's part of the
- 3 anti-recession dollars of the activities of IFDP which
- 4 includes Board participation and the activities that we
- 5 have outlined in the IFDP.
- Q. What do you mean the anti-recession?
- 7 I don't understand this anti-recession of the IFDP.
- A. Okay. The Government of Ontario came
- 9 up with "x" million dollars, \$700-million or whatever.
- 10 Part of that money was to produce 50 per cent labour
- 11 and 50 per cent can go towards whatever else.
- Now, there was an opportunity for the
- Minister of Natural Resources to tap into that on our
- 14 behalf. In fact, when the announcement came we didn't
- even know it was happening.
- I was in Ottawa and when I got the news
- and immediately flew to Thunder Bay to meet with the
- ADM, Mr. Riley, and at that point he still didn't know
- 19 that it actually happened.
- I have to say at this point, I think that
- 21 whoever -- and I know who it is, several people who
- 22 have worked with it throughout the system in MNR had
- 23 been -- put the numbers together to meet and they were
- 24 extracted from various proposals that we had.
- Q. So regardless of what fund it came

1 out of, somebody in MNR did tap into the funds, did 2 provide \$400,000 towards the operating budget of IFDP 3 for the coming year? 4 Α. Right. 5 0. Thank you. 6 There is no -- I mean, we're still 7 only living for another year. There is no continuous 8 basis. 9 0. There is--10 Α. There's no future. 11 0. --no sort of long-term commitment for 12 the funding? 13 Α. No. 14 It is this problem that we have heard 15 exists for a lot of organizations other than IFDP. 16 Am I also correct that the Ministry of 17 Natural Resources is presently working together with the federal government and the IFDP in an attempt to 18 19 try to keep the monies flowing through programs similar 20 to COFRDA to make sure that IFDP can continue? 21 We have been asking for that kind of Α. 22 process and it hasn't started yet. 23 Q. So you're not aware of anything of a 24 similar nature?

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Α.

No, there hasn't been anything

1 official yet. 2 Q. Are you aware of anything 3 unofficially occurring? 4 The unofficial part of it is that we Α. 5 made that request. 6 MR. SIMMONS: A. Can I add to that? 7 0. Sure. 8 Α. As far as I know, COFRDA funds the operations and as far as I know that's a direct 9 10 delivery from the federal government. That's not a 11 shared cost. 12 The costs for tree planting, tending, 13 site preparation funded through COFRDA is a direct 14 delivery from the federal side. 15 That's for on-reserve? Q. 16 A. Yes, that's not a shared cost. 17 Q. COFRDA stands for the Canadian 18 Ontario Forest Research Development Association. It is 19 my understanding there is a 50/50 split on those funds? 20 CHIEF WILSON: A. No, no. 21 MR. SIMMONS: A. Not for the Indian 22 lands portion. It's direct delivery. 23 Q. Okay. 24 CHIEF WILSON: A. Could I as well add to

that. Unless we have the mechanism to be able to

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1	prepare the proposals we would not be able to access
2	the COFRDA resources, or if we have the COFRDA
3	resources we don't have the mechanism to administer
4	those projects.
5	Q. Okay, thank you.
6	MR. FREIDIN: The next document that I
7	would like to mark as an exhibit is a document that I
8	have already provided to you. It's a document it is
9	a forest management plan for Islington, Swan Lake and
10	One Man Lake.
11	MADAM CHAIR: Mr. Freidin, if it is
12	agreeable with you we will exhibit this and have our
13	afternoon break.
14	MR. FREIDIN: Sure.
15	MADAM CHAIR: This document will become
16	Exhibit 1864. Could you describe the author and the
17	MR. FREIDIN: All right. This is the
18	Forest Management Plan for Islington, Swan Lake and One
L9	Man Lake for the period May 1988 to May 1993 and it is
20	authored by Edward Volpe of the Indian Forestry
21	Development Program in Kenora.
22	EXHIBIT NO. 1864: Forest Management Plan for
23	Islington, Swan Lake and One Man
24	Lake for the period May 1988 to May 1993, authored by Edward
25	Volpe of the Indian Forestry Development Program in Kenora.

1

2	MR. FREIDIN: Madam Chair, what time were
3	you proposing to break today? I mean, not break, for
4	the afternoon.
5	MADAM CHAIR: Four o'clock. Will you
6	finished your cross-examination, Mr. Freidin?
7	MR. FREIDIN: It is touch and go, but I
8	understand these witnesses were going to be available
9	tomorrow in any event.
10	MADAM CHAIR: How much beyond four do you
11	think you will
12	MR. FREIDIN: It is hard for me to say.
13	Maybe up to an hour.
14	MADAM CHAIR: Why don't you talk to Mr.
15	Colborne over the break and see what kind of an
16	accommodation you can reach.
17	Recess at 2:45 p.m.
18	On resuming at 3:10 p.m.
19	MADAM CHAIR: Mr. Freidin.
20	MR. COLBORNE: Madam Chairman?
21	MADAM CHAIR: Mr. Colborne.
22	MR. COLBORNE: A matter that I just
23	referred to Mr. Freidin which we simply want to put on
24	the record. It's something that Mr. Freidin had no way
25	idea about until just a moment ago and neither did I,

1	and I think Chief Wilson can clarify it for us but it
2	is this, the witnesses feel a little uncomfortable
3	answering questions about the Islington Forest
4	Management Plan.
5	They are not declining to do so, but they
6	feel a little uncomfortable and I just want to explain
7	and Chief Wilson will be able to explain further, if
8	necessary, why.
9	IFDP assembled that plan at the request
10	of the Islington Band, but the way IFDP operates, the
11	plans are considered the property of the Bands and,
12	therefore, if IFDP had been requested by the proponent
13	to deliver a copy, IFDP would have requested either
14	that the proponent obtain it from the Band or at least
15	obtain authority from the Band before releasing it.
16	However, I believe IFDP simply as a
17	matter of its usual cooperation with MNR turned it
18	over, but not in the expectation that in a public forum
19	and in formal proceedings that it would be IFDP
20	answering questions about it without the prior consent
21	of the Band.
22	Now, maybe this might sound to many

Now, maybe this might sound to many people like a lot of talk, but the volume of wood and so on could have commercial implications. The plans could have political implications and certainly IFDP

23

24

1 never would like to be in the minds of its clients 2 thought of as a place where just basically anybody 3 could walk in and get information. 4 Chief Wilson might want to add to that, 5 but we are not declining to answer the questions, but 6 we just wanted that clearly on the record. 7 MADAM CHAIR: Is there anything you would like to add, Chief Wilson? 8 9 CHIEF WILSON: Yes. I guess in 10 cooperation with the MNR personnel we have a copy of 11 all of the documents in our possession and we handed it 12 over as information. It was obtained by one of the MNR 13 personnel and it is the property of the Whitedog Band 14 and the individual who is the pencil to the document 15 now works for MNR in the famous Temagami management 16 unit. 17 MADAM CHAIR: Excuse me, Mr. Freidin. 18 What was the purpose of questioning on this plan? 19 MR. FREIDIN: There are sections -- I may 20 be able to avoid most questions, but the purpose of 21 doing this is there are statements in here which 22 reflect and deal directly with issues which have been 23 before the Board for three years and I just wanted to 24 ask questions of Mr. Simmons about that. 25 ---Discussion off the record

1	MR. FREIDIN: Madam Chair, there may be a
2	way of dealing with this. If Mr. Simmons can just
3	answer one question, and then I might be able to just
4	take a quick look through my questions and I might be
5	able to not just ask anything.
6	MADAM CHAIR: What is the question you
7	are going to put to Mr. Simmons?
8	MR. FREIDIN: Q. Well, the question
9	would be this: Is preparation of this plan I have a
10	couple of questions. Has this plan been approved by
11	the Islington Band?
12	MR. SIMMONS: A. The proposal based on
13	the plan has been, yes.
14	Q. All right. Can I take it that the
15	plan as because the plan was presented to the Band,
16	prepared on behalf of the Band by the Indian Forestry
17	Development Program, that the Indian Forestry
18	Development Program would in fact endorse the
19	activities which are, in fact, contained in here?
20	I'm talking about the harvest suggestions
21	and the silvicultural suggestions?
22	MADAM CHAIR: Excuse me, Mr. Colborne.
23	Do you have any objection to that question?
24	MR. COLBORNE: I would like some
25	clarification of what endorse means. If IFDP is acting

- as a technical tool, then --1 2 MR. FREIDIN: From a technical point of 3 view. 4 MR. COLBORNE: I think there is no 5 objection to that. 6 MR. SIMMONS: (inaudible) 7 MR. FREIDIN: Q. Sorry? 8 MR. SIMMONS: A. We will endorse it, 9 yes. 10 Q. You believe it is a sound, technical 11 document? 12 A. Yes. I haven't memorized it, but I 13 believe these are recommendations. 14 MADAM CHAIR: Can we move on, Mr. 15 Freidin? 16 MR. FREIDIN: I think I can if I just 17 take one moment. 18 MADAM CHAIR: One more question, Mr. 19 Colborne. This of course goes on public record and it 20 is available as an exhibit --21 MR. COLBORNE: I'm aware --22 MADAM CHAIR: -- to anyone who wants to 23 look at it. Is that a problem for your clients?
 - already been marked as an exhibit. I would have

MR. COLBORNE: I'm aware that it has

24

- 7 preferred if I was aware of the problem that I became 2 aware during the recess, I would have preferred that it 3 not be marked as an exhibit. Δ MADAM CHAIR: You can request that it be 5 struck as an exhibit. 6 MR. COLBORNE: I am making that request. 7 MADAM CHAIR: All right. 8 MR. FREIDIN: I am objecting. g MADAM CHAIR: What are you objecting for, 10 Mr. Freidin? 11 MR. FREIDIN: I am objecting on the basis 12 that this witness -- this party is here to give 13 evidence as to what -- one of the issues before this Board is what is and what is not sound timber managment 14 15 practices. 16 One of the parties before this Board is 17 Treaty No. 3 who in fact rely on the Indian Forestry 18 Development Program for technical advice in relation to 19 timber management. This document has been acknowledged 20 by this witness to be sound timber management. 21 I want something on the record which 22 indicates what sound timber management means to the 23 body that gives technical advise to Treaty No. 3 and I 24 simply think it is relevant.
- MADAM CHAIR: Mr. Freidin, the proponent

1 in this case is not Treaty No. 3, the proponent is the 2 Ministry of Natural Resources and it would more helpful 3 for the Board to know what problems these witnesses have with the technical ability of MNR. 4 5 They are not preparing timber management plans that will be approved by this Board. 6 7 MR. FREIDIN: I couldn't disagree with 8 you more, Madam Chair. 9 When we get to the end of this hearing, 10 there are going to be disagreements as to what sound 11 timber management practices were. You have heard great deals of evidence from the Ministry of Natural 12 13 Resources, the Industry and Forests for Tomorrow as to 14 what those are and what those are not. 15 MR. MARTEL: But Mr. Freidin --16 MR. FREIDIN: If I might, Mr. Martel, 17 please. 18 It is my submission that it is important 19 for the Board to have the views not only of the 20 Ministry of Natural Resources, the proponent, as to what that is, but the views of other parties. I do not 21 want to be faced with the situation where Treaty No. 3 22 23 or anybody else suggests that any of the evidence led 24 by the proponent or anybody else is incorrect in relation to what sound timber management is. 25

٦ MR. MARTEL: What worries me, Mr. 2 Freidin, is this is not their property and you got it. Their counsel wasn't aware, but the purpose was -- are 3 4 the problems involved. It is not their property and I 5 don't think -- I can't see why you can insist that 6 something that isn't their property becomes an exhibit 7 on your behalf. 8 If you had gone to the Islington Band and 9 got it directly from them I might not object to your 10 presenting, but that isn't the way it was presented 11 here, sir, and I have some difficulty - and I am not a 12 lawyer, but I am some difficulty accepting a piece of evidence that doesn't come from those people who own 13 14 the document. 15 That's what worries me. If you want to 16 go to the Islington Band and get approval, I would say 17 that's fine, but this way, I don't think it's kosher, 18 Mr. Freidin. 19 MR. FREIDIN: You have my submissions and 20 I take it I have your ruling that it will be removed as 21 an exhibit. 22 MADAM CHAIR: It will be struck as an 23 exhibit unless you and Mr. Colborne can decide very 24 quickly if parts of the report can meet with the 25 approval for release. If there is sensitive

- information in the report that can be struck from it,
- 2 the Board would accept that if you agree; if not, we
- 3 would strike the exhibit.
- So why don't you get together after this
- 5 session and you can let the Board know in the future.
- 6 MR. FREIDIN: Sure.
- 7 MADAM CHAIR: Thank you.
- 8 MR. FREIDIN: Thank you. That saves some
- 9 time.
- 10 CHIEF WILSON: Saved my neck, too.
- MR. FREIDIN: Well, good. I didn't want
- 12 your neck.
- 13 CHIEF WILSON: Just kidding.
- MR. FREIDIN: Q. Okay. Mr. Simmons --
- Madam Chair, I spoke with Mr. Colborne about the length
- of the cross-examination and not finishing today. He
- 17 said that Mr. Simmons would definitely like to be
- 18 finished today and there is a good chance that Mr.
- 19 Seymour would like to be finished today; he might be
- 20 back tomorrow and might not. So I am going to get all
- 21 my questions to Mr. Seymour and then I will go to you,
- 22 Mr. Seymour -- I mean, Mr. Simmons first and then Mr.
- 23 Seymour.
- MR. MARTEL: How long would you need
- 25 tonight, Mr. Freidin?

Τ	MR. FREIDIN: I think I will be better
2	able to tell you that in 45 minutes. I will try to
3	speak quickly, but not to quickly for the reporters.
4	Q. Mr. Simmons, in response to a
5	question from Mr. Colborne you made the comment that
6	the capability in relation to the amount of forest
7	product on the reserves is far more than what is used
8	right now.
9	Then later on Madam Chair asked a
10	question of Chief Wilson about whether there was really
11	very much by way of commercial timber on the reserves
12	and I understand Chief Wilson to say: No, there really
13	wasn't because the reserves had as a result of past
14	practices been mismanaged.
15	I saw that as a contradiction. Can
16	somebody tell me what the position is on this?
17	CHIEF WILSON: A. Who are you asking?
18	You are asking
19	Q. First of all, do you disagree with
20	what Chief Wilson said?
21	MR. SIMMONS: A. Can you repeat that?
22	Q. All right. You said that the
23	capability of the forests on the reserves is far more
24	than what is used right now. What do you mean by that?
25	A. I mean you could get an awful lot

- more growing stock off this land base than is growing
 there now, merchantible timber.
- Q. Now or in the future if in fact the land is rehabiliated?
- 5 A. In the future.
- Q. All right. Then there is no
- 7 contradiction. Thank you.
- You also made a comment that -- again,

 the question was, it would take a lot of money to go
- 10 back and repair the damage done in the past as a result
- 11 of mismanagement. You made the comment, if you could
- do it at all. What did you mean by that?
- A. I mean a lot of the damage done is 50
- 14 years old. There is a stand growing there now and it
- may not be saleable, it may not be merchantible, but
- we've got a lot of problems going in there and knocking
- it all down just to replant it.
- Q. So what you are saying is, there are
- some areas out there because of mismanagement in the
- 20 past are in a condition where it just wouldn't make
- 21 much sense to spend money in trying to rehabilitate it?
- A. We just don't know. We've got a
- 23 dilemma.
- Q. From a dollar point of view or from the point of view that you don't know whether it would

1	be worthwhile?
2	A. Both.
3	Q. Thank you. There was a discussion
4	regarding the question was put to you that the
5	province did not take into account reserve lands in
6	calculating wood supply. Do you remember that line of
7	questioning?
8	A. Yes.
9	Q. Would you agree with me, Mr. Simmons,
10	that when an agency such as MNR is making its
11	calculation of wood supply that it would be very risky
12	indeed to include in the calculation of wood supply
13	wood from an area that it has no control over
14	whatsoever, has no control of what is harvested and has
15	no control over what kind of regeneration occurs and
16	has no control over who does the cutting?
17	A. No, I would disagree with that.
18	Q. You disagree?
19	A. Yes.
20	Q. Why?
21	A. In order for you to accurately
22	predict what is going to come out of this area you have
23	to take into account all the land base. At least you
24	have to have estimates.
25	Q. How do you deal with the fact that

1 the Ministry of Natural Resources has no ability whatsoever to, in fact, require that one stick of wood 2 3 come off the reserve? 4 If they included that in their estimates and they said: Boy, there is all that wood on the 5 6 reserve and for some reason it didn't come off the 7 reserve, where is the MNR? Their calculation is not 8 very good; is it? 9 A. Well, they would have another calculation to take that into account. They should 10 11 know that this wood is there. 12 MR. MARTEL: What would be the purpose of 13 knowing it, though? I can't... 14 THE WITNESS: For future wood supply. 15 MR. MARTEL: No, no, but MNR will not be 16 the one who is determining the future use. 17 MR. SIMMONS: They are determining the 18 future wood supply and correspondingly the future number of mills. 19 20 MR. MARTEL: But they don't include, as I 21 understand it, Indian land in their calculation for 22 that sustainable yield. 23 I'm just trying to find out why you think 24 it is necessary. It might be a good thing. I mean, to

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have the extra set of figures in the books somewhere,

	cr ex (Freidin)
1	but
2	MR. SIMMONS: In the past, a lot of wood
3	has come off the reserves.
4	MR. FREIDIN: Q. But there is no ability
5	for the Ministry of Natural Resources to predict with
6	any accuracy what is going to come off or have any
7	assurance whatsoever that anything is going to come
8	off?
9	A. No, but I still think you should have
10	those figures.
11	Q. Thank you.
12	MADAM CHAIR: Mr. Simmons, with respect
13	to that point, are you making an argument for the fact
14	that if any wood is cut it goes into the same source as
15	is wood cut on any other Crown land
16	MR. SIMMONS: Yes, it does.
17	MADAM CHAIR:which is no different.
18	And also that an Indian reserve would be seen no
19	different with respect to the analytical techniques for
20	calculating FRI and so forth?
21	MR. SIMMONS: Yes.

MADAM CHAIR: As would areas of concern or other no-cut areas that are recognized as existing but not providing immediate wood supply?

MR. SIMMONS: That's what I'm saying,

1	yes.
2	MADAM CHAIR: Chief Wilson?
3	CHIEF WILSON: In addition to that, I
4	believe if there is a federal/provincial relationship
5	that the provincial should go to the federal
6	counterparts and ask them at the very least.
7	MADAM CHAIR: Excuse me. Does Forestry
8	Canada have accurate, up-to-date inventories as to wha
9	is on reserve lands with respect to growing stock or
10	merchantible timber?
11	CHIEF WILSON: If you obtain the
12	information at the moment right now For Can does
13	have some information, local information. I mean,
14	recent information.
15	Previous to that, of 1983, Don Welsted
16	who is an FRP for was an FRP for Indian Affairs had
17	don an extensive study on what is on Indian reserves
18	which started from 1970. So that information was
19	available in Ontario.
20	MADAM CHAIR: Has anyone other than Mr.
21	Simmons requested the MNR to include reserve lands in
22	the FRI?
23	MR. SIMMONS: It wasn't myself. It was
24	my predecessor who did that.

MADAM CHAIR: But no formal request has

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1	gone from Treaty 3 asking MNR to to do a formal survey
2	of timber reserves on your land?
3	MR. SIMMONS: (shaking head)
4	MR. FREIDIN: Q. Okay. The next
5	question is for you, Mr. Simmons, and this also relates
6	to something that you spoke about, Mr. Watts.
7	That is the situation where you, Mr.
8	Simmons, indicated that the native communities want to
9	hire more people and get more people involved in
10	logging and because there are you don't have large
11	allocations you haven't got large enough allocations
12	to provide sort of a business opportunity for every one
13	of them.
14	I think the example you gave, Mr. Watts,
15	was there was some 30 people involved or wanted to go
16	out there and there was 1,500 cords to be cut and it
17	just didn't make a lot of sense to go out there and cut
18	50 cords, and it is sort of that evidence I am driving
19	at.
20	Has any consideration been given to
21	having fewer people from the community given the
22	opportunity to go out there and harvest whatever
23	allocation you have got so they would at least have a
24	viable operation according to your evidence as opposed
25	to having the people not taking advantage of whatever

1 allocation they have got? 2 MR. WATTS: A. You're talking to me? 3 0. Either of you? 4 Okay. Well, it is very difficult Α. 5 when you've got a resource or (inaudible) reserve. We 6 don't have a higher up because of status. Because you 7 have got an expensive car doesn't mean you get a 8 hundred cords and the other one gets nothing. 9 We like to be fair and equal to everybody 10 else in the community. Sometimes it's a little 11 difficult, you know, trying to bully each other. 12 Q. So really it is a matter of tradition 13 that you want to share equally? 14 Α. True. 15 Q. All right, I understand. Thank you. 16 Mr. Seymour, you indicated in your evidence that you 17 began your involvement in fire fighting back in 1984? 18 MR. SEYMOUR: A. Yes. 19 Like yesterday you had an interesting 20 little tee shirt on that said something about fire 21 fighters on it. 22 I was given it by the boys at MNR. 23 0. I understand that you have held the position of auxillary crew boss within the fire 24 25 fighting?

1	A. Crew boss, yes. Auxillary native
2	crew boss, yes.
3	Q. Auxillary native crew boss. What is
4	that?
5	A. I'm not too sure. I think it's
6	the way I've been told by the senior up, it is a
7	provincially funded agreement I'm not sure with who.
8	Q. I am not interested in the funding.
9	I am just sort of saying, what were your
10	responsibilities as an auxillary native crew boss?
11	A. Going after the fire and putting them
12	out. The concept of MNR fire fighting is to get men
13	and equipment in one position, to be ready for
1.4	sustainable fighting for days.
15	Q. I understand that part of your
16	responsibilities would also involve training in some
17	regards the emergency firefighters. Is that true?
18	A. Yes. We
19	Q. Now go ahead.
20	A. For my community, we train about 15
21	people who are all fully qualified.
22	Q. Let's just see
23	A. I also want to make a statement where
24	under the eyes of the Ministry we only have four who
25	are qualified this year.

1	Q. All right. We will get into that. I
2	am going to give you every opportunity. I want to deal
3	with this issue of certification that you dealt with,
4	but we will get to that in a minute.
5	A. All right.
6	Q. Let's just see whether we can agree
7	on a few things. It's my understanding that one can be
8	involved, the person can be involved in fire fighting
9	sort of in one of two ways; you can either be hired by
10	the Ministry on a seasonal basis which means that you
11	would be hired full time for fire season; is that
12	correct? That's one way of being hired?
13	A. Yes.
14	Q. I understand that if you are hired
15	for the season that you will in fact be offered the job
16	the next year if in fact the job position is still
17	available and you have done a good job; is that right?
18	A. Yeah.
19	Q. And I understand that that is the
20	basis upon which you were employed with the Ministry
21	from 1984 until last until this year actually?
22	A. My understanding in regards to that,
23	I was hired through an agreement between Canada and
24	Ontario back in '84 and then in '87. There was no
25	communication within the system, it was all tax free

- 1 money, I didn't have to pay tax. 2 O. Okay. 3 Until in 1987 -- the year of '87, 4 which was a bad year for fire - well, it was a good 5 year - but anyways, but in '87 all of a sudden I am 6 Ontario worker, but what bothered me about it was I had 7 to pay tax for that year and I didn't know anything 8 about it. 9 Q. Okay. Leaving aside the tax issue--1.0 Α. Okav. 11 -- and I will accept that you were Q. 12 upset about that situation. 13 A. I saw a lot of people which we weren't notified at all. 14 15 Q. And again I'm accepting what you're 16 saving. 17 Mm-hmm. Α. 18 I want to establish that you were 0. 19 hired on a recurring seasonal basis, every year you 20 were offered a job from '84 and you were offered this 21 job this year. And you've indicated that you wanted to 22 spend more time in relation to band activities?
- 23 A. Yes.
- Q. Okay. Now, those are the seasonal people. I also understand understand that the other

1 way you can get involved in firefighting is to be what 2 they call an emergency firefighter? 3 Α. Emergency firefighter, EFF. 4 0. What? 5 Α. EFF. 6 EFF. And those are people who will Q. 7 in fact be called upon in an emergency if in fact the 8 seasonal crews can't handle the fires? 9 Α. Yeah. This was established in the fall of '89. 10 11 0. Okay. 12 Each participant under the training 13 that was given through MNR were given a book in regards to time spent at fires and they were monitored by the 14 15 signature of the crew boss, which would be me, and if I 16 wasn't there, there would be in charge -- they would be monitored and signed by the crew fighter of the camp. 17 18 Q. All right. Are you talking about 19 this being done during firefighting operations 20 themselves or during training? 21 Α. You got the book after you've done 22 your training. 23 0. Right. 24 All right. And then you was told 25 either keep the book on your person or give it to your

٦ crew boss in regards, you would not be hired unless you 2 had that book. 2 Q. Okay. Now, I understand that when 4 you say that you have trained people, you know, from 5 vour community? 6 A. I have also trained a few other 7 communities. 8 Q. All right. That's training people 9 who become EFFs; is that right? 10 I'm also being trained by a lot of Α. 11 them too. 12 0. All right. 13 A lot of these people are more 14 experienced than I am. 15 Q. All right. Some of these people have 16 been out more often that you have? 17 Α. I have. 18 But the people who you do train are 19 the people who fill the status of E? 20 Α. Yeah. 21 Q. And I understand that when this 22 training is done that the people who are in fact 23 trained are paid while they are being trained? 24 A. Yes. 25 Q. And after they are trained, and I

1 understand it's a two-day training course for EFFS? 2 It varies, it could be a five day or Α. it could be a two day. 3 4 Okay. After they're trained and paid 5 for that training, they basically aren't involved in 6 firefighting unless they're called out by the Ministry 7 of Natural Resources in emergency situations; is that 8 correct? 9 Yeah. It varies from each community. In my community I would take the guys out myself and 10 11 have a run around with them. It varies with each 12 community. 13 Q. But they're not involved unless the 14 fires are big enough and numerous enough that you need 15 them? 16 Α. Yes. 17 Okay. Now, it's my understanding 18 that training is required - and this is getting into 19 one of these issues that you have some concern about that training is required for people involved in 20 firefighting in both situations, if you're hired 21 seasonally you need training, if you're hired -- or if 22 23 you're going to fight fires as an EFF you need training; is that right? 24 25

Yeah. Along with this training there

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- 1 is also a lot of emphasis on the safety aspect, such as 2 the within an EFF crew there is a five men, so I would be in charge of a four-man crew, four people under me, 3 a lot of chain set. 4 5 O. Okav. 6 A. And the safety aspect is within this 7 chain set there are certain things, policy now from my 8 understanding at MNR you have to take a chain saw 9 course.
- Q. Okay. Now you've raised the issue of safety. Am I correct that firefighting is a pretty dangerous occupation?
- A. If you get caught, yes, it is.

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Q. Could you give me -- describe for me some of the dangers involved in firefighting, the sorts of things that could happen that you have to know about and know what to do to make sure that you aren't injured or burned in the fire, killed in the fire?

A. Weather. Basically weather, wind, the sound of the wind, how fast it's blowing, what direction. When we approach a fire from the helicopter we analyse — the first thing I look at is which way is our run away how do you get — or which way is our best way to approach of getting out of there in the safest manner.

1 So when just starting the fire, one 2 of the important things to make sure is that you and 3 the other people working --4 Α. Have an escape route. 5 0. You have got an escape route? 6 Α. Yes. 7 0. Yes, all right. What else? 8 Now, we get to the fire we have to 9 chain saw, make sure there is -- well, when we attack a 10 fire basically we move as fast as we can to get to 11 control that fire. 12 Q. Are there risks involved in how you go about attacking the fire? 13 14 Yes. Α. 15 Are there special ways that --Q. 16 Like topography of the land. Α. 17 0. Yes. 18 Situation of the slopes, we look at Α. 19 the swamps. We don't have to attack if there is a 20 swamp nearby, we just bypass that and go directly to 21 the head of the flame. We attack fires mostly from the 22 rear and try to head for the head. 23 Q. Is there equipment which is used by 24 firefighters that they have to know how to use? 25 A. Everyone had to train to take a pump

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1 apart. 2 0. What kind of pump? 3 A pump, it's a Wajax-3. Everyone Α. 4 knows how to take a - we call them a pisspack, where 5 you just squirt water out of these. O. This is like a tank that you wear on 6 7 your back that squirts water? 8 They're about 40 pounds, 75 when Α. 9 loaded. 10 0. I'm sorry? 11 They're about 75 pounds, I think. 12 Yeah, they are. They're either rubber or they're tin, 13 it varies. 14 0. I'm sorry. 15 Α. Mostly the rubber ones. Rubber, 16 they're holding water on the back. 17 Q. All right. 18 I don't know, I can't remember the A. 19 terminology. I call them pisspacks. 20 Q. Okay. What other equipment are used 21 by firefighters that it's important that they be 22 trained in the use of? 23 A. One other thing is -- I think is 24 radio contact. With EFF we're allowed one radio per

person, one radio per crew.

	cr ex (Freidin)
1	Q. One radio per crew. Who uses the
2	radio on the crew?
3	A. Would be the crew leader, like the
4	crew in charge.
5	Q. All right. And is that radio
6	communication important for safety purposes?
7	A. Yes, it is. In case of emergency,
8	someone gets hurt, we have have been a lot of
9	injuries within the eye of getting sticks in the eye
10	walking through the woods, attacking the fire is the
11	most dangerous one.
12	The main object is to get to that fire,
13	so if you have to go between anything you just walk in
14	there, put your head down and walk through.
15	Q. Are there any dangers involved in the
16	bigger equipment that are used during forest fires such
17	as water bombers and helicopters?
18	A. Yes. The radio contact mostly
19	there is training involved with that. The crew leader
20	has radio contact with the person the bombers.
21	Q. But the guys on the crew, the other
22	guys on the crew not just the crew boss it's my
23	understanding that
24	A. Each person on the crew has a role.

25

Q. And is it important for them to know

1 the dangers involved that can be--2 Α. I would sav. 3 0. -- caused by water bombers? 4 A. Yes. From my experience. Yes. 5 Anyone that have been working with the MNR have a lot 6 of experience and know the danger. 7 0. The EFF people that get trained and 8 who are required now to be trained, sort of certified 9 or trained ever year--10 Α. Mm-hmm. 11 --am I correct that sometimes they 0. can be trained in one year and not get called? 12 13 Α. Yep. 14 So if they got called out on a fire 15 the second year, I would suggest to you that it would be pretty important from your point of view and from 16 17 theirs to make sure that what they learned just through a two-day training course the year before they still 18 19 knew about? 20 A. Well, yeah. This is where I call -we hire and we go back through the steps. 21 22 Q. All right. And it seems to me from a 23 safety point of view, I mean, if one of our main 24 concerns is the safety of the people out on that crew, not just the crew bosses and the seasonal people bu the 25

EFF people, training those people and making sure they 1 2 remember what they learned the last year is pretty 3 important? 4 A. Yes, it is. That's why I said we 5 have to do a rerun. 6 0. Okay. 7 And then as you get to the fire you 8 have to have a way of jumping out of that helicopter 9 with safety in mind. 10 Q. Am I correct, sir, that the Ministry 11 of Natural Resources goes around to each community 12 every fall and every spring to see who wants training 13 as an EFF? 14 Α. Now, yes. 15 0. Did anybody from Rat Portage indicate 16 any interest in being an EFF this year? 17 A. We have a list of -- there's five, 18 five that are on that list right now. 19 Q. Five whom indicated this year that 20 they want training, or five whom were trained earlier? 21 Α. Five who were on the list as EFFs. 22 0. To be trained this year? 23 Α. No, who are registered for EFF. 24 Q. And what do you mean by registered? 25 Who have their book and who are Α.

- ٦ within the Ministry's eyes licensed. 2 Q. When did they get their book, this 3 year or some earlier year? Δ Α. They had it last year. They were given by being there last year, by being involved last 5 6 vear. 7 Q. It's my understanding that people who don't take the training this year are not qualified for 8 this season even if they've got a book from last year. 9 10 That's how I understand it. 11 What's your understanding? 0. 12 Like I said before, you're asking me 13 a question in regards to have the training been given 14 to all the communities, I only speak on the part of Rat 15 Portage. I think other communities have not been 16 notified. 17 Q. All right. I understand that no one from Rat Portage has been trained this year as an EFF? 18 19 A. Yes, no one has been trained. 20 MADAM CHAIR: You mean trained last fall? 21 MR. SEYMOUR: Okay, I'll take that back. There is one has been trained which is the guy who took 22 23 over my spot. 24 MR. FREIDIN: Q. All right. And Madam
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Chair just raised a good point. Are some of these

1 people -- is there anybody that was trained last fall, 2 because I understand it's good for twelve months - was 3 there anybody trained last fall? 4 Yes, 12 months. We only had seven. 5 I can't recall. 6 That's okay. Now --7 MR. MARTEL: Now, wait a minute. If they were trained last fall, does that count for this year? 8 9 MR. FREIDIN: 12 months. It's good for 10 12 months. 11 MR. SEYMOUR: That's why we have five on 12 the list right now, five of the guys were working last 13 year, so now they're on the active list. 14 MR. FREIDIN: Q. Okay. Now, there was a 15 lot of discussion during the evidence, I think 16 primarily from Mr. Kavanaugh, about the firefighting 17 crew down in Whitefish Bay or out of Sioux Narrows that 18 went to these various contests and did very well, and 19 some discussion as to how those crews don't exist any 20 more. 21 Am I correct that the crews that you were 22 talking about, the one at Sioux Narrows or the one 23 from, I can't remember the other location, that used to

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compete, you're talking about the situation up to the

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mid-1970s?

1	MR. KAVANAUGH: A. That would be
2	probably in the early 70s because that was during the
3	time I was in high school.
4	Q. It's my understanding that that is
5	right, that really what's happened, there's been a
6	change since the early 70s that you were talking about,
7	that prior to the 1970s that there were in fact fire
8	crews in various remote locations around the district
9	or the region - or Sioux Narrows may have been one of
10	them, there may have been another one, you know, in
11	another area - but that since the early or mid-70s in
12	order for the purposes of efficiency and for the
13	purposes of increased safety - which we can get into -
14	the Ministry decided that they would become more
15	centralized.
16	Now, can you confirm whether that in fact
17	is true?
18	A. No, I can't, sir.
19	Q. Okay. Mr. Seymour, can you confirm
20	for me that during the fire season that all of the
21	seasonal - the seasonal now - employees in firefighting
22	say for the Kenora District are located here in Kenora?
23	MR. SEYMOUR: A. Now we are.
24	Q. Right. And am I also correct that
25	every day there is a briefing which occurs between the

1 head of the firefighting organization and all crew 2 leaders? 3 Α. Yes. 4 That all the crew leaders sit down Q. 5 and they are advised about a number of things including 6 the fire hazard, strategic plans for the day and that 7 sort of thing? 8 Α. Yes. 9 0. Would you agree with me that it is an 10 important for these crew leaders to be involved in that 11 sort of a meeting? 12 Definitely. Α. 13 0. Am I correct, sir, that before all 14 these seasonal people, including the crew leaders, were 15 centralized that that sort of a meeting could not take 16 place because the crew leaders would have been in Sioux 17 Narrows and in other areas of the district? 18 I think with radio contact it can 19 be -- I'm sorry, phone contact. 20 But the Ministry of Natural Resources 21 felt that it was more efficient, as I understand it, 22 that people be right here in Kenora. 23 MR. COLBORNE: I think the question 24 should be phrased a little differently, unless Mr.

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Freidin believes that Mr. Seymour knows what the

7 Ministry of Natural Resources thought. 2 MR. FREIDIN: All right. 3 Q. Do you believe that it would be as 4 efficient to do that through radio communication as it 5 would be to have everybody right there to look at maps 6 and be able to discuss amongst themselves face to face 7 what the situation was day-to-day? 8 A. I think with an organization that's 9 got the ability to communicate anywhere they can be in a situation of being up north, as long as the 10 technology is there and we have it, it can be done. 11 12 O. Right. What's the prime mover of 13 people to fight fires? 14 Α. Is the helicopter. 15 0. Right. Where are the helicopters 16 located in Kenora District? 17 It's at centralized, the location is 18 there MNR base. 19 0. In Kenora? 20 Α. In Kenora. They also have another 21 one. 22 0. Where's the other one? 23 Α. Up north. 24 0. Okay. 25 Separation. They also have another A.

1 one northwest, Rough Rock. 2 MR. MARTEL: How many Indian people were 3 employed last year, besides yourself, on the firefighting crews here seasonally in Kenora from Rat 4 5 Portage -- from all -- we have just been told that the crew, the firefighting crew is here in Kenora, and I 6 7 want to know how many -- well, first of all, maybe you 8 can tell me how many people seasonally. 9 MR. FREIDIN: Seasonal crews here. 10 MR. MARTEL: Maybe you can tell me how 11 many people on the seasonal crew and how many were 12 Indian? 13 MR. SEYMOUR: Okay. The seasonal crew, I 14 believe there was 40 but maybe it went to 36, down in 15 there, I'm not too sure. 16 I know there was 40 of them, and out of 17 that we had a crew which was negotiated too - and I'm 18 not able to speak on, Islington has their own fire 19 crew - but in our community there's two of us, there 20 there was two of us, there still is two, two positions, 21 and there's one from Shoal Lake. 22 MR. MARTEL: So there's three. 23 MR. SEYMOUR: Three. 24 MR. MARTEL: Out of 40. Maybe we can get 25 the figures straight.

1 MR. FREIDIN: Q. Let me go back because 2 I think Mr. Seymour that you are mixing up the EFF and the seasonal people. 3 4 Α. No, I'm not. 5 All right. 0. 6 Seasonal. There are 40, as I said Α. 7 40, positions and there is two from us and one from 8 Shoal Lake. 9 Q. So you're saying there are 10 approximately 40 in total and in terms of the Indian 11 component of that, there were about two from Rat 12 Portage? 13 And one from Shoal Lake. Α. 14 One from Shoal Lake. So three out of 0. 15 402 16 Α. No, three out of 43. 17 Three out of 43. It's my 0. information --18 19 Α. Like I say, it could be 36. 20 It's my information then, and I take 0. 21 it that you disagree with my information, that in the Kenora District there are eight natives involved or 22 23 employed as seasonal crews, that there are five at the 24 Whitedog Reserve. 25 Through another agreement, yes. Α.

1 through their land claim settlement, yes. 2 Q. And there are three native auxillary 3 crew bosses? 4 A. Yes. 5 MR. MARTEL: Could I have those figures 6 again, please, Mr. Freidin? 7 MR. FREIDIN: Okay. In the Kenora 8 District there are eight natives involved as or 9 employed as seasonal? 10 MR. SEYMOUR: Five of them from--11 MR. FREIDIN: Q. Five from --12 MR. SEYMOUR: A. --Islington, which was 13 negotiated through another agreement. 14 Q. All right. And three off the 15 Whitedog -- or not associated with the Whitedog 16 Reserve? 17 Α. Two from Rat Portage, and from Shoal Lake. 18 19 And those three are auxillary native 20 crew bosses? 21 A. Yes. 22 MR. MARTEL: And the crew are -- what 23 size, was 40 the --24 MR. FREIDIN: Q. I understand you're

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saying that 43 seasonal people employed in the Kenora

٦ District? 2 MR. SEYMOUR: A. To my understanding. 3 yes. 4 Ο. Okav. 5 They change from year to year. 6 have been involved where it was a five-man crew, I have 7 been involved where it was a four-man crew. 8 Q. All right. Now, I understand - and I 9 think I can get you the information you want here, Mr. Martel - it's my understanding that a number of years 10 11 ago each crew there would be made of five people? 12 Α. What years are you talking about? It 13 varies. Back in the early 70s there was a 20-man crew. 14 0. All right. From the time you started 15 getting involved in '84? 16 It was a four-man crew when I first 17 started. 18 0. And I understand now --19 Α. It's five man. 20 0. Three-man crew? 21 Α. It was a four-man last year, but 22 mostly with the EFF they make us to have a five-man 23 crew. 24 Q. All right. And it's my understanding

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that when the fires cannot be handled by those seasonal

1 crews, those seasonal people, that is when you go out 2 and get the EFF people? 3 Α. Yes. 4 Now, it's my information, Mr. 5 Seymour, that the large majority of the EFF people, the 6 people trained for EFF in northwest region of the 7 Ministry of Natural Resources are native, about 80 per 8 cent? 9 Α. If you say so. 10 All right. So you don't have a Q. 11 figure? 12 Α. I don't. 13 Okay. It is also my information --0. 14 well, I got the impression during listening to your evidence that you felt that when there was a need for 15 16 EFF --17 Α. They always go to the native 18 communities, yes. 19 0. Pardon me? 20 Α. Emergency situation, they'll always 21 go to the native. 22 Why do they always go to native 23 communities? 24 Α. Because we are darned good at it. 25 0. And I would think that you're also --

1 probably there's a larger number of you in one 2 community and it's easier to access? 3 A. I think MNR knows that we are mostly unemployed on the reserve and we do need some Δ 5 employment. 6 0. Thank you. 7 Α. I would like to also make a statement 8 in regards to the 40, as was stated earlier. 9 0. Right. 1.0 A lot of these are young easterners 11 coming up here, university people, who have no experience within the bush and they bypass the system. 12 13 MR. FREIDIN: If I could just have a 14 moment, I may --15 Q. And, Mr. Seymour, you also mentioned 16 the marina that is owned by the band. 17 Α. Yes. 18 Are there plans to expand that marina 19 at the present time? 20 Α. Into what, a bigger marina? 21 0. Yes. 22 Well, I think we are probably as big 23 as we can get. But in regards to service that we want to give the people, definitely there's always better 24 25 ways of getting service and MNR knows that.

1	MR. FREIDIN: If I can just have one
2	moment.
3	Q. Okay. Those are my questions for you
4	firefighting, Mr. Seymour.
5	Let's deal with the issue of training for
6	a moment. Chief Wilson, you made the comment a number
7	of times about the importance of training of natives to
8	get involved in timber management and resource
9	management generally; is that correct?
10	CHIEF WILSON: A. Yes.
11	Q. Are you aware of a program known as
12	the Native Resource Technician Program?
13	A. Yes, the one in Sault Ste. Marie?
14	Q. Yes. Am I correct, sir, that that
15	would be that is a very positive development in
16	terms of trying to ensure that Native people become
17	trained and experienced in resource management?
18	A. It's one of the two that can be used,
19	yes.
20	Q. Right. I understand that it is a
21	unique program in that it is designed to overcome some
22	of the geographical and cultural barriers involved in
23	getting Natives the necessary training and education
24	for jobs let me go back.
25	My understanding that it's designed

specifically to make sure that these people can get ٦ 2 training in their home communities as opposed to having 3 to go off to school in Sault Ste. Marie or somewhere 4 else? 5 A. Yes, they're using, what's it. 6 Contact North. 7 MR. SEYMOUR: A. Contact North. 8 CHIEF WILSON: A. Contact north. 9 O. And that involves TV cameras and that 10 sort of thing? 11 MR. SEYMOUR: A. Right. 12 CHIEF WILSON: A. Yes. 13 Q. I understand that -- can you describe 14 this program as you understand it? 15 CHIEF WILSON: A. Okay. The initial 16 prospect of that was to try and get a handle on the 17 dropout rate of and the accessiblity of being able to take some training or technical training. Contact 18 19 North and MNR have been very instrumental in putting 20 that program through. 21 They have an advisory board which 22 includes Indian people on it. I think they're in their second year now. They haven't -- to a certain stage 23 24 they can reach a stage where they can go beyond that so 25 they can become technicians and even farther to that

1 they can become RPFs. 2 We haven't been able to utilize those 3 people in our organization yet because they haven't 4 reached the stages that we need them, but it is my 5 understanding though that those people that are taking that training have jobs in the summer time. 6 7 0. Jobs provided by whom? 8 Α. They are provided by MNR, and I'm not 9 sure if any of them has gone to private industry, I 10 don't have those stats, but it is a cost sharing 11 program with the federal government. 12 Q. And it's my understanding that the 13 Ministry of Natural Resources pays 80 per cent of the 14 program costs? 15 I don't know. Α. 16 Q. Am I correct that this Native 17 Resource Technician Program, it's not limited to training people to become forest technicians only, they 18 19 can, as you say, go on, they're getting a base from which they can go on and get trained for being 20 conservation officers, they can go on to forestry 21 22 school and that sort of thing? 23 Yes. Many of the students 24 incidentally, many of them are either on UIC and are

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being supplemented, so I think that when you say that

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- 1 80 per cent is being paid for by MNR, one would have to 2 look at the stats and exactly what that 80 per cent 3 means. 4 O. Okav. I understand that this program 5 also involves a mentor system, in that each of these 6 students is assigned to an MNR staff person who assists 7 them and works with them both in terms of their 8 academic part of the course but also field training? 9 A. Once they come back to the community and sit in front of a television screen or a computer 10 monitor, if the computer monitor is an MNR personnel, 11 12 yes, I think they would. 13 O. But my information is that the way 14 that these individuals are trained is that three days a 15 week they receive education through satellite and two 16 days during the week they are actually on the job 17 training in the MNR districts. Is that your 18 information? 19 Α. Yes. 20 Q. It is my understanding that that 21 on-the-job training, for starters, is in fact received 22 by each student as a result through someone who has 23 assigned to that student?

Okay.

A.

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I'm not really sure of that.

1	A. But I also understand that the
2	quality of the students has been much higher than the
3	academic institutions.
4	MADAM CHAIR: Excuse me, Chief Wilson.
5	Is this an arrangement made between Treaty 3 and MNR or
6	is this a program open to all?
7	CHIEF WILSON: It's open to all.
8	MR. FREIDIN: All natives.
9	MADAM CHAIR: All natives. Also, Chief
L 0	Wilson, how many students you say this is second
L1	year of the program. Do you know how many students are
12	enrolled altogether?
13	CHIEF WILSON: I think this year the
4	last count was 42. It doesn't have a great drop-out
.5	rate, to my understanding.
. 6	I went to speak to them before their
.7	graduation and they certainly were pretty proud of what
.8	they are doing.
.9	MADAM CHAIR: So there are 42 students in
20	the second year of the program?
21	CHIEF WILSON: I believe it is 42, yes.
22	MADAM CHAIR: And another 40 students in
23	the first year or altogether?
24	CHIEF WILSON: I'm not sure what the
25	numbers are or who is in the first or second year.

1	MADAM CHAIR: All right. Thank you.
2	MR. FREIDIN: I can't provide second,
3	third year, that sort of thing, Madam Chair, but the
4	number of 42 is right in the ballpark in terms of the
5	number of students involved.
6	Q. Are you aware of any specific
7	individuals who have indicated an interest and a belief
8	that they will go on to other areas, such as
9	conservation officers or forestry as a result of being
10	introduced to forest resources through this course?
11	CHIEF WILSON: A. In talking with some
12	of the students in my visit with them, some of the
13	student have indicated like, I have tried to
14	encourage them to come to work for us.
15	I couldn't promise them, you know, a job
16	every year because we don't even know if we are going
17	to be existing here, but they have indicated that they
18	wouldn't most likely because they would rather go with
19	MNR because they didn't want to lose the chance of
20	going back to to school next year. That is one of the
21	premises, that they would go to work for MNR during the
22	summer months.
23	Q. Did some of them indicate that after
24	they had finished the course and get their diploma that
25	they believe that they will be going on they have a

belief that they will be able to go on to other areas? 1 2 A. It certainly opens their eyes to 3 those other options. 4 Q. You mentioned there being an advisory board connected with this particular program and that 5 there were native people on that advisory committee. 6 7 What's the role of that advisory committee in relation to this particular program? 8 9 A. Curriculum development, an 10 understanding of the individuals who are taking the 11 course, the remoteness or probably their background. 12 Many of the Indian representatives on the 13 committee are very well aware of where these situations 14 are, where these students are coming from. 15 As well, they also deal with the funding 16 portion of it and endorse the proposals either by the 17 institution, and I think there has been some discussion 18 to changing the curriculum to a manner that's much more 19 suitable or even who is going to be the instrument in doing the teaching, whether it would be Sioux College 20 21 or another institution. 22 Q. So I understand, this advisory group 23 then has input into the course curriculum as well? 24 Α. Yes. 25 Q. I understand the person who is in

٦ charge of that particular program is a native person, 2 Yvonne Lavalev. 3 A. Yvonne Lavaley works with MNR. The chairman of the committee is Jerry Parrel from the 4 5 education authority in Fort Frances. 6 O. Are either of those individuals 7 Indian? 8 Α. Both of them. 9 MR. FREIDIN: Madam Chair, it's -- sorry 10 go ahead. 11 CHIEF WILSON: One of the things in 12 regards to the fire fighting, I'm not sure if you are 13 aware of it, but there is a federal/provincial 14 agreement and certainly I think one should take 15 advantage of that federal/provincial agreement because there is no cost to the Ministry of Natural Resources. 16 17 I understand as well it hasn't been renewed for some 18 time. It is a cost plus program. 19 So, in other words, whatever it's costing 20 MNR, plus I think it's 20 per cent for administration. 21 I'm not sure, I don't have the agreement here, but I 22 have a copy of an agreement. 23 Now, when you talk about what MNR is 24 participating in, if you look at the Whitedog

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situation, it's a compensation agreement which, again,

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1 obviously MNR is an instrument that can help in training them. It's also at no cost to them. 2 3 From my understanding, these people are 4 only used in emergency purposes. So during that period 5 of time while they are sitting while this emergency is 6 happening they can be drawing welfare. 7 MR. FREIDIN: Q. My information is at the moment that those individuals on the Whitedog 8 9 Reserve are now being paid as seasonal crew and it 10 comes out of MNR budget. 11 MR. SEYMOUR: A. Like I stated before, 12 they was five from Whitedog and three from... 13 MR. FREIDIN: Madam Chair, it is after 14 four o'clock. 15 MR. KAVANAUGH: Can I make a point of 16 clarification first? 17 MADAM CHAIR: Go ahead, Mr. Kavanaugh. 18 MR. KAVANAUGH: In regards to this question about the fire crew in Sioux Narrows, I just 19 20 want to point out that when that transition took place 21 the crew from Whitefish Bay were in fact replaced by 22 university students. So the program as such continued 23 for a few more years. 24 That's the point of contention right

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there. Why? Why replace, you know, green kids from

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1 the south with experienceed firefighters, fire 2 prevention? 3 MR. FREIDIN: Q. So you are saving when the crew stayed there there was a change from natives 4 5 to non-natives? 6 MR. KAVANAUGH: A. Ves. 7 When did the crews cease existing 8 their at all? In the mid 70s? 9 I can't verify the dates, but the 10 point of contention is why. Why trade in, you know, an 11 experienced crew with green kids basically? 12 MR. SEYMOUR: I think Francis has brought 13 up a good question from the early 70s. 14 I was brought up in Eagle River. I was 15 taken away from there in '66, literally grabbed from my 16 grandmother's place, brought down over here to the 17 residential system, placed in there to be brought up in 18 a civilized manner by the residential groups. 19 From a community over the hill which is 20 about a quarter of a mile from the residential system, 21 when I would go home they would come and apprehend me, 22 take me back to the residential system, give me a 23 shellacking for supposedly running away, but I'm not 24 sure where I was running from. 25

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I am just saying this because part of the

1 history and the mentality or the way that the non-native people were thinking about us natives was 2 3 backwards. It was not right. 4 I'm not educated man, myself. I have learned through the wisdom of talking to people, 5 6 listening, mostly listening. 7 I applied to get into this program. Of 8 course I didn't make it; my academics is supposedly 9 slow. I just wanted to make this statement because the 10 way the native people have been treated is a 11 misunderstanding. There was no communication from one 12 point. 13 MADAM CHAIR: Thank you, Mr. Seymour. 14 MR. FREIDIN: Madam Chair, I think this 15 might be an appropriate time to end for the day. I 16 have spoken to Mr. Colborne and he said there is no problem in me spilling over to tomorrow because all the 17 18 other witnesses that I still have questions for will be here as part of Panel No. 3 in any event. 19 20 MR. COLBORNE: That's correct. 21 MADAM CHAIR: Mr. Seymour, this is your 22 last day with us then? 23 MR. COLBORNE: Well, that was just uncertain when I spoke to Mr. Freidin. He may be here 24

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tomorrow.

	Watts, Simmons, Carpenter 55758 Wilson, Kavanaugh, Seymour cr ex (Freidin)
1	MADAM CHAIR: All right. Will you finish
2	quickly tomorrow morning, Mr. Freidin?
3	MR. FREIDIN: Less an hour I think.
4	MR. SEYMOUR: I have a meeting tonight so
5	I will find out if I'm
6	MADAM CHAIR: Well, if you don't make it
7	back, Mr. Seymour, thank you very much, we appreciate
8	your work. Any of the other witnesses who can't come
9	back tomorrow, the Board thanks you for all the effort
10	and hard work you put in to giving us your evidence.
11	I think that is it for today. We are
12	going to go on and have another hour or two of
13	procedural meetings, hopefully not that long.
14	You don't have to stay, but you are
15	welcome to stay.
16	CHIEF WILSON: No.
17	MADAM CHAIR: That's how most of our
18	witnesses react.
19	Mr. Colborne?
20	MR. COLBORNE: May I have a five to ton

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MR. COLBORNE: May I have a five to ten minute recess before we go into the procedural matter? MADAM CHAIR: Our court reporters also need a break, so let's have a ten-minute break.

24 Also, could you discuss amongst the parties, do you want to start with the procedural 25

- 1 matter or the scoping matter?
- 2 MR. FREIDIN: Scoping.
- 3 --- Recess at 4:10 p.m.
- 4 --- On resuming at 4:25 p.m.
- 5 MADAM CHAIR: So what is it going to be,
- 6 scoping or the procedural matter?
- 7 MR. FREIDIN: I think we decided amongst
- 8 ourselves to do scoping first, but Mr. Colborne is not
- 9 here.
- 10 MADAM CHAIR: Let's begin the scoping
- 11 session for Treaty No. 3's witness statement 4 which is
- the International Perspective by Peter Poole, and the
- only cross-examiner been will be the Ministry of
- 14 Natural Resources.
- The Board has two clarifications it would
- like from Mr. Poole. The first one is, he insinuates
- that there has been some hostility or some impediment
- to the meeting of Canadian aboriginal peoples with
- their international counterparts and we wonder whether
- Mr. Poole has any evidence that the Ontario government
- 21 has -- or the federal government has preventd Ontario
- 22 native communities from travelling aboard to have
- 23 various discussions on international issues of common
- 24 interest, and also whether in fact the provincial or
- 25 federal government has assisted Ontario native

1	communities in undertaking these sorts of meetings and
2	projects?
3	I notice that Chief Wilson referred to
4	the Brazil meeting in 1992 and I assume that he or
5	others in Ontario will be going to that.
6	MR. COLBORNE: Yes, I will make sure that
7	Mr. Poole comes with that information.
8	MADAM CHAIR: Thank you. The second
9	matter is on page 2 in paragraph 8. The Board would
10	appreciate hearing from Mr. Poole a bit more detail
11	about what he describes as community-based alternatives
12	to industrial logging, and can he give us examples of
13	those in Ontario or an example that would be relevant
14	somewhere else to the Ontario scene.
15	MR. COLBORNE: I will ask him to prepare
16	for that as well.
17	MADAM CHAIR: Thank you, Mr. Colborne.
18	Do you have any questions, I guess, to
19	MNR about this panel?
20	MR. COLBORNE: No, thank you.
21	MADAM CHAIR: Mr. Freidin, how long will
22	you be in cross-examination?
23	MR. FREIDIN: Maybe a couple of hours.
24	It is pretty hard to say.
25	MADAM CHAIR: All right. Would this

1 panel take more than one day, do you think, Mr. 2 Colborne? 3 MR. COLBORNE: I am estimating one day. 4 MADAM CHAIR: Including your direction 5 examination and Mr. Freidin's cross-examination? 6 MR. COLBORNE: Including direct 7 examination, Mr. Freidin's cross-examination, but of course I haven't heard if any of the other parties will 8 be cross-examining, but I understand that they will not 9 10 be. 11 MADAM CHAIR: That's the Board's 12 understanding. 13 MR. CASSIDY: As indicated in our 14 statement of issues that's my understanding as well. 15 There may be someone here who will await further instructions as to whether or not somebody will 16 17 be here to sit in on that and if a question arises -if that situation does occur, I would anticipate it 18 19 would be very short. 20 MADAM CHAIR: Thank you, Mr. Cassidy. 21 Which day did you schedule your Panel 4, 22 Mr. Colborne? 23 MR. COLBORNE: I'm going to answer that in a somewhat lengthy way. It's probably time that I 24 25 put on the record the state of the scheduling for all

1	of the remaining panels of Treaty 3 evidence because
2	that might be of assistance to everybody here,
3	particularly since Mr. Cassidy and Ms. Swenarchuk have
4	just arrived.
5	My present best guess is that I will
6	commence Panel 3 tomorrow, continue with Panel 3 on
7	Monday, but then on Tuesday the 4th move on to Panel 4.
8	However, as of that day there will still
9	be a few Panel 3 witnesses who have not been heard from
10	and I will have to return to them out of necessity and
11	scheduling problems which are connected with the fact
12	that most of the Panel 3 witnesses are not available
13	next week.
14	I will be returning to June the 4th. I
15	think that Panel 4 can be not only started, but
16	finished that day and, therefore, I would commence
17	Panel 5 on June the 5th, and subject to what the
18	parties here say about the length of their
19	cross-examination, I would hope that we could be
20	finished with Panel 5 before the conclusion of the
21	sittings which I think will be midday on June the 6th.
22	I may be optimistic there.
23	Now, if I understand the Board's schedule
24	correctly and if it hasn't changed since I last made
25	notes, and it may have, I think the next day of sitting

1	is June the 12th and it would be my plan to complete
2	Panel 3, and in addition to do Panel 6 in the course o
3	the three-day period June 12th through June 14th.
4	Again, that is partly dependent on the length of the
5	cross-examination of Panel 6.
6	Those are my best estimates and I though
7	I would say that now and on the record because of the
8	interruption of the Panel 3 evidence and the reason is
9	that most of the Panel 3 witnesses are Chiefs of Treaty
10	3 reserves and there is an all Ontario chiefs meeting
11	in Brantford in that very week when it happened that
12	they would otherwise have been called on.
13	So this necessitated a bit of juggling
14	with the schedule. Thank you.
15	MADAM CHAIR: Thank you, Mr. Colborne.
16	We will proceed with the scoping of
17	Panels 5 and 6 and see if that in fact will work into
18	Colborne's schedule.
19	Treaty 3's witness Panel No. 5 is
20	concerned with the economic analysis by two employees
21	of the Department of Indian and Northern Affairs.
22	The Board has one question that they
23	would like to put to those witnesses in advance of
24	their evidence so they can give us some better
25	explanation of this. On page 13 they use the example

of the Stuart Trembleur Lake Band and the Tanizul 7 2 Timber Limited Forest Project that's sponsored by the 3 federal government. This is occurring in western 4 Canada and it involves job creation and training 5 projects in forestry, and we would like to know if in fact that is the sort of development that Treaty 3 is 6 7 interested in. 8 Now, Mr. Banerjee and Ms. Pare may not be able to speak for Treaty 3. You might want somebody in 9 Panel 3 or 6 to address that, but we don't guite 10 11 understand why the reference was made to that development project if it is not being put forward as 12 13 something Treaty 3 might want to see in its own area. 14 MR. COLBORNE: Thank you. I understand 15 the inquiry. I am sure you are not surprised at me 16 saying those witnesses in Panel 5 will not be in a position to advise you as to what Treaty 3's proposals 17 18 are. 19 However, they might be able to tell you 20 why the reference is in there. I am sure they can tell 21 you why the reference is in their report. 22 MADAM CHAIR: All right, thank you. 23 We don't have any other -- we don't need 24 any other clarifications from those witnesses. 25 How long will you be in

1	cross-examination, Mr. Freidin?
2	MR. FREIDIN: Half a day.
3	MR. MARTEL: One day?
4	MR. FREIDIN: Half of one day.
5	MADAM CHAIR: How long will you be in
6	direction examination?
7	MR. COLBORNE: Half a day.
8	MADAM CHAIR: So if everything goes well
9	we should complete Panel 5 on June the 5th, next
10	Wednesday.
11	MR. FREIDIN: Is MOE and Industry not
12	cross-examining on five?
13	MADAM CHAIR: No.
14	MS. GILLESPIE: We plan to be present,
15	but we do not have any present plan to cross-examine
16	unless something comes up in the oral evidence.
17	MR. CASSIDY: That is the Industry's
18	position as well, Madam Chair.
19	MR. MARTEL: Is that your timetable, Mr.
20	Colborne, it looks like you will finish Wednesday the
21	5th
22	MR. COLBORNE: Well, no. I thought that
23	we would spill over to the 6th with Panel 5, but that's
24	just my estimate. Perhaps when I say one half day of
25	direct examination I am being too optimistic.

Τ	MADAM CHAIR: Do you think that Panel 4
2	might spill into June the 5th?
3	MR. COLBORNE: It's possible. I think
4	Panel 4 is going to be shorter than Panel 5.
5	MADAM CHAIR: In any event, you won't be
6	bringing your Panel 3 witnesses back on the 6th even if
7	we are finished the evening of the 5th?
8	MR. COLBORNE: No, they will definitely
9	not be available on the 6th.
10	MADAM CHAIR: Okay.
11	Treaty 3's Panel No. 6 is the Treaty 3
L 2	Ojibway Perspective and we have four Treaty 3 chiefs
13	who will be witnesses for that panel.
L 4	We have a few questions we would like
15	these gentlemen to consider before they appear before
16	us. The first question we have is, we are trying to
17	understand very clearly what Treaty 3 wants from the
18	timber class EA.
19	We understand as it is written in this
20	witness statement that Treaty 3 wants, first of all,
21	compulsory and supervised negotiations. We don't know
22	at this point whether your clients feel that's what
23	they are going to be involved in or not with respect to
24	the terms and conditions of this application.
25	Are the compulsory and supervised

1 negotiations being referred to above and beyond the 2 negotiation of terms and conditions and are your clients asking the Board to in some way be involved or 3 4 direct negotiations outside of the class EA 5 application? 6 Secondly, in the event that the 7 negotiations of terms and conditions for this application don't prove to be successful in the eyes of 8 9 your clients, the Board wants to make sure it understands from this witness statement because we 10 might not have your witness in front of us again, we 11 want to make sure we have an idea of what it is Treaty 12 13 3 wants out of timber management. 14 We have analysed this witness statement and have in front of us a number of points that we 15 16 think speak pretty clearly to exactly what Treaty 3 17 wants the Board to consider and I am going to just 18 enumerate these points for you and I would like your witnesses to look at those and tell the Board that, yes 19 20 that's part of the list of what we want or that's not 21 what we want at all or you have overlooked some important aspect. We would like to hear that from your 22 witnesses. The first point is -- and I will just give 23 you the paragraph reference because that's how the 24 witness statement is handily set out. Paragraph 14, 25

1	Treaty 3 seems to be telling us they want sustainable
2	forest practices by the Industry and by MNR; paragraph
3	23 calls for consultation and joint decision-making
4	between MNR and Ojibway communities; chapter 28 calls
5	for the protection of the environment and use of forest
6	resources in the traditional manner of the Ojibway.
7	Paragraph 30 is a statement by Treaty 3
8	that they are opposed to clearcutting and a call at the
9	same time of massive reforestation; page 31 is a
10	position articulated by Treaty 3 that they want timber
11	management decision making to be at the community
12	level, for those decisions to be made by them;
13	paragraph 39 entertains joint ventures to create jobs
14	and make the forest industry more environmentally
15	conscientious I think; and paragraph 47 discusses the
16	environmental rights of communities; and paragraph 59
17	is a request to the Board to compel MNR to negotiate.
18	Also, paragraph 42 seems to be a pretty
19	strong statement by your clients, Mr. Colborne, that
20	they are not in favour of any sort of affirmative
21	action with respect to employment, and I guess we would
22	like them to elaborate on why they are opposed to this.
23	Given the evidence we've received from
24	the witnesses in Panel 2 with respect to declining
25	native employment in tree planting and fire fighting,

1	we wonder what the remedy is to those declining
2	employment levels if that's what if Treaty 3 sees
3	that as a problem, then what are they suggesting that
4	the Board could do to remedy that under this
5	application. If they are saying on the one hand they
6	want no affirmative action, the Board assumes that's no
7	hiring preference, no job creation targets, none of
8	that sort of thing, then alternatively what's the
9	answer to that situation.
10	MR. COLBORNE: I think it is just simply
11	going to be that the land ownership rights, for
12	instance, of Great Lakes are recognized and so Great
13	Lakes doesn't come here saying, we want an affirmative
14	action program. My clients are saying that if their
15	land rights were recognized they wouldn't need one.
16	MADAM CHAIR: Yes, and unfortunately we
17	are not in a position of settle the problem of land
18	rights, but is the Board in a position to do something
19	with respect to the employment opportunities of native
20	communities with respect to timber management?
21	MR. COLBORNE: I'm not sure they are not
22	the least bit interested in seeing the clock turn back
23	to the Indian Logging Program where, once again, there
24	is a white bureacracy running an operation to make jobs
25	for Indians. They are not here for that, not for one

7 second. 2 MADAM CHAIR: I don't think the thoughts 3 of the Board would have anything to do with providing 4 jobs, specific types of jobs. 5 We heard from Chief Wilson, his view of 6 the need for leadership and management responsibilities 7 accruing to the community as opposed to the provision 8 of seasonal manual jobs. That message is pretty clear. 9 but we would just like your witnesses to clarify that for us so that we understand clearly they want nothing 10 11 from the Board with respect to those matters. 12 MR. COLBORNE: Yes. 13 MADAM CHAIR: So I will repeat. These 14 are items that we see in this witness statement that 15 suggest to us these are the important issues that 16 Treaty 3 is asking this Board to consider whether or 17 not negotiations are successful on these matters and if we have left something out we want to know. If we put 18 19 the wrong emphasis on some of these points let us know. 20 How long do you -- sorry, Mr. Colborne, 21 go heed. 22 MR. COLBORNE: You may not be finished 23 yet. 24 MADAM CHAIR: I'm finished.

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MR. COLBORNE: Is the Board asking for

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further guidance from Grand Council Treaty No. 3 on the 1 2 question of whether the Board can; in other words, has 3 the authority to direct that there be negotiations other than the ones that you have already directed take 4 5 place; that is, the negotiations on the terms and 6 conditions? 7 MADAM CHAIR: We assume -- and if you could answer that for us right now. We assume the only 8 9 negotiations Treaty 3 is referring to in this witness 10 statement are those negotiations concerning the terms 11 and conditions of this application, of this approval. 12 MR. COLBORNE: No. 13 MADAM CHAIR: Well then, we would like to 14 hear more about that. 15 MR. COLBORNE: We will provide more on 16 that. 17 MADAM CHAIR: How long do you think you 18 will be in examination of these witnesses? 19 MR. COLBORNE: One and a half days. 20 MADAM CHAIR: All right. So that takes 21 us to -- how long do we sit on June the 14? MR. COLBORNE: Actually, I should clarify 22 that. I know this panel doesn't want to hear about 23 24 funding and all I will tell you is that there is a funding panel hearing this Thursday and Friday. God 25

- knows I hope it doesn't take longer than two days.
- 2 My answer to your question just a moment
- 3 ago was based on the assumption that the Grand Chief
- 4 and the area Tribal Chiefs will be accompanied by and
- 5 assisted by elders when they give their evidence.
- 6 However, that depends on whether there are resources.
- 7 So the evidence-in-chief might be shorter depending on
- 8 the outcome of the funding hearing.
- 9 MR. CASSIDY: There's something that
- interested me with respect to something you were asking
- 11 Mr. Colborne and, that is I may be getting this wrong
- and please correct me if I am that you may be asking
- Mr. Colborne to lead evidence, I guess, about the
- 14 potential jurisdiction of the Board to make mandatory
- some form of negotiation.
- And if that is the question which is
- being asked of Mr. Colborne's party, and if that is
- what this Board is interested in hearing on, it would
- be my position that that potentially is a matter of
- legal argument; that is, i.e., this Board's
- 21 jurisdiction.
- 22 And without taking a position one way or
- the another on it at this point, I would indicate that
- that may very well be something you'll hear about at
- 25 the end of the day as well from any of the other

- l parties.
- 2 MADAM CHAIR: Yes. And we have heard the
- 3 same view expressed, Mr. Cassidy, by the other parties
- 4 and we are just clarifying for ourselves that Mr.
- 5 Colborne is asking the Board, as we have done in the
- 6 negotiation process for all parties, asking MNR to sit
- 7 down and negotiate on the terms and conditions of this
- 8 application, and if it isn't that, we want to know from
- 9 Mr. Colborne.
- Mr. Martel says to tell you to read
- ll paragraph 59.
- MR. CASSIDY: I will and I'm sure that
- will be illuminated, Mr. Martel, but I want to avoid
- 14 the situation where I show up at the end of the day and
- argue this matter on a jurisdictional point of view and
- be told that I should have been here when the evidence
- is being called, because it's my position that's a
- 18 matter of legal argument which is properly brought at
- 19 the end of the day.
- MADAM CHAIR: We would hear legal
- 21 argument on that issue, Mr. Cassidy, but we want to
- hear from Mr. Colborne's witnesses what they mean by
- this.
- MR. COLBORNE: Thats' my understanding as
- 25 well. What I propose to do with my Panel 6 witnesses

is clarify what they are asking for. 1 2 And I agree with Mr. Cassidy, that the 3 presentation of the evidence is not the time to argue 4 the jurisdiction question which may arise out of it. 5 MADAM CHAIR: Thank you. 6 How long would you be in 7 cross-examination of Panel 6, Mr. Freidin? 8 MR. FREIDIN: It's very hard to estimate 9 because we just got the answers to the interrogatories this afternoon, or some time today and I haven't looked 10 at them. So let me estimate one day. 11 12 MADAM CHAIR: That would put us over June 13 the 13th and 14th. 14 MR. FREIDIN: Were we going to start 15 Panel 6 on the 6th if in fact we finished 5 on the 5th? 16 MADAM CHAIR: No, we start Panel 6 until 17 the 13th of June. 18 MR. FREIDIN: The 12th. 19 MR. FREIDIN: The 12th we have complete 20 Panel 3 and perhaps start Panel 6. 21 MR. MARTEL: Two days. 22 ---Discussion off the record 23 MR. FREIDIN: Is anyone other than MNR 24 cross-examining? 25 MR. GILLESPIE: Yes, Ministry of the

1	Environment is cross-examing. We estimate that we will
2	be approximately two hours.
3	MADAM CHAIR: Well, we won't know whether
4	we will complete on June the 14th until we see how
5	Panel 3 goes.
6	Is there anything else you want to ask
7	the parties, Mr. Colborne?
8	MR. COLBORNE: No.
9	MADAM CHAIR: Any questions the parties
10	have about this case?
11	MR. CASSIDY: If I could just ask, we
12	have now got three days set aside for Panel 3 over
13	hearing time. Can Mr. Colborne indicate - I apologize
14	if he said this before - who is going to be the witness
15	tomorrow Panel 3, I should say.
16	MR. COLBORNE: I was just going to rise.
17	I think it's easier for me to do say that now than to
18	do it separately to the various parties.
19	I think the evidence with respect to the
20	individual communities that will be called tomorrow
21	will be in regard to the following communities:
22	Wabaskang, Chief Barnie Petiquan; Grassy Narrows, Simor
23	Fobister representing the Chief; Islington, Bill Devlin
24	representing the Chiefs; Washagamis Bay, Chief Alfred
25	Sinclair and, in addition, the members of the IFDP

Board who were here today, I believe that they will all 1 2 have authority to represent their Chiefs and, 3 therefore, to effect some efficiency here and, in addition, some of them have already started in a way 4 5 during Panel 2 to talk about their home communities, so 6 that will be Rocky Seymour for the Rat Portage Band: Francis Kavanaugh for the Whitefish Bay Band, Chief 7 Willie Wilson for his own band, Rainy River Band; Roy 8 9 Carpenter on behalf of the Lac Seul Band, and Paul 10 Watts on behalf of the Wabigoon Band. 11 Originally I had hoped to call Panel 3 in 12 nice neat blocks but, of course, I guess nothing 13 remains that neat. 14 MADAM CHAIR: Not at this hearing anyway, 15 Mr. Colborne. 16 MR. CASSIDY: Are you able to indicate 17 who is going to be here on Monday, Mr. Colborne? 18 MR. COLBORNE: No, I am not. I will know 19 more about it at the end of the day tomorrow. There's 20 a slight variation from the perfectly symetric plan I had in mind; and, that is, some of the persons who will 21 22 be here tomorrow have other obligations and rather than 23 set my witnesses up as a group and examine them as a 24 group and then have them cross-examined as a group, in 25 some cases - or perhaps all, if it works out to the

convenience of the Board and the counsel - I may just 1 2 do them one by one. 3 For instance, the Chief of the Wabaskang 4 Band, Chief Petiquan, has told me he can be here right 5 at 9:00. Now, unfortunately that may not work out too well because we are not finished with Panel 2, but he 6 7 can be here right at 9:00 and if his evidence could be heard then, he could go on to other obligations that he 8 9 has for tomorrow. 10 MADAM CHAIR: Would you want him 11 cross-examined at the same time? 12 MR. COLBORNE: That was my idea. If it 13 is necessary for the schedules of the witnesses, I 14 can't think of any reason procedurally why we couldn't 15 do it that way, even though that's not what was sort of 16 in mind at the beginning. 17 MADAM CHAIR: But we wouldn't hear again 18 from the IFDP board members? 19 MR. COLBORNE: Well --20 MADAM CHAIR: Or do you want them to be 21 available only for cross-examination? 22 MR. COLBORNE: No. 23 MADAM CHAIR: Or they would sit with all 24 the witnesses? MR. COLBORNE: I guess what I'm 25

٦ suggesting is if indeed Chief Petiguan is just here at 2 9:00, he's going have a heck of a time getting back at 3 any time while you're sitting, I would ask that he be Δ heard, cross-examined and then he can go. 5 Then the Panel 2 cross-examination can be completed, because the IFDP people will be here. 6 7 Then they can put on their hats as 8 representatives of their home communities and they will 9 then be Panel 3 and proceed that way. 10 But in case any of them had to leave, for 11 instance Roy Carpenter has to travel quite a long way 12 to get home and he is now going to be here at least one day and possibly two longer than he expected, if he 13 14 were able to give his evidence as Panel 3, be 15 cross-examined and leave, that will be a convenience to 16 him. 17 MADAM CHAIR: Do you have any problem with that, Mr. Freidin? 18 19 MR. FREIDIN: No, I have no problem. It 20 sounds like a good way to proceed. Just so I 21 understand, we will do the Wabaskang Band tomorrow at 22 nine o'clock, cross-examination will be completed, and when Panel 2 resumes, after we finish that, Mr. 23 24 Carpenter will be the very first Panel 3 witness that I will cross-examining. In fact, you want to deal with 25

1 him as a single first, get him in, get him out of here. 2 MR. COLBORNE: Right. And the other 3 people, the non-IFDP witnesses, some of them may have difficult schedules tomorrow as well. They were 4 5 contacted on fairly short notice and advised that if 6 they could make it today -- excuse me, if they could make it tomorrow it would save them a lot of travel 8 next week or the week after to get to Fort Frances. 9 So I think some people have bent their 10 schedules to get here tomorrow and if that's the case I 11 will try to accommodate them. 12 MADAM CHAIR: All right then. Fine, 13 thank you. MR. CASSIDY: Madam Chair, I intend to 14 cross-examine some of the Panel 3 witnesses but my 15 16 cross-examination I anticipate will be quite brief and 17 will not be with respect to every one of those 18 witnesses. MADAM CHAIR: All right. That finishes 19 20 the scoping session. 21 And shall we begin now to discuss the 22 matter of the proponent and the Board responding -- or the proponent and the parties responding to the Board's 23 24 direction of April the 11th in which we asked for the

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parties and the proponent to get together and report

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1	back to us in some way by this date as to how we, the
2	Board, could get some information that would help us
3	compare costs among different silvicultural methods.
4	I don't know if any of you have received
5	faxes from Mr. Hanna on behalf of the OFAH.
6	MS. SWENARCHUK: Mr. Pascoe has delivered
7	them.
8	MS. MURPHY: Mr. Pascoe delivered the fax
9	which was received here a short while ago and on
10	delivery of that to me, Madam Chair, just to advise
11	you, I called Mr. Hanna to remind him that our May 23rd
12	letter had in fact been delivered to him and apparently
13	he either overlooked it or didn't realize he had it.
14	MADAM CHAIR: All right. Before we
15	proceed, we have in front of us dated May 23rd a letter
16	from the proponent that was sent to all full-time
17	parties.
18	The second paragraph informs the Board
19	that you were unable to arrange a formal meeting of the
20	parties but, nonetheless, had some preliminary
21	discussions.
22	Were you involved in those discussions,
23	Ms. Swenarchuk and Mr. Cassidy?
24	MS. SWENARCHUK: (nodding affirmatively)
25	MR. CASSIDY: (nodding affirmatively)

1	MADAM CHAIR: And so you will tell us
2	yourselves I assume what you think about this proposal
3	And we've heard from Mr. Hanna by fax,
4	and do you have to report the reaction of any of the
5	other parties with respect to this proposal?
6	MS. SWENARCHUK: Did you want me to
7	begin, Madam Chair?
8	MADAM CHAIR: Perhaps it's better if we
9	hear what's in this and then we will call on you.
10	MS. SWENARCHUK: It might be more
11	efficient for me to go first?
12	MADAM CHAIR: All right, go ahead.
13	MS. SWENARCHUK: Madam Chair, the
14	question - this may take a little while - the question
15	of attempting to arrive at cost comparisons for a
16	different approach to harvesting is, of course, a key
17	question for the Forests for Tomorrow's case and the
18	Board's raising this issue is a matter of great
19	interest and I guess also concern to us, interest in
20	that we do see it as an important issue before the
21	Board; concern in this way: Forests for Tomorrow, to
22	the extent resources permitted, did attempt to address
23	the question of these cost differentials in our own
24	witness statement No. 7, and the Board's question here
25	makes it quite clear that the Board wants more

- 1 information if we were able to provide, however, I just want to take a moment to review how we arrived at the 2 3 position in that witness statement.
- 4 Our experts, both foresters and economists, attempted to use virtually all the 6 published data available on these cost differentials and Dr. Muller, given his expertise in economic analysis, then was able to convert them into constant dollars and demonstrate for the Board an approach to utilization of those cost figures.

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We weren't able to do more than that because the question of actual cost figures, I think, for any area of the province for any particular type of forestry treatment would require an amount of data that was not available in the published literature.

Now, that remains a concern in that I don't know how -- unless some company wanted to open its books to us, I'm not sure how we could do much better than that.

In brief what we all as parties have to say to you today is that - and the other parties will add or detract from what I say if they are not in quite agreement - that we think, to respond to your request, what will be required is for something analagous to the clearcut exercise; and, that is, for our various

1	experts to get together and attempt to agree on a
2	methodology to approach the question, then presumably
3	the proponent will have the task of actually carrying
4	it out.
5	And I suggest that what we'll arrive at
6	is that, with respect to their results we'll probably
7	take the same position that was taken with the respect
8	to the clearcut exercise results; namely, that we may
9	not all agree on how the results are to be interpreted
10	but we will have agreed in advance on the collection of
11	the data and we can then go on to present you with our
12	varying interpretations of the data afterwards.
13	My impression from both my forester and
14	economist experts is that this will be extremely
15	difficult to do given the current level of knowledge in
16	the province; it will be difficult to come up with a
17	methodology and then it may well be difficult to carry
18	it out.
19	My experts have not had an opportunity to
20	look at the MNR proposal, nor would they have been able
21	to even if presented any sooner, they've just not been
22	available to me until perhaps beginning now, they will
23	be - perhaps not, they've been out of the country.
24	However, we're certainly prepared to

attempt to sit down with people from the other parties,

as was	done	with	the	clear	rcut	exe	rcise,	come	up	with	a
method	ology	, come	bac	ck to	you	and	report	on	that	and	
then s	ee wha	at can	he	done							

My only final qualification has to be that the Board will understand that, particularly I think amongst intervenors, for Forests for Tomorrow - I'm sure the industry actually will agree, but I'm not accustomed to referring to them as an intervenor - amongst intervenors, Forests for Tomorrow's case is completed, we have a very significant amount of commitment with regard to our funding levels as they now are and this exercise may well be a problem for us in terms of funding available to pay the experts.

We're all heading into the funding hearing in which an applicant has claimed 95 per cent of the funds available. We don't know what's going to happen there. We will make an effort to participate in this exercise in order to satisfy the Board's question to the extent we can, but I do want to bring to your attention that the Board's request in this case on this issue has important funding consequences for us.

Given the extent to which Forests for Tomorrow's case revolves around this issue, you'll appreciate that we are very deeply concerned about this exercise going on if we don't have the funds to

1	participate fully.
2	I really can't say anything more about it
3	than that at this point. We'll make the effort. I
4	hope that I don't have to come back to you and announce
5	that we are not able to participate due to a lack of
6	funds. That is a possibility, however.
7	So to summarize what I think all of us as
8	counsel have wanted to attempt to do to answer your
9	question is to pull our experts together to look at
10	this issue and determine what an appropriate
11	methodology is and report back to you on the progress,
12	on the methodology and, hopefully, on actually
13	compiling the information, perhaps in August when you
14	reconvene.
15	Between now and then, given the terms and
16	conditions analysis and negotiation process, we're all
17	going to be very strapped to achieve that, but you have
18	our commitment that we will.
19	MR. CASSIDY: Madam Chair, it probably
20	makes sense for me to speak next.
21	And while I can agree with a portion of
22	what Ms. Swenarchuk has said, my client has some very
23	real concerns about this exercise. First and foremost
24	among them is a funding problem that my clients are

having, let's make no mistake about it. This is a

1	difficult time for the industry as well as a
2	self-funded intervenor, which is what we are in this
3	process, and that is an issue with respect to my
4	clients as well, but additionally OFIA has very serious
5	concerns about the validity or merits of this exercise.
6	In our view it is not an easy exercise
7	that will lead to any reliable or simple conclusions
8	rather because of the very wide variety of
9	site-specific situations encountered in the boreal
10	forest. In particular, it is our view that any
11	comparison of cost will be fraught with very
12	complicated scenarios that depend upon a host of the
13	extremely speculative assumptions.
14	These assumptions will, and I emphasize
15	the words will, be wildly inaccurate for any particular
16	site and will, therefore, necessarily limit the
17	usefulness of any conclusions that may arise from this
18	study or this exercise.
19	It is also the Industry's viewpoint that
20	the question before the Board is more than simply - and
21	I'm sure you appreciate this but we want to reiterate
22	our view - that it is more than simply for this Board
23	to determine relative regeneration cost, the important
24	question is: Does the silvicultural system in place
25	for proposed units achieve the wood supply objective.

1	And with all those concerns in mind, the
2	experts who are in house and assisting us are prepared
3	to look further at this proposal and exercise, but bear
4	very much in mind those misgivings and we may very well
5	come back to you at a point and repeat these things
6	once we see whatever the final result is.
7	Those are my comments.
8	MS. GILLESPIE: Madam Chair, the Ministry
9	of the Environment received the proposal on Friday and
10	has only had an opportunity to take a preliminary look
11	at it.
12	Our technical people at least initially
13	have a bit of a different view on the proposal. They
14	have some reservations actually about the level of
15	detail and the complexity that appears to be in this
16	proposal, and their initial view is that it may be
17	possible to simplify the exercise in order to answer
18	your question.
19	As a result of that impression, they
20	support Ms. Swenarchuk's suggestion that an initial
21	meeting should take place amongst the experts as a
22	study group to take a look at the methodology and how
23	to proceed to answer your question and see whether we
24	can get some sort of an agreement on how to do that,
25	and that that should be done in a quick time frame and

1	that we would come back to you, if we do not feel that
2	there is an agreement, on actually how to proceed to
3	answer the question.
4	Discussion off the record
5	MADAM CHAIR: Ms. Murphy?
6	MS. MURPHY: Yes. It is probably wise
7	for me just to simply attempt to respond. My friends
8	were responding to my proposal or my letter. The
9	letter was written, of course, after some discussion
10	between some of the technical people and counsel over a
11	period of time.
12	As I understood it today what the Board
13	is interested in is finding from us whether there's a
14	way that we can suggest a practical method of
15	organizing and presenting information on comparative
16	costs of various combinations of silvicultural
17	treatments.
18	My friends have advised you that the
19	exercise is complex. I wanted to point out to you a
20	couple of things that we would suggest the group
21	members, when they get together to work through this
22	exercise, will have to discuss between them.
23	The group members will have to between
24	them look at which combinations of techniques and
25	activities should be looked at. These are things that.

1	in order to make the exercise valuable, should if
2	possible be subject to agreement obviously.
3	And, again, cost items as my friends have
4	mentioned will have to be looked at.
5	Expected yields in volumes are also
6	matters that my friends have raised, so they will have
7	to be looked at. And, of course, the Board is aware
8	that there may well be differences of opinion between
9	parties on that matter, there may have to the
10	experts that are dealing with this may have to come to
11	some optional situations that they may be assessing.
12	And of course, as you're well aware,
13	there's also some difference of opinion perhaps or some
14	options that would have to be looked at as to how one
15	would value wood.
16	We have made the suggestion in our
17	proposal that a particular method be used or a
18	particular software be used that will allow for this
19	kind of analysis.
20	However, as the Board is aware in
21	listening to discussions on modelling in the past, the
22	model itself can be very useful, but it doesn't tell
23	you the numbers and we will have to ensure that you
24	know what the numbers are that are used and the reasons
25	for them. We think that the parties are interested in

1	having their experts get together to carry on with
2	looking at what those numbers might be.
3	I do have a couple of matters that we

would like some clarification from the Board about, and if we can clear up those matters, it may be that the experts can then carry on.

I had two questions. First of all, it was our understanding of your original question that what you were looking for was a display of all costs related to timber management activities and focussing on the costs of silvicultural activities and results in terms of timber, and we wanted to ensure that we were correct, that the Board was looking at this as an exercise dealing with the actual timber management activities and timber results rather than looking at spinoffs or looking at other costs and benefits.

If we're correct, then we understand what you need. We would also suggest, however, as I have mentioned in the letter, that other spinoff costs and benefits should be at least identified and listed by the group so that the people who are involved know exactly what it is they have assessed for you.

So our first question is whether we're correct in understanding the question to that degree.

And we had a second sort of practical

1	question that was raised in our letter; and, that is,
2	that the methodology that we're discussing deals
3	primarily with even-aged management in the boreal
4	forest, and we point out that the analysis becomes
5	rather indifferent if you're getting into the
6	uneven-aged management in the Great Lakes/St. Lawrence
7	Forest.
8	It may be that the Board does not require
9	that separate analysis to answer their question and we
10	would simply like your direction on that.
11	And, finally, I was going to suggest that
12	if we have your direction on those two matters, that
13	we're prepared certainly to have our people get
14	together with the experts from the other parties who
15	have expressed an interest and report back to you on
16	their progress in August.
17	One difficulty that we foresee is that if
18	to any degree we will require input from the field with
19	respect to data over the summer it's particularly
20	difficult, but with that in mind we're suggesting that
21	the committee report back to the Board on their
22	progress before the Board reconvenes, I think it's the
23	19th of August.
24	MADAM CHAIR: The answer to the first
25	question you have for us, Ms. Murphy, is that your

٦ interpretation is correct, we are looking very much at 2 the silvicultural activities as they pertain to 3 logging, getting the wood out of the bush, and the aspects of road building that are involved with what 5 seems to us to be two very clear silvicultural 6 alternatives. 7 We can't see -- I guess Mr. Martel and I are a little stymied with how this is turning out to be 8 a major make work project for you and your consultants. 9 10 We just can't understand why it's going to take months 11 and months of this kind of work. We're sort of 12 befuddled by that. 13 To us there are two very clear distinct 14 alternatives that have been suggested to this Board by 15 the evidence so far, maybe more, I don't know whether 16 we're going to hear from any other parties or what

they're going to say, I have no idea.

18 But so far we have in front of us the way 19 that we conducted timber management in Ontario as 20 explained by your clients, Ms. Murphy, and as explained 21 by the Industry; and, that is, a conventional clearcut 22 logging operation followed often by artificial 23 regeneration. We consider that to be a conventional 24 technique that has been applied in a general way to the 25 boreal forest.

1	We don't have a lot of evidence in front
2	of us that people are as concerned about large
3	clearcuts in the southern part of the Great Lakes/St.
4	Lawrence Forest; certainly we've heard some of that
5	evidence with respect to Finland, but I don't think we
6	want you to investigate all of the Great Lakes/St.
7	Lawrence Forest cover to investigate that question for
8	us, no.
9	So, on the one hand, the Board has in
. 0	front of it the conventional way that timber management
.1	practices have evolved in modern times and, on the
. 2	other hand, we have Forests for Tomorrow coming before
.3	us and saying, we think you can do it a better way, we
. 4	think you can go more modified cutting, we think you
.5	can do smaller clearcuts, we think you can build fewer
. 6	roads, we think you can get higher yields, we think you
.7	can better sustainable forestry. That's very and
.8	less herbicide spraying. In fact, they don't want any
.9	herbicide spraying ultimately, I think is what they
20	would like.
1	Now, to us it is as plain as black and
2	white. You are talking about two different systems and
13	I think you have got to focus on answering some of
4	those big not getting involved in the details that

there are 35 different ways of trying to look at, you

- l know, expected yields.
- We would be perfectly content to hear Mr.
- 3 Crandall Benson suggested a range from "x" to "y" with
- 4 respect to what expected yields could be. We don't
- want you to go out and do a Ph.D thesis on this topic.
- 6 We don't want it. We don't want hundreds of thousands
- 7 more of taxpayers' money being spent on this.
- 8 What we are giving the parties is I think
- 9 an opportunity -- because of course we could call our
- own consultants to have this work done for us. What we
- ll are doing is giving the parties an opportunity.
- Obviously, you haven't given us all the information we
- want to receive on these matters.
- You have told us that's because of lot of
- it is confidential company information and you've had
- to rely on published sources, and we understand that.
- We don't want to know the cost of operation of any
- 18 company in the Province of Ontario. We don't want
- 19 that.
- We want ranges of costs that will allow
- 21 you to say: At the end of the day whether you
- 22 undertake the same kind of conventional silvicultural
- 23 methods it will cost about the same as a change to
- 24 smaller clearcuts or modified harvesting or whatever or
- no, it will be much more expensive or much cheaper.

1	MS. MURPHY: Madam Chair, how I would
2	have to respond is this, that the difficulty is, first
3	of all, the evidence before the Board is that the
4	conventional system is a mix of treatments.
5	MADAM CHAIR: A mix of treatments with a
6	much smaller component of alternatives of clearcutting.
7	MS. MURPHY: But a mix of treatments with
8	a number of different activities occurring and a number
9	of different silvicultural systems. There isn't just
10	one.
11	MADAM CHAIR: We understand that.
12	MS. MURPHY: Now, the difficulty then is
13	what you are asking apparently for is some kind of
14	assessment of an alternative system, and frankly
15	without further information about that alternative
16	system I am not certain how my client can answer the
17	question. We certainly can't answer the question
18	without a good deal more information from Ms.
19	Swenarchuk.
20	MADAM CHAIR: Well, we listened to
21	several months of Ms. Swenarchuk's information and it
22	was clear to us that she was proposing something
23	different than the conventional harvesting and tending
24	systems that are used in Ontario.
25	MS. MURPHY: Let me remind you, for

1	example, that Mr. Marek in his evidence suggested that
2	some certain percentage would be single purpose
3	forestry. We don't know at this point what that
4	percentage is.
5	MR. MARTEL: We are not looking for that.
6	I mean, why are you making it complex?
7	MS. MURPHY: Because it is.
8	MR. MARTEL: You want us to make a
9	decision without figures, without any comparison of
10	costs. We understand what Mr. Marek said, you know,
11	but we are not worried about whether it is 40 per cent
12	that he was designing. We want to know what the
13	differences are, and don't tell me that MNR hasn't got
14	them.
15	MNR has done forest management plans for
16	years and they have done regeneration for years. We
17	are not even asking you to go into the companies'
18	books. It has taken on all of the symptoms of a horror
19	story what we are asking you to do.
20	I mean, I look at the letter and in seven
21	weeks you can't have a meeting. I'm from Missouri, if
22	you want a meeting bad enough you get the damn thing in
23	less than seven weeks, quite frankly.
24	It just takes everything out of

proportion. We are trying to get a handle on the type

1	of decision the effects on the type of decision we
2	will make on all of the parties, and if you make it so
3	convoluted that we can't understand it, then what good
4	is the process?
5	I mean, everything in this whole case has
6	been made to be so complex that you need a Ph.D just to
7	understand what the hell is going on.
8	Quite frankly, I sometimes wonder where
9	we are attempting to go. Is this for the benefit of
10	the people of the province or a game in verbal
11	gymnastics. I'm sorry, but I really got frustrated
12	just reading letter and listening to what's going on.
13	In seven weeks you can't arrange a meeting with three
14	or four parties. We have been down half that time. I
15	mean, I'm from Missouri, you are going to have to
16	convince me you couldn't meet in seven weeks.
17	I'm telling you. We wouldn't ask for the
18	material if we thought we had a handle on it, on the
19	comparisons of the various processes out there. We
20	just wouldn't ask for it. I mean, this isn't a
21	make-work project that I used to do for kids in school
22	to keep them busy. This is so we have a better
23	understanding so the decision we make is the best
24	decision for the people of the province and the people
25	involved in terms of jobs and everything else.

1	Quite Itankiy, I am really flustrated
2	sitting here today listening to this. I don't know how
3	you want us to make a decision if we don't have those
4	comparisons and everybody has them, quite frankly,
5	maybe except for people like Forests for Tomorrow, but
6	Industry has them, MNR has them.
7	MR. CASSIDY: Mr. Martel, that just isn't
8	the case. I have told you that my clients position is
9	that you are dealing with a variety of sites in the
10	area of the undertaking.
11	MR. MARTEL: I know we are dealing with a
12	variety of sites. We have been here for three years.
13	We understand that, too, Mr. Cassidy.
14	MR. CASSIDY: We never led evidence on
15	this very issue for the very problem of it being so
16	complex that it would lead the Board to make a ruling
17	perhaps on something that applies in a particular site
18	which has no relevance to that site.
19	MR. MARTEL: What should we make rulings
20	on then, Mr. Cassidy?
21	MR. CASSIDY: I'm sorry?
22	MR. MARTEL: Why should we make rulings
23	that could influence the way we are going in this
24	province on what sort of economic material should we
25	have to make those decisions?

_	mk. CASSIDY: Mr. Marter, it wasn't my
2	client who led evidence suggesting that there be some
3	cost comparison between the systems.
4	MR. MARTEL: Well, Mr. Cassidy, and
5	that's why when we didn't do the very cost comparisons
6	that we thought were adequate we decided it was time
7	that we would order it.
8	We didn't understand quite frankly I
9	didn't, I won't speak for my colleague, but I didn't
.0	understand the difference, how much those cost
.1	differences were. You could make a decision that said
.2	We are going to reduce the size of cutting tomorrow, as
.3	in the States, to 40 hectares, but what would be the
. 4	effect of that in Ontario?
.5	We better know because those are the
.6	types of decisions we are being asked to make. If we
.7	can't make them realistically, what do you want us to
.8	do, flip a coin? We will take this one as opposed to
.9	that one?
20	MADAM CHAIR: What Mr. Martel is saying
21	is that we see our decision points as being much
22	simpler than the parties and their counsel seem to see
23	them. To us the decisions are fairly distinct
24	decisions and we see ways of looking at those
25	decisions.

1	I think Mr. Martel was saying to you, Mr.
2	Cassidy, that from the evidence of the OFIA we don't
3	believe that your clients have said to us that they
4	think smaller clearcuts and less artificial
5	regeneration and less herbicide use would be a cheaper
6	way to conduct timber management. We don't believe
7	that that was your evidence.
8	MR. CASSIDY: You are right, Madam Chair,
9	that in the context of my client's position it is
10	impossible to make that statement across the area of
11	the undertaking.
12	I'm sorry, that is the fundamental
13	reality of the biological nature of this province, plus
14	the economics that very wildly from Kenora to Timmins
15	and that is the fundamental dilemma my client is facing
16	and I suspect that is the fundamental dilemma that
17	Forests for Tomorrow face. However, I will it to them
18	to deal with that issue.
19	MADAM CHAIR: I think that is a problem,
20	Mr. Cassidy, but we are saying the largest area
21	harvested in this province is by far done by
22	clearcutting. It is not done by block cutting or strip
23	cutting or other kinds of modified logging techniques.
24	We think that there must be some way that
25	you can put before the Board some assumptions about

1	what would happen if the Board were to look at some of
2	the proposals put forward by Forests for Tomorrow and
3	maybe other parties - I have no idea - that in fact the
4 .	clearcut size should be smaller, that more of the area
5	harvested every year should be done by modified
6	operations or that there should be a greater reliance
7	on natural regeneration and a decreased reliance on
8	artificial regeneration.
9	These are very we think you are making
10	this much too complicated. We are not going to
11	discourage you from going ahead, but we are going to
12	discourage you from investing too much time or too much
13	money in this project.
14	We want to know how long it is going to
15	take you people to get together and what the costs will
16	be because it might be cheaper and more efficient for
17	the Board to go out and this get this information
18	itself, but I think you should have the opportunity to
19	present it to us.
20	MS. GILLESPIE: May I make a suggestion,
21	Madam Chair?
22	The MOE proposes that Mr. Sutterfield
23	will be its representative on this committee. I know
24	that Mr. Sutterfield I don't have the advantage of

having him here today, but I know he has a simpler view

1 about how to answer this question and that much of the 2 information is already in the record, such as the 3 breakdown of different methods that are being used by 4 MNR currently in Exhibit 534A and it may be possible to 5 take that kind of a percentage approach to this 6 question and come up with the answer to your question. 7 What we propose is at least an initial 8 meeting take place to try and refine what the question 9 is and how to answer it, and then to come back guickly to you if it is not possible to agree on how to proceed 10 11 and that we do not propose getting into the analysis 12 without that meeting that the MNR is proposing. 13 MS. SWENARCHUK: Madam Chair, I would 14 certainly second that proposal. 15 Might I just say that we have been round 16 and round this issues for four years, Forests for 17 Tomorrow. I have heard the Board very loud and clear 18 this afternoon. I expect my colleagues have as well, 19 and I understand the obligation you have put on us and 20 we will do our best to meet it. That's it. 21 MADAM CHAIR: The Board, by the way, in 22 saying that it wants you to undertake this process as 23 quickly and simply as you can is not saying that we 24 don't think you can use the Crop plan model as proposed 25 here.

You might decide that this model has
great benefit in coming up with some answers to those
questions. I don't know. We are not saying, don't
follow some of the suggestions in this proposal by MNR.
That's not what we are saying, but we want some
comparison data of costs between what would seem to be
very different alternatives with respect to
silvicultural approaches in Ontario. We don't want
company information.
There may be a way of using proxy
indicators for that sort of thing. We are talking
about ranges of costs, we are talking about percentage
comparisons. We are not talking specifically about
factual information on how much a company spends or
precise differences in the cost of the two techniques.
We are trying to understand if there is any sort if
they are comparable in any way with respect to the
costs of the two very different alternatives, and
that's the question we want answered.
MR. MARTEL: See, we might say it is
just a hypothetical. We might say government - as I
understand from what's been said at this hearing a
couple times - we might say: Government, keep more
money into roads and have smaller clearcuts to try to

balance it, but we have no idea - I don't anyway - on

1	how that would work itself through.
2	As I say, just to say yes this is the
3	way I mean, each has some attractive things to do.
4	Which one are you going to do, and we are talking about
5	forestry for the next how many years really in Ontario?
6	If there are some serious mistakes, heaven help us.
7	That's what I worry about.
8	MR. CASSIDY: Mr. Martel, I agree with
9	you completely and the thrust I think of all our
10	comments in a sense. You will get an answer out of
11	this exercise whether it is in the fashion suggested in
12	the format now or as a result of these meetings.
13	
2.0	We have highlighted for you some
14	We have highlighted for you some complications and that's the concern we have about the
14	complications and that's the concern we have about the
14 15	complications and that's the concern we have about the answer down the road and, you know, everybody is trying
14 15 16	complications and that's the concern we have about the answer down the road and, you know, everybody is trying to be helpful here, but at the same time the
14 15 16 17	complications and that's the concern we have about the answer down the road and, you know, everybody is trying to be helpful here, but at the same time the limitations have to be recognized upfront if they do
14 15 16 17	complications and that's the concern we have about the answer down the road and, you know, everybody is trying to be helpful here, but at the same time the limitations have to be recognized upfront if they do indeed exist.
14 15 16 17 18	complications and that's the concern we have about the answer down the road and, you know, everybody is trying to be helpful here, but at the same time the limitations have to be recognized upfront if they do indeed exist. MADAM CHAIR: All right. Is there
14 15 16 17 18 19	complications and that's the concern we have about the answer down the road and, you know, everybody is trying to be helpful here, but at the same time the limitations have to be recognized upfront if they do indeed exist. MADAM CHAIR: All right. Is there anything you wanted to add to this, Ms. Murphy?
14 15 16 17 18 19 20 21	complications and that's the concern we have about the answer down the road and, you know, everybody is trying to be helpful here, but at the same time the limitations have to be recognized upfront if they do indeed exist. MADAM CHAIR: All right. Is there anything you wanted to add to this, Ms. Murphy? MS. MURPHY: No.

25 that. I have no idea.

1	But the Board would like to be informed
2	how quickly the parties can meet on this matter and how
3	much time you think it will be to do this project. The
4	Board just can't believe that this project will take
5	months and months of calculating and cost tens or
6	hundreds or thousands of dollars of time. If in fact
7	that's what it will cost we want to be told.
8	Thank you very much.
9	Whereupon the hearing adjourned at 5:35 p.m. to be
10	reconvened Wednesday, May 29, 1991 commencing at 9:00 a.m.
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